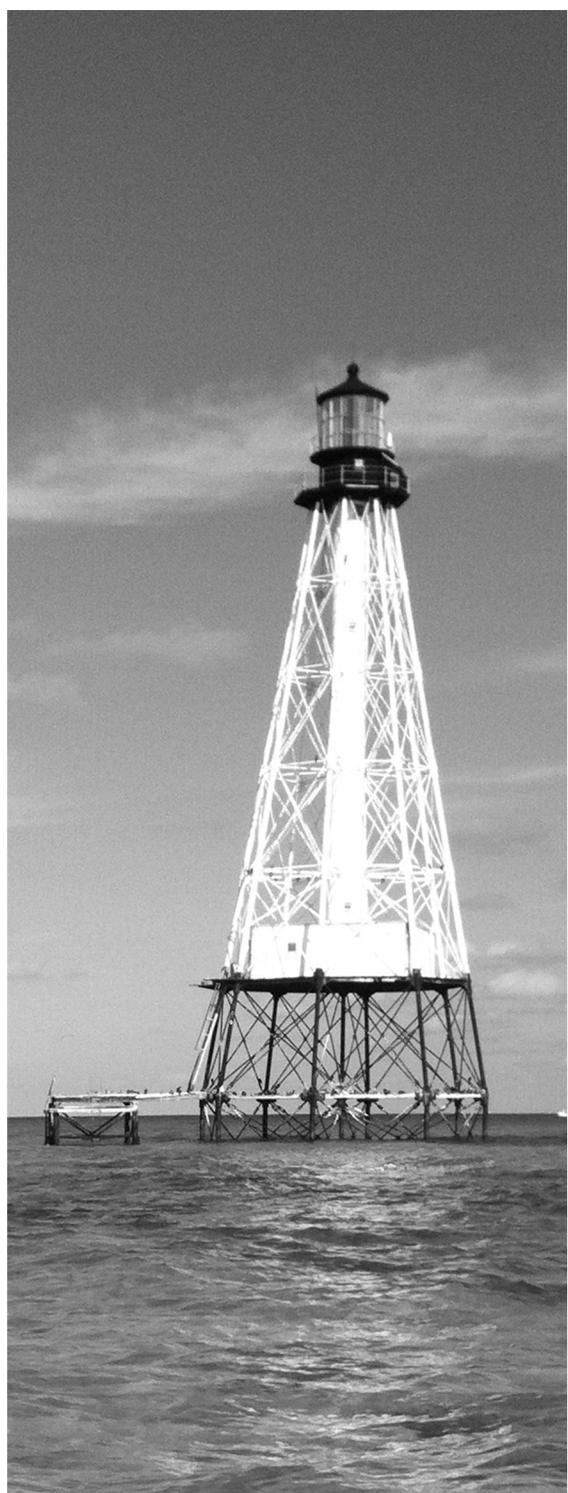


ISLAMORADA, VILLAGE OF ISLANDS

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ANNUAL  
COMPREHENSIVE  
FINANCIAL  
REPORT



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FOR FISCAL YEAR ENDED SEPTEMBER 30, 2021

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86800 OVERSEAS HIGHWAY ISLAMORADA, FL 33036

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# ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA

## ANNUAL COMPREHENSIVE FINANCIAL REPORT FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2021

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# ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA

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# ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA

## ANNUAL COMPREHENSIVE FINANCIAL REPORT FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2021

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## **INTRODUCTORY SECTION**

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## *Islamorada, Village of Islands*

June 30, 2022

Citizens of Islamorada, Village of Islands, and  
Honorable Mayor and Members of the Village Council  
Islamorada, Village of Islands, Florida

Presented for your consideration and review is the Annual Comprehensive Financial Report for Islamorada, Village of Islands, Florida, for the year ended September 30, 2021. This report was prepared by the Village's Finance and Administration Department in accordance with the Village Charter, State Statutes, and generally accepted accounting principles for governments. Village management is responsible for the accuracy of the data presented and the completeness and fairness of the presentation, including all disclosures.

The Village has established an internal control framework that is designed both to protect the Village's assets from loss or misuse and to compile sufficiently reliable accounting information for financial statement preparation in conformity with United States generally accepted accounting principles (GAAP) established by the Government Accounting Standards Board (GASB). We believe that the Village's framework of internal controls has been designed to provide reasonable, but not absolute, assurance that the Village's assets are protected and that the financial statements will be free of material misstatement. The concept of reasonable assurance recognizes that the cost of internal controls should not outweigh the benefits likely to be derived, and that the evaluation of costs and benefits requires estimates and judgments by management.

To the best of our knowledge and belief, the data, as presented, is accurate in all material respects and is reported in a manner designed to present fairly the financial position and results of operations of the various funds and account groups of the Village. All disclosures necessary to enable the reader to gain an understanding of the Village's financial activities have been included.

Chapter 281.39 of the Florida Statutes requires that an independent certified public accountant audit the financial statements of municipalities. This requirement has been met for the fiscal year ended September 30, 2021 and the report of the independent auditors, Mauldin & Jenkins, LLC, has been included in the Financial Section of this report.

Governmental accounting and auditing principles require that management provide a narrative introduction, overview and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the Village's MD&A, which can be found immediately following the Independent Auditors Report in the Financial Section of this report.

## **THE VILLAGE**

Islamorada, Village of Islands, is a string of subtropical islands eighteen miles long with a population of 6,400 residents as of April 1, 2021. The Village consists of four Keys; Plantation Key, Windley Key, Upper Matecumbe Key and Lower Matecumbe Key. The Village derives its municipal powers from a charter granted by the legislature of the State of Florida on December 31, 1997. The Village operates under the Council-Manager form of government. The governing body of the Village consists of a five-member Village Council, each of whom is elected for a two-year term. The Village Council determines policy, adopts local legislation, approves the Village's budget, sets taxes and fees, and appoints the Village Manager, Village Attorney and members of various boards and committees. The day to day operations of the Village are under the leadership of the Village Manager.

The Village provides a wide variety of services, including; general government administration; building and code enforcement; planning and zoning; public safety (fire protection and emergency medical services); public works; parks and recreation (parks maintenance, recreational activities, cultural events, and related facilities); and solid waste collection. In addition, the Village operates a recreational marina, a wastewater utility and a stormwater utility as enterprise funds.

The financial reporting entity includes all of the funds and account groups of the Village and, in accordance with GASB Codification of Governmental and Financial Reporting Standards, Section 2100, "Defining the Reporting Entity," includes only those activities over which the Village is financially accountable.

## **BUDGETARY PROCEDURES AND CONTROLS**

State of Florida statutes require that all municipal governments establish budgetary systems and approve balanced annual operating budgets. The Village Manager is responsible for preparation of the annual budget, which is submitted to the Village Council for approval in July of each year. A series of public hearings is conducted, and prior to October 1, a final operating budget is legally enacted through the passage of a resolution. In addition, the Village maintains budgetary controls, including an encumbrance system for the issuance of purchase orders and travel authorizations. The objective of these budgetary controls is to ensure compliance with legal provisions embodied in the annual appropriated budget approved by the Village Council. Changes or amendments to the total budget of the Village or a department must be approved by the Council.

## **ECONOMIC CONDITION AND OUTLOOK**

The Village's primary focus continues to be reductions in discretionary operating expenditures, with an emphasis on maintaining an acceptable level of service for Village residents. The Village monitors budgeted versus actual expenditures and revenue collections closely for early identification of unfavorable trends. The Village's strong and stable overall financial condition and adequate fund balances give reasonable assurance that the Village can adjust to unexpected reductions in revenue or significant unplanned expenditures.

On September 10, 2017, Hurricane Irma affected the Florida Keys and the Village. The Village was able to fund hurricane response and recovery efforts, including debris management and debris monitoring activities, through use of unassigned fund balance accumulated for this purpose. Prior to the COVID-19 coronavirus pandemic and associated restrictions affecting the entire United States, the local economy post-Hurricane Irma had improved, and the quality of life for Village residents continued to be enhanced by the availability of superior recreational facilities, the tropical climate, and superb fishing and diving, which also makes the Village a consistently popular tourist attraction. Through fiscal year 2021-2022, housing sales remain high despite impacts from Hurricane Irma and the pandemic. Within the Village, many renovations of existing residential and commercial structures have occurred and construction of new single family residential developments for sale or for use as vacation rentals continue to commence with the 2023 build-out and limitation on issuance of building permits a consideration for the future.

Affordable workforce housing continues to be an issue that the Village Council is actively addressing through acquisition of lands for construction of affordable housing units and donations to Habitat for Humanity. In Spring 2021, certificates of occupancy for a 16-unit Habitat for Humanity of the Upper Keys development on Windley Key were issued. Eight of the units are rentals and eight of the units are designated for home ownership. The Village holds a 99-year ground lease on the property. The Village has spent almost \$4 million to purchase additional lots near the Plantation Key School and along the Overseas Highway for future affordable/workforce housing development. One set of parcels is currently being developed for nine single family residences.

The Village's tourism-based economy is at times affected by economic events worldwide. The importance of the tourist industry in Islamorada is demonstrated by the fact that many of the Village's top taxpayers are hotels and resorts. For the fiscal year ending September 30, 2021 the Village's two largest sales tax derived revenue sources (local government ½ cent sales tax and local discretionary sales surtax) exceeded budget in fiscal year 2020-2021 and continue to exceed budget in fiscal year 2021-2022.

In fiscal year 2020-2021, the Village created a new fund to account specifically for Building Department activities and building permit fees revenues in accordance with Florida Statutes and to facilitate new reporting requirements to the State. The Village continues to collect increased revenues due to increased issuance of building permits for new construction and renovations.

Monroe County and Islamorada have customarily enjoyed the lowest unemployment rates in Florida, usually less than 3%. During the pandemic, unemployment rates swelled to about 32.2% as workers in the hospitality, hotel and food industries were hardest hit. Self-employed workers were affected by lack of business when the Keys was closed down to outside visitors. In fiscal year 2020-2021 and fiscal year 2021-2022, the Florida Keys appear to have recovered. The April 2022 unemployment rate for Monroe County was 1.5%, which is a record low. In turn, businesses and local governments now struggle to recruit and retain employees as housing costs continue to increase.

## **LONG TERM PLANNING**

The Village continues to pursue and modify its long term goals as outlined in the adopted Five-Year Capital Improvement Plan. The Village has completed construction of a Village-wide wastewater collection and transmission system. Smaller wastewater capital projects continue as renewal and replacement needs are identified. The Village has been able to begin considering funding stormwater and canal restoration projects to improve water quality in the area. The Village continues to seek grants from the state and federal governments to supplement its other revenue sources and minimize borrowing. With a two-year election cycle for the Village Council, consistency in long-term planning is more difficult to maintain than if the Council terms were longer. Priorities established by one Council may not be the priorities of the next Council. A turnover of all five Council members occurred in November 2020 and the Village Manager position experiences frequent turnover. Therefore, establishment of priorities for the Village through a strategic planning session has not occurred in recent years.

## **RELEVANT FINANCIAL POLICIES AND MAJOR INITIATIVES**

Legislation passed by the 1999 Florida Legislature (chapter 99-395 Law of Florida) mandated higher wastewater treatment standards in the Florida Keys. By December 31, 2015, all wastewater treatment systems in the Keys must be Advanced Wastewater Treatment (AWT) or Best Available Technology (BAT) for treatment. The mandate required that all wastewater treatment systems in the Keys be upgraded or replaced to meet stringent nutrient reduction requirements.

In 2009 the Village completed construction of a collection system and treatment plant in the North Plantation Key area providing wastewater services to 16% of the properties within the boundaries of the Village. At the end of fiscal year 2011-2012, the Village entered into a contract with Reynolds Water Islamorada, LLC, to design, build and operate a wastewater collection and transmission system in the remaining areas of the Village not yet serviced with wastewater (the Remaining Service Area (RSA)). Service availability to all areas of the Village was accomplished by December 31, 2015, pursuant to the State of Florida's mandate.

Repayment of financing of the entire project and cash availability and flow continues to be a priority of Village staff and the Village Council. The Village continues to operate its wastewater collection and transmission system with in-house staff. In fiscal year 2021-2022, Village staff conferred with a financial advisor to evaluate options to refinance the Village's debt, including through a public offering, with the hope of realizing interest expense savings up to \$6 million.

Post-pandemic, interest rates are unpredictable. Therefore, refinancing of debt would likely not produce the interest savings originally estimated when the process began. By the end of FY 2021-2022, the Village will need to evaluate its wastewater customer rates to confirm revenue sufficiency. An increase to wastewater customer rates may be recommended by fiscal year end as the FY 2022-2023 budget is prepared.

#### **ACKNOWLEDGMENTS**

Staff expresses our appreciation and thanks to the Mayor and Council members for their interest and support in planning and conducting the financial operations of the Village in a responsible and progressive matter.

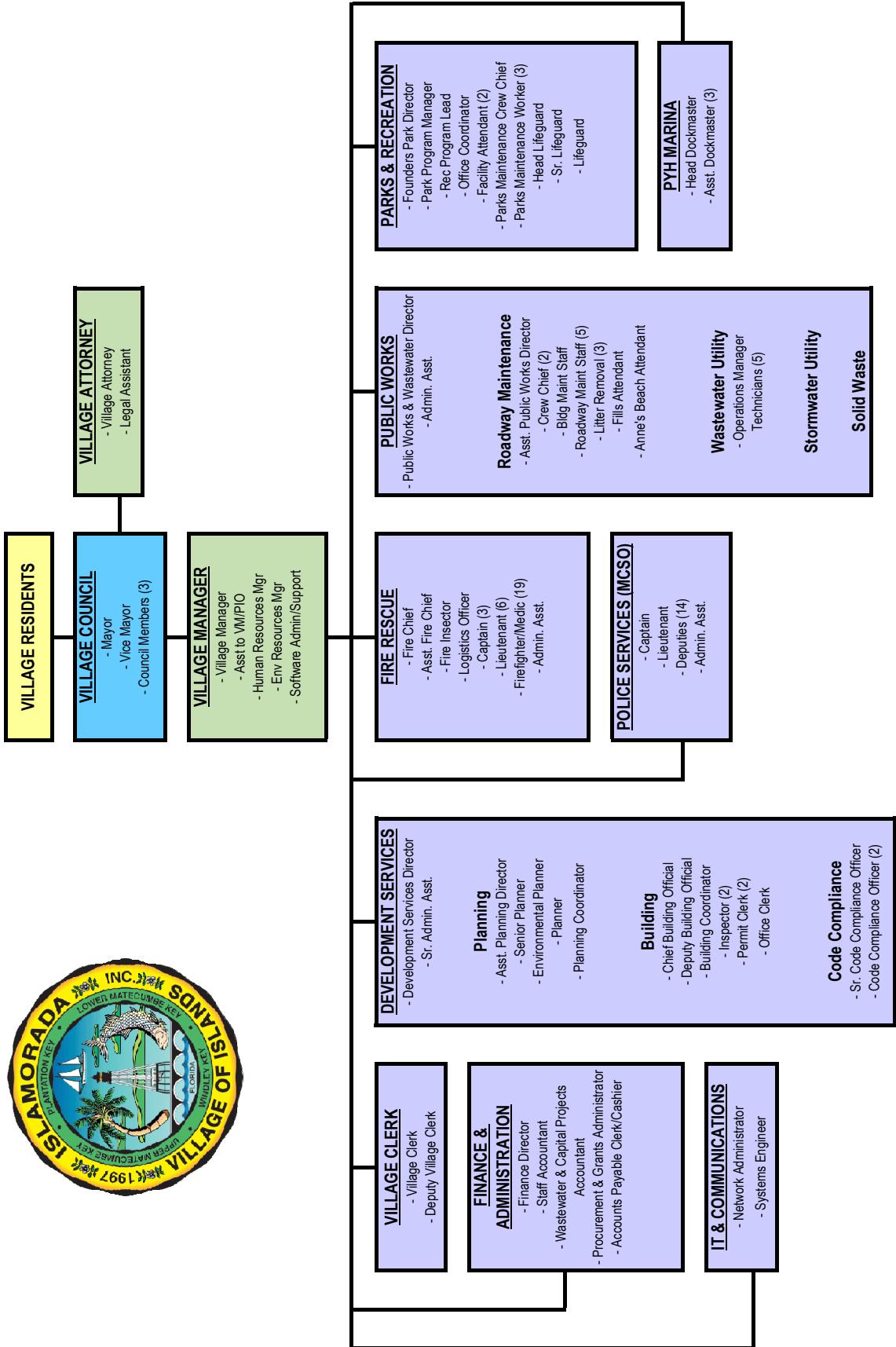
Respectfully submitted,



Maria T. Bassett

Acting Village Manager/Finance Director

**ISLAMORADA, VILLAGE OF ISLANDS**  
**Organizational Chart**



**ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA**

**LIST OF PRINCIPAL OFFICIALS**

**SEPTEMBER 30, 2021**

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<b><u>TITLE</u></b>	<b><u>NAME</u></b>
Mayor	Pete Bacheler
Vice Mayor	Henry Rosenthal
Council Member	Mark Gregg
Council Member	Buddy Pinder
Council Member	David Webb
Acting Village Manager	Maria T. Bassett
Finance Director	Maria T. Bassett
Acting Village Clerk	Stephanie Conde
Village Attorney	Roget Bryan

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## **FINANCIAL SECTION**

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## INDEPENDENT AUDITOR'S REPORT

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Village Council and Village Manager  
Islamorada, Village of Islands, Florida

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Islamorada, Village of Islands, Florida, (the "Village"), as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the Village's basic financial statements as listed in the table of contents.

#### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### ***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

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### ***Opinions***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Village, as of September 30, 2021, and the respective changes in financial position and, where applicable, cash flows thereof, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### ***Other Matters***

#### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis (on pages 4 through 15) and the Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget And Actual – General Fund, Schedule of the Village's Proportionate Share of the Net Pension Liability – FRS and HIS, Schedules of Contributions – FRS and HIS, and Schedule of Changes in the Village's Total OPEB Liability and Related Ratios (on pages 60 through 66) to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Village's basic financial statements. The introductory section, combining and individual non-major fund financial statements and schedules, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

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The accompanying Schedule of Expenditures of Federal Awards and State Financial Assistance is presented for purposes of additional analysis as required by Title 2 U.S. *Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance) and Chapter 10.550, Rules of the Auditor General, and is also not a required part of the basic financial statements of Islamorada, Village of Islands, Florida.

The combining and individual non-major fund financial statements and schedules and the Schedule of Expenditures of Federal Awards and State Financial Assistance are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and schedules and the Schedule of Expenditures of Federal Awards and State Financial Assistance are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory section and statistical section have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

#### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated June 29, 2022, on our consideration of the Village's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Village's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Village's internal control over financial reporting and compliance.

A handwritten signature in black ink that reads "Mauldin & Jenkins, LLC". The signature is cursive and fluid, with "Mauldin" and "Jenkins" connected by a horizontal line, and "LLC" written in a smaller size at the end.

Bradenton, Florida  
June 29, 2022

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## **ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA**

### **MANAGEMENT'S DISCUSSION AND ANALYSIS SEPTEMBER 30, 2021**

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As management of Islamorada, Village of Islands (the “Village”), we offer readers of the Village’s Annual Comprehensive Financial Report this narrative overview and analysis of the financial activities of the Village for the current fiscal year ended September 30, 2021, in comparison to the previous fiscal year ended September 30, 2020. We encourage readers to consider this information in conjunction with the additional information that we have furnished in our letter of transmittal, which can be found on pages i through v of this report, as well as information in the Village’s financial statements and notes.

Fund-based financial reporting and government-wide reporting are not viewed as being in conflict; however, they are not comparable. A significant portion of this analysis focuses on the changes in the government-wide statements, while still providing information on the Village’s fund-based comparative changes.

#### **FINANCIAL HIGHLIGHTS**

- The Village’s total assets plus deferred outflow of resources at September 30, 2021, was \$247,434,835, and total liabilities plus deferred inflow of resources was \$89,860,545. The difference (total net position) at year-end September 30, 2021, was \$157,574,290, an increase of \$7,607,229 from the prior year. The total net position for governmental activities was \$48,629,761, and the total net position for business-type activities was \$108,944,528.
- Unrestricted net position at September 30, 2021, available to meet the Village’s ongoing obligations, totaled \$44,219,540, an increase of \$10,474,820 from the prior year. Unrestricted net assets for governmental activities were \$4,950,777, while unrestricted net assets for business-type activities were \$39,268,761.
- At September 30, 2021, the Village’s governmental fund statement shows a combined ending fund balance of \$18,011,598, an increase of \$3,828,000 in comparison with the prior year ending fund balance. The Village received additional reimbursements in fiscal year 2020-2021 from the Federal Emergency Management Agency (“FEMA”) and the Florida Department of Emergency Management (“FDEM”) of funds expended in previous fiscal years to cover response and recovery costs related to Hurricane Irma in the approximate amount of \$594,000. The Village also received \$840,900 in federal CARES Act funding related to the Coronavirus pandemic. Sales tax-based revenues increased from the prior fiscal year due to an increase in tourism activity.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis are intended to serve as an introduction to the Village’s basic financial statements. The Village’s basic financial statements include:

- Government-wide financial statements
- Fund financial statements
- Notes to the financial statements

This report also contains other supplementary information in addition to the financial statements.

## **ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA**

### **MANAGEMENT'S DISCUSSION AND ANALYSIS** **SEPTEMBER 30, 2021**

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#### **GOVERNMENT-WIDE FINANCIAL STATEMENTS**

The government-wide financial statements are designed to provide readers with a broad overview of the financial position of the Village and are similar to private-sector financial statements. The government-wide financial statements include a Statement of Net Position and a Statement of Activities. These statements appear on pages 16 and 17 of this report.

The Statement of Net Position presents information on all of the Village's assets and liabilities, with the difference between the two reported as net position. Changes in net position over time may indicate an improving or deteriorating financial position. Net position is shown in three categories: (1) net investment in capital assets, (2) restricted, and (3) unrestricted.

The Statement of Activities presents information showing how the Village's net position changed during the fiscal year ending September 30, 2021. It provides a breakdown of revenues and expenses by functions. All changes in net position are reported as soon as the underlying event which contributes to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only affect cash flows in future fiscal periods. Examples of such items include revenues earned and expenses incurred but not yet paid, as well as unused compensated absences, all of which will produce changes in cash in a future fiscal period.

Both statements attempt to distinguish functions of the Village that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges for services (*business-type activities*). The governmental activities of the Village include general government, public safety, physical environment, transportation and culture and recreation. The business-type activities of the Village include the Plantation Yacht Harbor Marina, the Wastewater Utility, and the Stormwater Utility.

#### **FUND FINANCIAL STATEMENTS**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Islamorada, Village of Islands, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Village can be divided into two general categories: (1) governmental funds, and (2) proprietary funds.

## **ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA**

### **MANAGEMENT'S DISCUSSION AND ANALYSIS** **SEPTEMBER 30, 2021**

---

#### **GOVERNMENTAL FUNDS**

Governmental funds are used to account for essentially the same functions as those reported in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the year.

The focus of governmental funds is narrower than that of the government-wide financial statements. Therefore, it can be useful to compare the information presented for the governmental funds with similar information presented for governmental activities in the government-wide statements. By doing so, readers may better understand the long-term impact of the government's near term financing decisions. Reconciliations have been provided as a link between the governmental fund statements and the government-wide statements to assist in this comparison. Page 19 provides a reconciliation of the balance sheet of governmental funds to the Statement of Net Position. Page 21 provides a reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities.

The Village maintains nine governmental funds. For presentation purposes, authoritative accounting standards require that "major" funds be reported in a separate column on the financial statements. A government's General Fund is always classified and presented separately as a major fund. The relative size of the other funds is assessed based on proportionate share of certain financial statement elements to determine whether they qualify as major funds. Governmental funds that are individually presented as major funds in the Village's governmental fund balance sheet and in the governmental fund Statement of Revenues, Expenditures, and Changes in Fund Balances include the General Fund, Debt Service Fund and Capital Projects Fund. Data from the other six governmental funds (Solid Waste Fund, Transportation Fund, Affordable Housing Fund, Canal Debris Removal Program Fund, Building Fund, and American Rescue Plan Act Fund) are presented in a single column titled "Non-major Governmental Funds." The Canal Debris Removal Program Fund was closed in fiscal year 2020-2021.

The basic governmental fund financial statements can be found on pages 16 through 21 of this report.

#### **PROPRIETARY FUNDS**

The Village maintains one type of proprietary fund. Enterprise funds are used to report those functions presented as business-type activities in the government-wide financial statements. The Village uses enterprise funds to account for the Plantation Yacht Harbor Marina, the Wastewater Utility and the Stormwater Utility.

The proprietary fund financial statements provide separate information for the Marina and the Wastewater Utility, both of which are considered to be major funds of the Village, as well as the Stormwater Utility, which is a nonmajor fund.

The basic proprietary fund financial statements appear on pages 22 through 24 of this report.

# ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA

## MANAGEMENT'S DISCUSSION AND ANALYSIS SEPTEMBER 30, 2021

### NOTES TO THE FINANCIAL STATEMENTS

The notes to the financial statements provide additional information that is essential to a full understanding of the data provided in both the government-wide and governmental fund financial statements. The notes to financial statements can be found on pages 25 through 59 of this report.

### OTHER INFORMATION

In addition to the basic financial statements and the accompanying notes, this report also presents certain required supplementary information concerning the Village's budgetary comparison schedules for its General Fund. The required supplementary information can be found on pages 60 through 66 of this report.

Combining statements in connection with nonmajor governmental funds can be found on pages 67 and 68 of this report.

Additional information about the Village can be found in the Statistical Section beginning on page 75 of this report.

### GOVERNMENT-WIDE FINANCIAL ANALYSIS

The following table provides a summary of the Village's total net position as of September 30, 2021 compared to the Village's total net position as of September 30, 2020:

**Islamorada, Village of Islands, Florida  
Total Net Position**

	Governmental Activities		Business-Type Activities		Total	
	2021	2020	2021	2020	2021	2020
Current and other assets	\$ 21,708,659	\$ 16,944,391	\$ 40,410,278	\$ 40,113,383	\$ 62,118,937	\$ 57,057,774
Capital assets	43,515,631	41,132,022	138,227,148	143,212,418	181,742,779	184,344,440
Total assets	<u>65,224,290</u>	<u>58,076,413</u>	<u>178,637,426</u>	<u>183,325,801</u>	<u>243,861,716</u>	<u>241,402,214</u>
Deferred outflows of resources	3,379,550	4,840,530	193,569	275,207	3,573,119	5,115,737
Current liabilities	2,830,254	1,309,589	619,441	804,647	3,449,695	2,114,236
Noncurrent liabilities	10,430,441	19,411,041	68,885,333	74,766,770	79,315,774	94,177,811
Total liabilities	<u>13,260,695</u>	<u>20,720,630</u>	<u>69,504,774</u>	<u>75,571,417</u>	<u>82,765,469</u>	<u>96,292,047</u>
Deferred inflows of resources	6,713,383	244,737	381,693	14,106	7,095,076	258,843
Net investment in capital assets	38,481,180	35,437,624	69,675,767	69,270,159	108,156,947	104,707,783
Restricted	5,197,803	4,439,864	-	7,074,694	5,197,803	11,514,558
Unrestricted	4,950,779	2,074,088	39,268,761	31,670,632	44,219,540	33,744,720
Total net position	<u>\$ 48,629,762</u>	<u>\$ 41,951,576</u>	<u>\$ 108,944,528</u>	<u>\$ 108,015,485</u>	<u>\$ 157,574,290</u>	<u>\$ 149,967,061</u>

## **ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA**

### **MANAGEMENT'S DISCUSSION AND ANALYSIS** **SEPTEMBER 30, 2021**

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#### **Net Position**

As noted earlier, net position can serve, over time, as a useful indicator of a government's financial position. For the Village, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$157,574,290 at the close of fiscal year 2020-2021. The Village's total net position increased \$7,607,229 from the previous fiscal year.

The largest portion of the Village's net position (68.6%) is its investment in capital assets (e.g. land, buildings, infrastructure improvements and equipment) less any outstanding debt related to their acquisition. The Village uses these capital assets to provide services and recreational opportunities to its citizens; consequently, these assets are not available for future spending. Although the Village's investment in capital assets is reported net of related debt, it is important to note that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

It should also be noted that another portion of the Village's net position (3.2%) is restricted for police training, capital project and transportation project funding.

The remaining component of net position is unrestricted in the amount of \$44,219,540. Unrestricted net position may be used to meet the Village's ongoing obligations to its citizens and creditors. The Village's unrestricted net position reflects a positive balance as the Village is able to apply restricted net position to its debt service obligations for the wastewater capital project and wastewater rate revenues increase. At the end of the fiscal year ended September 30, 2021, the Village is able to report positive balances in all of the three categories of net position for the government as a whole.

# ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA

## MANAGEMENT'S DISCUSSION AND ANALYSIS SEPTEMBER 30, 2021

### Changes in Net Position

Governmental activities and business-type activities increased the Village's net position by \$7,607,227 from the previous fiscal year. The relevant revenue and expense categories and their effect on net position are summarized in the table below. The information presented in this table will be used in the subsequent discussion of governmental and business-type activities:

**Islamorada, Village of Islands, Florida  
Changes in Net Position**

	Governmental Activities		Business-Type Activities		Total	
	2021	2020	2021	2020	2021	2020
<b>Revenues</b>						
<b>Program Revenues</b>						
Charges for services	\$ 6,621,798	\$ 4,932,369	\$ 8,960,586	\$ 8,251,393	\$ 15,582,384	\$ 13,183,762
Operating grants	3,255,534	5,220,455	-	-	3,255,534	5,220,455
Capital grants	2,000,396	2,159,369	1,922,487	3,935,649	3,922,883	6,095,018
<b>General Revenues</b>						
Property taxes	11,647,316	11,517,945	-	-	11,647,316	11,517,945
Other taxes	3,549,996	2,564,916	-	-	3,549,996	2,564,916
Franchise fees	715,944	664,882	-	-	715,944	664,882
Unrestricted interest	48,435	136,282	1,479,595	1,620,816	1,528,030	1,757,098
Miscellaneous	-	-	713,478	526,529	713,478	526,529
Total revenues	<u>27,839,419</u>	<u>27,196,218</u>	<u>13,076,146</u>	<u>14,334,387</u>	<u>40,915,565</u>	<u>41,530,605</u>
<b>Expenses</b>						
General government						
General government	4,524,451	5,031,531	-	-	4,524,451	5,031,531
Public safety	9,087,591	9,649,603	-	-	9,087,591	9,649,603
Physical environment	3,601,987	2,814,151	-	-	3,601,987	2,814,151
Transportation	1,481,058	1,796,588	-	-	1,481,058	1,796,588
Economic environment	60,344	15,750	-	-	60,344	15,750
Culture and recreation	2,139,272	2,004,037	-	-	2,139,272	2,004,037
Interest on long-term debt	170,036	210,330	-	-	170,036	210,330
Plantation Yacht Harbor Marina	-	-	1,273,534	1,049,899	1,273,534	1,049,899
Wastewater utility	-	-	10,788,195	10,336,653	10,788,195	10,336,653
Stormwater utility	-	-	181,868	95,117	181,868	95,117
Total expenses	<u>21,064,739</u>	<u>21,521,990</u>	<u>12,243,597</u>	<u>11,481,669</u>	<u>33,308,336</u>	<u>33,003,659</u>
Increase (decrease) in net position						
before transfers	6,774,680	5,674,228	832,549	2,852,718	7,607,229	8,526,946
Transfers	(96,494)	(105,989)	96,494	105,989	-	-
Change in net position	<u>6,678,186</u>	<u>5,568,239</u>	<u>929,043</u>	<u>2,958,707</u>	<u>7,607,229</u>	<u>8,526,946</u>
Net position, beginning	<u>41,951,576</u>	<u>36,383,337</u>	<u>108,015,485</u>	<u>105,056,778</u>	<u>149,967,061</u>	<u>141,440,115</u>
Net position, end of year	<u><b>\$ 48,629,762</b></u>	<u><b>\$ 41,951,576</b></u>	<u><b>\$108,944,528</b></u>	<u><b>\$108,015,485</b></u>	<u><b>\$157,574,290</b></u>	<u><b>\$149,967,061</b></u>

### Governmental Activities

Governmental activities during the fiscal year resulted in an increase to the Village's net position by \$6,678,186 from the prior year. The Village received reimbursements in fiscal year 2020-2021 from the Federal Emergency Management Agency ("FEMA") and the Florida Department of Emergency Management ("FDEM") for funds expended in previous fiscal years to cover response and recovery costs related to Hurricane Irma. The Village also received \$840,900 in federal CARES Act funding related to the Coronavirus pandemic. Sales tax-based revenues increased from the prior fiscal year due to an increase in tourism activity.

## **ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA**

### **MANAGEMENT'S DISCUSSION AND ANALYSIS**

**SEPTEMBER 30, 2021**

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The largest single ongoing revenue source for the Village's governmental activities is property taxes at \$11,647,316, which represents 42% of total governmental revenues. Another significant source of revenue for governmental activities is charges for services, including assessments for solid waste services, fees for building permits and planning review, emergency medical service fees and charges for park admission and recreation programs. These charges for services total \$6,621,798 or 24% of total revenues for governmental activities.

The single biggest expenditure category among governmental activities for the fiscal year ending September 30, 2021, was public safety. This function totals \$9,087,591 or 43% of total expenditures for governmental activities. Public safety expenditures include the cost of the Village's Fire Rescue Department and the Building Services Department as well as contract costs paid to the Monroe County Sheriff's Office to provide Village police services.

The next largest category of expenditures is general government, totaling \$4,524,451 or 21%. This expenditure category includes the operating budget for the Village Council, Village Manager, Village Attorney, Village Clerk, Planning and Development Services, Finance and Administration, IT and Communications and Code Compliance Departments.

#### **Business-Type Activities**

The Village's business-type activities are enterprise funds for the Plantation Yacht Harbor Marina, the Wastewater Utility and the Stormwater Utility. Business-type activities during the fiscal year increased the Village's net position by \$929,043 from the prior fiscal year. The Wastewater Utility enterprise fund formerly accounted for the operations of the Village-wide wastewater collection and transmission system (supported by user charges), as well as capital investments and debt service associated with construction of the wastewater facilities and infrastructure to transmit effluent to the Key Largo Wastewater Treatment District plant. Substantial completion of the wastewater collection and transmission system occurred in December 2016. In fiscal year 2020-2021, the Village continued paying principal, interest and other debt service fees on loans associated with the wastewater collection and transmission system capital project. Starting in 2016 when substantial completion occurred, depreciation began being calculated and recorded for the same multi-million dollar capital project. The Plantation Yacht Harbor Marina continues to recover operating costs through charges for services and goods with most debt incurred to purchase the Marina and to pay for improvements following Hurricane Wilma being paid off. The Stormwater Utility was created for the purpose of segregating stormwater assessment revenue, capital costs for stormwater projects and maintenance costs for stormwater infrastructure from the activities of the general government.

Capital grants and contributions represent 15% of the total business-type revenues. The Wastewater Utility recognized \$1,691,667 in grant funding and non-ad valorem assessment revenue in fiscal year 2020-2021. The Utility also recorded \$7,144,011 in revenue from charges for services.

## ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA

### MANAGEMENT'S DISCUSSION AND ANALYSIS SEPTEMBER 30, 2021

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#### FINANCIAL ANALYSIS OF THE VILLAGE'S FUNDS

As noted above, the Village uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

##### **Governmental Funds**

The focus of the Village's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the Village's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

In fiscal year 2011, the Village adopted the GASB 54 fund balance policy whereby fund balance is classified to one of five types: (1) non-spendable, (2) restricted, (3) committed, (4) assigned, and (5) unassigned. At the end of fiscal year 2020-2021, the Village's governmental fund statement reported a combined ending fund balance of \$18,011,598, an increase of \$3,828,000 in comparison with the prior year. Of this amount, unassigned fund balance shows \$9,620,910, which are the funds available for spending at the government's discretion.

Of the total non-spendable, restricted and committed fund balances totaling \$8,390,688, 62% or \$5,197,803 is primarily restricted to capital improvement projects funded by infrastructure sales tax, and 36% or \$3,020,601 is committed to expenditures to be funded by revenue sources established by Village Council action. 2% or \$172,284 is in a non-spendable form as it relates to prepayments and deposits.

The General Fund is the chief operating fund of the Village. At the end of the current year, the unassigned fund balance in the General Fund was \$9,633,810. Under GASB 54, the General Fund is the only fund that can have a positive unassigned fund balance. In the prior year, the total unassigned fund balance in the General Fund was \$6,892,583, while total fund balance was \$7,576,940. The current year's unassigned fund balance is \$2,741,227 more than the prior year's unassigned fund balance.

The Village Council has established a policy that targets an unassigned fund balance of 25% to 30% of projected General Fund expenditures for each fiscal year. When compared to the adopted fiscal year 2020-2021 budget, the unassigned fund balance exceeds this target. As mentioned previously, the Florida Keys and the Village were affected by Hurricane Irma, which passed through the area on September 10, 2017. Costs associated with hurricane recovery were paid from fund balance pending reimbursement from the FEMA and FDEM, as applicable. Reimbursement funds received in fiscal year 2018-2019 through fiscal year 2020-2021 restored fund balance levels in the General Fund. Additionally, federal funds were received through the State of Florida in fiscal year 2020-2021 to assist the Village with costs associated with the Coronavirus pandemic. Because tourism activity in the Florida Keys increased in fiscal year 2020-2021, sales tax-based revenue sources also increased thereby adding to the Village's governmental fund balances.

## **ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA**

### **MANAGEMENT'S DISCUSSION AND ANALYSIS** **SEPTEMBER 30, 2021**

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The Capital Projects Fund is used to account for revenues and expenses associated with major governmental capital and infrastructure projects and capital asset purchases. In the prior year, the total fund balance in the Capital Project Fund was \$6,134,063. The ending fund balance of the Capital Project Fund at September 30, 2021 is \$6,888,631, an increase of \$754,568 due mainly to increases in impact fee revenues that have not yet been utilized for capital projects associated with new development, as required.

The Capital Projects Fund reflects a transfer out of \$91,529. The Village's receipts from a discretionary sales tax for infrastructure capital projects are transferred to other funds, including the Debt Service Fund and the Wastewater Utility Fund, to cover debt service previously incurred for capital project funding or to provide direct funding for capital projects as directed by the Village Council.

The Debt Service Fund had a total fund balance of \$0 at year-end. While the Village's Debt Service Fund is used to account for the payment of principal, interest and expenditures on long-term governmental debt during each fiscal year, it relies on transfers from other funds as the revenue source. These transfers equal the debt service expense requirements each fiscal year, and no fund balance is intended to be retained in the Debt Service Fund.

#### **Proprietary Funds**

Proprietary fund statements provide the same information as in the business-type activities column of the government-wide statements, but in greater detail. Unrestricted net position at the end of the year totaled \$1,201,357 for the Plantation Yacht Harbor Marina, \$38,007,104 for the Wastewater Utility and \$60,300 for the Stormwater Utility -- a total unrestricted assets balance of \$39,268,761 in business-type activities and an increase of \$7,598,129 from the prior year.

Other factors concerning the finances of the two major proprietary funds have already been addressed in the discussion of the Village's business-type activities.

#### **GENERAL FUND BUDGETARY HIGHLIGHTS**

Differences between the original fiscal year 2020-2021, General Fund budget and the final amended budget resulted in a \$1,099,600 increase to total budgeted General Fund expenditures. The budget was amended to increase expenditures in the Village Council, Village Manager, Village Clerk, Finance, IT & Communications, Local Law Enforcement, Fire Rescue, Code Compliance, Public Works, and Parks and Recreation Departments. The budget amendment included decreases or no change in budgeted expenditures in the remaining departments, including Village Attorney and Planning. The total estimated General Fund revenue in the amended budget represents an increase of \$2,161,500 above the original adopted budget. Ultimately total General Fund revenues exceeded expenditures at year-end by \$2,828,193.

## ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA

### MANAGEMENT'S DISCUSSION AND ANALYSIS SEPTEMBER 30, 2021

#### CAPITAL ASSETS

The Village's financial statements present capital assets in two categories: those assets subject to depreciation (such as buildings, infrastructure and equipment) and those not subject to depreciation (such as land and construction in progress).

The Village's investment in capital assets for its governmental and business-type activities as of September 30, 2021, was \$181,742,779 net of accumulated depreciation. Of this total, \$43,515,631 relates to governmental activities, while \$138,227,148 relates to business-type activities. In total, net assets decreased by \$2,601,661 from the prior fiscal year. The decrease is attributable mainly to calculation and recording of increased depreciation relating to the wastewater collection and transmission system in the remaining service areas.

Major capital asset events during the current fiscal year included the following:

- Total capital assets in governmental activities increased \$2,383,609 due primarily to acquisition of \$3,734,652 in assets offset by \$1,351,043 in disposals and recording of depreciation.
- Total capital assets in the business-type activities decreased by \$4,985,270. Assets acquired in the amount of \$1,035,890 were offset by depreciation recorded for all assets in the amount of \$6,021,160.

Capital assets held by the Village at the end of the current and prior year are summarized as follows:

**Islamorada, Village of Islands, Florida  
Capital Assets, Net of Accumulated Depreciation**

	Governmental Activities		Business-Type Activities		Total	
	2021	2020	2021	2020	2021	2020
Land	\$ 28,439,123	\$ 26,409,788	\$ 1,061,948	\$ 1,061,948	\$ 29,501,071	\$ 27,471,736
Construction in progress	1,531,378	838,927	186,125	158,172	1,717,503	997,099
Land improvements	49,716	56,970	5,125	4,428	54,841	61,398
Buildings and improvements	6,731,141	6,897,056	536,773	558,652	7,267,914	7,455,708
Improvements other than buildings	690,506	809,827	1,724,828	1,776,246	2,415,334	2,586,073
Infrastructure	3,109,634	3,441,425	133,885,939	138,787,817	136,995,573	142,229,242
Equipment and furniture	1,093,606	1,266,281	540,156	634,446	1,633,762	1,900,727
Vehicles	1,870,527	1,411,748	286,254	230,709	2,156,781	1,642,457
Total	<u>\$ 43,515,631</u>	<u>\$ 41,132,022</u>	<u>\$ 138,227,148</u>	<u>\$ 143,212,418</u>	<u>\$ 181,742,779</u>	<u>\$ 184,344,440</u>

Additional information on the Village's capital assets can be found in Note 5 on pages 38 and 39 of this report.

## **ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA**

### **MANAGEMENT'S DISCUSSION AND ANALYSIS SEPTEMBER 30, 2021**

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#### **LONG-TERM DEBT**

At the end of the current fiscal year, the Village had total long-term debt outstanding in the amount of \$79,315,775. The Village's debt represents bonds secured solely by specified revenue sources (i.e., revenue bonds, special assessment bonds), as well as compensated absences payable and OPEB liability. The Village has no general obligation bonds. This debt is comprised of \$10,430,442 for governmental activities and \$68,885,333 for business-type activities, mainly related to the wastewater capital project.

During the year, the Village decreased its long-term debt for governmental activities by \$8,980,599 primarily due to an adjustment to net pension liability and decreased the business-type activities long-term debt by \$5,881,437. Payments of principal on long-term debt are offset by pension liability in governmental activities. Effective January 1, 2016, the Village began offering pension benefits through the Florida Retirement System to its employees. The Village's pension liability increased accordingly as existing employees opted for the new benefit and newly hired employees are automatically enrolled. The decrease in debt balances for business-type activities was due to debt service payments, including principal, commencing during the fiscal year on debt related to the remaining service areas of the wastewater capital project.

More detailed information about the Village's long-term liabilities is presented in Note 7 on pages 41 through 44 of this report.

#### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES**

On October 24, 2018, the Village closed on a line of credit from Centennial Bank. The purpose of the line of credit for \$7.5 million was to provide the Village a funding source in the event another hurricane impacts the Florida Keys before reimbursement of Hurricane Irma costs is received from FEMA and FDEM. At closing, the Village drew \$2.5 million from the line of credit to supplement operating revenues until reimbursement of nearly \$10 million in Hurricane Irma costs is received. Most of the Hurricane Irma response and recovery costs incurred was for debris management and monitoring services. As of September 30, 2021, the Village has received almost \$7.5 million in reimbursement funds for debris management costs. The Village has no recovery projects ongoing, and full close-out of the Hurricane Irma reimbursement process may not occur for many years. A reimbursement request for costs associated with replacement of the Anne's Beach Boardwalk has not yet been obligated. The line of credit was paid off in November 2019 with Hurricane Irma reimbursement funds, and this contributed to decreases in the Village's liabilities at September 30, 2021.

For the fiscal year 2022-2023 budget, the preliminary taxable value of the Village is \$4.75 billion, an increase of \$500 million over the previous year. The Village Council will begin its budget process of the next fiscal year by mid-August 2022 so that a new Village Manager starting on August 1, 2022, can participate in the process. Shutdown of the Florida Keys to tourists for three months from March to June 2020 impacted the economy negatively, as reflected in sales tax-based revenue sources. As fiscal year 2020-2021 progressed and as fiscal year 2021-2022 continues, however, tourism is at all-time high levels, and sales tax-based revenues have exceeded budget expectations. Additionally, development and re-development in Islamorada continues contributing to increasing taxable values. The Village's

## **ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA**

### **MANAGEMENT'S DISCUSSION AND ANALYSIS**

**SEPTEMBER 30, 2021**

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fund balance in the General Fund has recovered to higher than pre-Hurricane Irma levels, and the Village's financial condition remains healthy and positive looking into the future despite the pandemic. In the fiscal year 2022-2023 budget process, the Village Council will need to consider setting aside fund balances in the General Fund and possibly in the Capital Projects Fund for response to the cessation of building permit issuance for new development effective June 2023 as directed by the State of Florida.

#### **REQUESTS FOR INFORMATION**

This financial report is designed to provide a general overview of Islamorada, Village of Islands, Florida's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Finance Director, Islamorada, Village of Islands, 86800 Overseas Highway, Islamorada, Florida 33036.

## **BASIC FINANCIAL STATEMENTS**

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**ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA**

**STATEMENT OF NET POSITION**

**SEPTEMBER 30, 2021**

	<b>Governmental Activities</b>	<b>Business-Type Activities</b>	<b>Total</b>
<b>Assets</b>			
Cash and cash equivalents	\$ 19,968,821	\$ 6,906,623	\$ 26,875,444
Restricted cash and cash equivalents	-	6,340,662	6,340,662
Receivables, net	114,670	1,091,440	1,206,110
Special assessment receivables, net	-	1,201,819	1,201,819
Internal balances	6,774	(6,774)	-
Due from other governments	1,412,975	7,360	1,420,335
Other current assets	205,419	62,588	268,007
Special assessment receivables, net, noncurrent	-	24,806,560	24,806,560
Capital assets not being depreciated			
Land	28,439,123	1,061,948	29,501,071
Construction in progress	1,531,378	186,125	1,717,503
Capital assets being depreciated			
Land improvements	696,321	178,385	874,706
Buildings and improvements	10,755,485	882,631	11,638,116
Improvements other than buildings	5,058,211	2,400,139	7,458,350
Infrastructure	10,541,306	169,656,107	180,197,413
Equipment and furniture	4,130,409	1,823,284	5,953,693
Vehicles	3,943,853	387,681	4,331,534
Accumulated depreciation	(21,580,455)	(38,349,152)	(59,929,607)
Capital assets, net	43,515,631	138,227,148	181,742,779
Total assets	<u>65,224,290</u>	<u>178,637,426</u>	<u>243,861,716</u>
<b>Deferred outflows of resources</b>			
Deferred outflows - pensions	3,333,686	189,248	3,522,934
Deferred outflows - OPEB	45,864	4,321	50,185
Total deferred outflows of resources	<u>3,379,550</u>	<u>193,569</u>	<u>3,573,119</u>
<b>Liabilities</b>			
Accounts payable and accrued liabilities	863,891	214,678	1,078,569
Accrued interest payable	76,251	404,763	481,014
Unearned revenue	1,890,112	-	1,890,112
Noncurrent liabilities			
Due within one year	1,033,384	4,505,745	5,539,129
Due in more than one year	9,397,057	64,379,588	73,776,645
Total liabilities	<u>13,260,695</u>	<u>69,504,774</u>	<u>82,765,469</u>
<b>Deferred inflows of resources</b>			
Deferred inflows - pensions	6,697,777	380,222	7,077,999
Deferred inflows - OPEB	15,606	1,471	17,077
Total deferred inflows of resources	<u>6,713,383</u>	<u>381,693</u>	<u>7,095,076</u>
<b>Net position</b>			
Net investment in capital assets	38,481,180	69,675,767	108,156,947
Restricted for			
Police training	66,201	-	66,201
Capital projects	4,788,890	-	4,788,890
Transportation	342,712	-	342,712
Unrestricted			
Total net position	<u>\$ 48,629,762</u>	<u>\$ 108,944,528</u>	<u>\$ 157,574,290</u>

The accompanying notes to financial statements are an integral part of this statement.

ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA  
 STATEMENT OF ACTIVITIES  
 FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2021

Net (Expense) Revenue and Changes in Net Position						
Program Revenues				Primary Government		
Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-Type Activities	Total
<b>Functions/programs</b>						
<b>Governmental activities</b>						
General government	\$ 4,524,451	\$ 149,138	\$ 1,947,161	\$ 248,502	\$ (2,179,650)	\$ (2,179,650)
Public safety	9,087,591	987,203	974,805	85,370	(7,040,213)	(7,040,213)
Physical environment	3,601,987	4,556,830	200,000	55,500	1,210,343	1,210,343
Transportation	1,481,058	48,940	49,233	62,730	(1,320,155)	(1,320,155)
Economic environment	60,344	5,051	-	1,310,905	1,255,612	1,255,612
Culture and recreation	2,139,272	874,636	84,335	237,389	(942,912)	(942,912)
Interest on long-term debt	170,036	-	-	(170,036)	-	(170,036)
<b>Total governmental activities</b>	<b>21,064,739</b>	<b>6,621,798</b>	<b>3,255,534</b>	<b>2,000,396</b>	<b>(9,187,011)</b>	<b>(9,187,011)</b>
<b>Business-type activities</b>						
Plantation Yacht Harbor Marina	1,273,534	1,611,608	-	10,000	-	348,074
Wastewater utility	10,788,195	7,144,011	-	1,912,487	-	(1,731,697)
Stormwater utility	181,868	204,967	-	-	-	23,099
<b>Total business-type activities</b>	<b>12,243,597</b>	<b>8,960,586</b>	<b>-</b>	<b>1,922,487</b>	<b>-</b>	<b>(1,360,524)</b>
<b>Total primary government</b>	<b>\$ 33,308,336</b>	<b>\$ 15,582,384</b>	<b>\$ 3,255,534</b>	<b>\$ 3,922,883</b>	<b>(9,187,011)</b>	<b>(10,547,535)</b>
<b>General revenues</b>						
Property taxes				11,647,316	-	11,647,316
Sales tax				2,830,991	-	2,830,991
Communication services tax				223,272	-	223,272
Motor fuel tax				495,733	-	495,733
Franchise fees				715,944	-	715,944
Unrestricted interest				48,435	1,479,595	1,528,030
Miscellaneous				-	713,478	713,478
Transfers				(96,494)	96,494	-
<b>Total general revenues and transfers</b>	<b>\$ 15,865,197</b>	<b>\$ 2,289,567</b>	<b>\$ 2,289,567</b>	<b>\$ 18,154,764</b>	<b>\$ 18,154,764</b>	<b>\$ 18,154,764</b>
<b>Change in net position</b>				<b>6,678,186</b>	<b>929,043</b>	<b>7,607,229</b>
<b>Net position, beginning of year</b>				<b>\$ 41,951,576</b>	<b>\$ 108,015,485</b>	<b>\$ 149,967,061</b>
<b>Net position, end of year</b>				<b>\$ 48,629,762</b>	<b>\$ 108,944,528</b>	<b>\$ 157,574,290</b>

The accompanying notes to financial statements are an integral part of this statement.

**ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA**  
**BALANCE SHEET**  
**GOVERNMENTAL FUNDS**  
**SEPTEMBER 30, 2021**

	<b>General</b>	<b>Debt Service Fund</b>	<b>Capital Projects</b>	<b>Nonmajor Governmental Funds</b>	<b>Total Governmental Funds</b>
<b>Assets</b>					
Cash and cash equivalents	\$ 10,267,056	\$ -	\$ 6,706,383	\$ 2,995,382	\$ 19,968,821
Receivables	114,670	-	-	-	114,670
Due from other funds	68,895	-	-	6,774	75,669
Due from other governments	1,125,346	-	230,582	57,047	1,412,975
Prepays	172,174	-	-	-	172,174
Deposits	110	-	-	33,135	33,245
<b>Total assets</b>	<b><u>\$ 11,748,251</u></b>	<b><u>\$ -</u></b>	<b><u>\$ 6,936,965</u></b>	<b><u>\$ 3,092,338</u></b>	<b><u>\$ 21,777,554</u></b>
<b>Liabilities</b>					
Accounts payable	\$ 219,844	\$ -	\$ 16,564	\$ 381,232	\$ 617,640
Accrued expenditures	152,751	-	31,770	13,357	197,878
Due to other funds	-	-	-	68,895	68,895
Unearned revenue	4,475	-	-	1,885,637	1,890,112
Deposits	48,373	-	-	-	48,373
<b>Total liabilities</b>	<b><u>425,443</u></b>	<b><u>-</u></b>	<b><u>48,334</u></b>	<b><u>2,349,121</u></b>	<b><u>2,822,898</u></b>
<b>Deferred inflow of resources</b>					
Unavailable revenue	943,058	-	-	-	943,058
<b>Fund balances</b>					
Nonspendable	172,284	-	-	-	172,284
Restricted	66,201	-	4,788,890	342,712	5,197,803
Committed	507,455	-	2,099,741	413,405	3,020,601
Unassigned (deficit)	9,633,810	-	-	(12,900)	9,620,910
<b>Total fund balances</b>	<b><u>10,379,750</u></b>	<b><u>-</u></b>	<b><u>6,888,631</u></b>	<b><u>743,217</u></b>	<b><u>18,011,598</u></b>
<b>Total liabilities, deferred inflows of resources, and fund balances</b>	<b><u>\$ 11,748,251</u></b>	<b><u>\$ -</u></b>	<b><u>\$ 6,936,965</u></b>	<b><u>\$ 3,092,338</u></b>	<b><u>\$ 21,777,554</u></b>

The accompanying notes to financial statements are an integral part of this statement.

**ISLAMORADA, VILLAGE OF ISLANDS**  
**RECONCILIATION OF THE BALANCE SHEET-**  
**GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION**  
**SEPTEMBER 30, 2021**

**Fund Balances—Total Governmental Funds** \$ 18,011,598

Amounts reported for governmental activities in the Statement of Net Position are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.

Governmental capital assets	\$ 65,096,086	43,515,631
Accumulated depreciation	<u>(21,580,455)</u>	

Other long-term assets are not available to pay for current period expenditures, and, therefore, are reported as unavailable revenue in the funds.	943,058	
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Noncurrent liabilities, are not due and payable in the current period and, therefore, are not reported in the funds.

Accrued interest	(76,251)	
Bonds and notes payable	(5,034,451)	
Compensated absences	(1,008,770)	
Net pension liability, net of related deferred outflows and inflows	(7,585,568)	
Other post-employment benefits payable, net of related deferred outflows and inflows	<u>(135,485)</u>	<u>(13,840,525)</u>

**Net Position of Governmental Activities** \$ 48,629,762

**ISLAMORADA, VILLAGE OF ISLANDS**  
**STATEMENT OF REVENUES, EXPENDITURES AND**  
**CHANGES IN FUND BALANCES**  
**GOVERNMENTAL FUNDS**  
**FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2021**

	<b>General</b>	<b>Debt Service Fund</b>	<b>Capital Projects</b>	<b>Nonmajor Governmental Funds</b>	<b>Total Governmental Funds</b>
<b>Revenues</b>					
Taxes	\$ 11,870,588	\$ -	\$ 2,830,991	\$ 495,733	\$ 15,197,312
Permits, fees and assessments	1,311,958	-	385,489	4,556,830	6,254,277
Intergovernmental	3,191,824	-	373,841	1,650,103	5,215,768
Charges for services	1,137,899	-	-	-	1,137,899
Fines and forfeitures	180,266	-	-	-	180,266
Interest	26,727	-	18,683	3,025	48,435
Miscellaneous	72,510	-	73,228	5,051	150,789
Total revenues	<u>17,791,772</u>	<u>-</u>	<u>3,682,232</u>	<u>6,710,742</u>	<u>28,184,746</u>
<b>Expenditures</b>					
Current					
General government	4,315,475	-	-	-	4,315,475
Public safety	7,327,125	-	132,301	1,540,977	9,000,403
Physical environment	-	-	-	3,219,802	3,219,802
Transportation	1,477,541	-	-	-	1,477,541
Economic environment	-	-	-	60,344	60,344
Culture/recreation	1,843,438	-	-	-	1,843,438
Capital outlay	-	-	3,503,834	-	3,503,834
Debt service					
Principal	-	659,947	-	-	659,947
Interest	-	179,468	-	-	179,468
Total expenditures	<u>14,963,579</u>	<u>839,415</u>	<u>3,636,135</u>	<u>4,821,123</u>	<u>24,260,252</u>
<b>Excess (deficiency) of revenues over (under) expenditures</b>					
	<u>2,828,193</u>	<u>(839,415)</u>	<u>46,097</u>	<u>1,889,619</u>	<u>3,924,494</u>
<b>Other financing sources (uses)</b>					
Transfers in	451,633	839,415	800,000	172,688	2,263,736
Transfers out	(477,016)	-	(91,529)	(1,791,685)	(2,360,230)
Total other financing sources (uses)	<u>(25,383)</u>	<u>839,415</u>	<u>708,471</u>	<u>(1,618,997)</u>	<u>(96,494)</u>
<b>Change in fund balances</b>					
	2,802,810	-	754,568	270,622	3,828,000
<b>Fund balances, beginning of year</b>	<u>7,576,940</u>	<u>-</u>	<u>6,134,063</u>	<u>472,595</u>	<u>14,183,598</u>
<b>Fund balances, end of year</b>	<u>\$ 10,379,750</u>	<u>\$ -</u>	<u>\$ 6,888,631</u>	<u>\$ 743,217</u>	<u>\$ 18,011,598</u>

The accompanying notes to financial statements are an integral part of this statement.

**ISLAMORADA, VILLAGE OF ISLANDS**  
**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES**  
**AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS**  
**TO THE STATEMENT OF ACTIVITIES**  
**FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2021**

**Net Change in Fund Balances—Total Governmental Funds** \$ 3,828,000

Amounts reported for governmental activities in the Statement of Activities are different because:

Governmental funds report capital outlays as expenditures.  
 However, in the Statement of Activities, the cost of these assets is depreciated over their estimated useful lives.

Capital outlay	\$ 3,734,652	
Less current year depreciation	<u>(1,328,423)</u>	2,406,229

The net effect of various transactions involving capital assets (i.e. sales, trade-ins, and donations) is to decrease net position. (22,620)

Resources in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds. (593,829)

The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. This is the net effect of these differences in the treatment of long-term debt and related items.

Principal repayments	659,947	
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Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.

Change in accrued interest payable	9,432	
Change in compensated absences	<u>(4,402)</u>	5,030

In the governmental funds, current year expenditures related to pensions and OPEB are comprised solely of amounts contributed to the plans for the current year. However, in the Statement of Activities, expenses related to pensions and OPEB include amounts that do not require the use of current financial resources. This amount represents the difference in the required accounting treatment of pensions, OPEB, and related items.

Change in net pension liability	418,207	
Change in other post-employment benefits	<u>(22,778)</u>	395,429

**Change in Net Position of Governmental Activities** \$ 6,678,186

**ISLAMORADA, VILLAGE OF ISLANDS**  
**STATEMENT OF NET POSITION**  
**PROPRIETARY FUNDS**  
**SEPTEMBER 30, 2021**

	<b>Business-Type Activities-Enterprise Funds</b>				
	<b>Major Funds</b>		<b>Nonmajor</b>		
	<b>Plantation Yacht</b>	<b>Wastewater</b>	<b>Stormwater</b>	<b>Utility</b>	<b>Total</b>
<b>Assets</b>	<b>Harbor Marina</b>	<b>Utility</b>	<b>Utility</b>	<b>Utility</b>	<b>Total</b>
<b>Current assets</b>					
Cash and cash equivalents	\$ 1,398,120	\$ 5,444,453	\$ 64,050	\$ 6,906,623	
Restricted cash and cash equivalents	-	6,340,662	-	6,340,662	
Receivables	11,753	1,079,687	-	1,091,440	
Special assessments receivable, net	-	1,201,819	-	1,201,819	
Due from other governments	-	3,155	4,205	7,360	
Prepays	12,394	38,509	-	50,903	
Deposits	200	11,485	-	11,685	
Total current assets	<u>1,422,467</u>	<u>14,119,770</u>	<u>68,255</u>	<u>15,610,492</u>	
<b>Noncurrent assets</b>					
Special assessments receivable, net	-	24,806,560	-	24,806,560	
Capital assets not being depreciated					
Land	-	1,061,948	-	1,061,948	
Construction in progress	18,145	167,980	-	186,125	
Capital assets being depreciated					
Land improvements	32,567	84,905	60,913	178,385	
Buildings and improvements	882,631	-	-	882,631	
Improvements other than buildings	2,400,139	-	-	2,400,139	
Infrastructure	687,058	166,724,285	2,244,764	169,656,107	
Equipment and furniture	1,813,010	10,274	-	1,823,284	
Vehicles	-	387,681	-	387,681	
Less accumulated depreciation	(2,657,513)	(35,390,468)	(301,171)	(38,349,152)	
Capital assets, net	3,176,037	133,046,605	2,004,506	138,227,148	
Total assets	<u>4,598,504</u>	<u>171,972,935</u>	<u>2,072,761</u>	<u>178,644,200</u>	
<b>Deferred outflows of resources</b>					
Deferred outflows - pension	53,230	133,484	2,534	189,248	
Deferred outflows - OPEB	2,309	1,992	20	4,321	
Total assets and deferred outflows of resources	<u>\$ 4,654,043</u>	<u>\$ 172,108,411</u>	<u>\$ 2,075,315</u>	<u>\$ 178,837,769</u>	
<b>Liabilities</b>					
<b>Current liabilities</b>					
Accounts payable	27,245	175,303	170	202,718	
Accrued expenses	3,276	8,463	221	11,960	
Due to other funds	-	6,774	-	6,774	
Accrued interest payable	631	404,132	-	404,763	
Amounts due within one year					
Compensated absences payable	18,382	5,923	512	24,817	
Bonds and loans payable	12,109	4,468,819	-	4,480,928	
Total current liabilities	<u>61,643</u>	<u>5,069,414</u>	<u>903</u>	<u>5,131,960</u>	
<b>Noncurrent liabilities</b>					
Compensated absences payable	43,633	9,013	1,226	53,872	
Net pension liability	67,406	169,031	3,209	239,646	
Bonds and loans payable	61,645	64,008,808	-	64,070,453	
Total OPEB liability	8,344	7,200	73	15,617	
Total non-current liabilities	<u>181,028</u>	<u>64,194,052</u>	<u>4,508</u>	<u>64,379,588</u>	
Total liabilities	<u>242,671</u>	<u>69,263,466</u>	<u>5,411</u>	<u>69,511,548</u>	
<b>Deferred inflows of resources</b>					
Deferred inflows - pension	106,946	268,185	5,091	380,222	
Deferred inflows - OPEB	786	678	7	1,471	
Total deferred inflows of resources	<u>107,732</u>	<u>268,863</u>	<u>5,098</u>	<u>381,693</u>	
<b>Net position</b>					
Net investment in capital assets	3,102,283	64,568,978	2,004,506	69,675,767	
Unrestricted	1,201,357	38,007,104	60,300	39,268,761	
Total net position	<u>4,303,640</u>	<u>102,576,082</u>	<u>2,064,806</u>	<u>108,944,528</u>	
Total liabilities, deferred inflows of resources, and net position	<u>\$ 4,654,043</u>	<u>\$ 172,108,411</u>	<u>\$ 2,075,315</u>	<u>\$ 178,837,769</u>	

The accompanying notes to financial statements are an integral part of this statement.

**ISLAMORADA, VILLAGE OF ISLANDS**  
**STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION**  
**PROPRIETARY FUNDS**  
**FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2021**

	<b>Business-Type Activities-Enterprise Funds</b>				
	<b>Major Funds</b>		<b>Nonmajor</b>		
	<b>Plantation Yacht</b>	<b>Wastewater</b>	<b>Stormwater</b>	<b>Utility</b>	<b>Total</b>
	<b>Harbor Marina</b>	<b>Utility</b>	<b>Utility</b>	<b>Utility</b>	<b>Total</b>
<b>Operating revenues</b>					
Charges for services					
Utilities	\$ -	\$ 7,144,011	\$ 204,967	\$ 7,348,978	
Dock rentals	1,019,797	-	-	1,019,797	
Fuel sales	521,550	-	-	521,550	
Ramp	70,261	-	-	70,261	
Miscellaneous	10,643	702,835	-	713,478	
Total operating revenues	<u>1,622,251</u>	<u>7,846,846</u>	<u>204,967</u>	<u>9,674,064</u>	
<b>Operating expenses</b>					
Personal services					
Operating	259,024	523,689	41	782,754	
Depreciation	826,327	2,700,830	71,516	3,598,673	
Total operating expenses	<u>186,508</u>	<u>5,724,341</u>	<u>110,311</u>	<u>6,021,160</u>	
	<u>1,271,859</u>	<u>8,948,860</u>	<u>181,868</u>	<u>10,402,587</u>	
Operating income (loss)	<u>350,392</u>	<u>(1,102,014)</u>	<u>23,099</u>	<u>(728,523)</u>	
<b>Nonoperating revenues (expenses)</b>					
Interest revenue	3,420	1,476,079	96	1,479,595	
Interest and fiscal charges/amortization expense	(1,675)	(1,839,335)	-	(1,841,010)	
Total nonoperating revenues (expenses)	<u>1,745</u>	<u>(363,256)</u>	<u>96</u>	<u>(361,415)</u>	
Income (loss) before capital contributions and transfers	<u>352,137</u>	<u>(1,465,270)</u>	<u>23,195</u>	<u>(1,089,938)</u>	
<b>Capital contributions</b>					
Capital grants and contributions	10,000	1,691,667	-	1,701,667	
Capital assessments	-	220,820	-	220,820	
Total capital contributions	<u>10,000</u>	<u>1,912,487</u>	<u>-</u>	<u>1,922,487</u>	
<b>Transfers in</b>					
Changes in net position	<u>-</u>	<u>96,494</u>	<u>-</u>	<u>96,494</u>	
	<u>362,137</u>	<u>543,711</u>	<u>23,195</u>	<u>929,043</u>	
<b>Net position, beginning of year</b>	<u>3,941,503</u>	<u>102,032,371</u>	<u>2,041,611</u>	<u>108,015,485</u>	
<b>Net position, end of year</b>	<u><u>\$ 4,303,640</u></u>	<u><u>\$ 102,576,082</u></u>	<u><u>\$ 2,064,806</u></u>	<u><u>\$ 108,944,528</u></u>	

The accompanying notes to financial statements are an integral part of this statement.

**ISLAMORADA, VILLAGE OF ISLANDS**  
**STATEMENT OF CASH FLOWS**  
**PROPRIETARY FUNDS**  
**FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2020**

	<b>Business-Type Activities-Enterprise Funds</b>				
	<b>Major Funds</b>		<b>Nonmajor</b>		
	<b>Plantation Yacht</b>	<b>Wastewater</b>	<b>Stormwater</b>	<b>Utility</b>	<b>Total</b>
	<b>Harbor Marina</b>	<b>Utility</b>			
<b>Cash flows from operating activities</b>					
Cash received from customers	\$ 1,623,116	\$ 7,817,475		\$ 220,708	\$ 9,661,299
Cash paid to suppliers	(825,200)	(2,745,233)		(142,489)	(3,712,922)
Cash paid to employees	(268,888)	(600,270)		(14,265)	(883,423)
Net cash provided by operating activities	<u>529,028</u>	<u>4,471,972</u>		<u>63,954</u>	<u>5,064,954</u>
<b>Cash flows from noncapital financing activities</b>					
Transfers in	-	96,494		-	96,494
Net cash provided by noncapital financing activities	<u>-</u>	<u>96,494</u>		<u>-</u>	<u>96,494</u>
<b>Cash flows from capital and related financing activities</b>					
Principal payments on loans and bonds	(11,846)	(5,379,032)		-	(5,390,878)
Interest payments on loans and bonds	(1,675)	(1,863,361)		-	(1,865,036)
Proceeds from capital grants and contributions	10,000	3,308,892		-	3,318,892
Acquisition and construction of capital assets	(12,999)	(1,022,891)		-	(1,035,890)
Net cash used in capital and related financing activities	<u>(16,520)</u>	<u>(4,956,392)</u>		<u>-</u>	<u>(4,972,912)</u>
<b>Cash flows from investing activities</b>					
Interest received	3,420	1,476,079		96	1,479,595
Net cash provided by investing activities	<u>3,420</u>	<u>1,476,079</u>		<u>96</u>	<u>1,479,595</u>
<b>Net change in cash and cash equivalents</b>					
	515,928	1,088,153		64,050	1,668,131
<b>Cash and cash equivalents, beginning of year</b>	882,192	10,696,962		-	11,579,154
<b>Cash and cash equivalents, end of year</b>	<u>\$ 1,398,120</u>	<u>\$ 11,785,115</u>		<u>\$ 64,050</u>	<u>\$ 13,247,285</u>
 <b>Reconciliation of operating income (loss) to net cash provided by operating activities</b>					
Operating income (loss)	\$ 350,392	\$ (1,102,014)		\$ 23,099	\$ (728,523)
Adjustment to reconcile operating income (loss) to net cash provided by (used in) operating activities					
Depreciation	186,508	5,724,341		110,311	6,021,160
Decrease (increase) in assets and deferred outflows					
Accounts receivable	865	(29,371)		-	(28,506)
Prepaid items	(3,541)	(4,152)		-	(7,693)
Deposits	-	(11,485)		-	(11,485)
Due from other governments	-	-		15,741	15,741
Deferred outflows - OPEB	(1,748)	(1,508)		(15)	(3,271)
Deferred outflows - pension	23,883	59,889		1,137	84,909
Increase (decrease) in liabilities and deferred inflows					
Accounts payable	4,668	(23,149)		(18,473)	(36,954)
Accrued payroll	(6,291)	(50,692)		(266)	(57,249)
Due to other funds	-	(7,682)		(52,521)	(60,203)
Compensated absences payable	1,957	(8,068)		(13,631)	(19,742)
Net pension liability	(133,688)	(335,246)		(6,363)	(475,297)
Other post-employment benefits payable	2,394	2,065		21	4,480
Deferred inflows - pension	103,128	432		5	103,565
Deferred inflows - pension	501	258,612		4,909	264,022
Net cash provided by (used in) operating activities	<u>\$ 529,028</u>	<u>\$ 4,471,972</u>		<u>\$ 63,954</u>	<u>\$ 5,064,954</u>

The accompanying notes to financial statements are an integral part of this statement.

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## ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA

### NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2021

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#### NOTE 1 – ORGANIZATION AND OPERATIONS

Islamorada, Village of Islands, Florida (the “Village”) was created pursuant to Chapter 97-348, Florida Statutes, as of December 31, 1997, to become operational March 26, 1998. The Village includes four keys: Plantation Key, Windley Key, Upper Matecumbe Key, and Lower Matecumbe Key, within Monroe County, Florida. The Village operates under a Council-Manager form of government and provides or contracts for a wide range of community services including general government; public works; planning, zoning and building; public safety (fire protection, emergency medical services and police services); cultural and recreation (parks maintenance, recreational activities, cultural events, and related facilities); and operation of a marina, a wastewater utility and a stormwater utility. The Village Council (the “Council”) is responsible for legislative and fiscal control of the Village.

#### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies and practices, and the presentation of the financial statements for the Village conform with generally accepted accounting principles as applicable to governmental units in accordance with the Governmental Accounting Standards Board (GASB). The following is a summary of the more significant accounting policies and practices.

##### **A. Reporting Entity:**

As required by generally accepted accounting principles, these financial statements present the government and its component units, if applicable. Component units are legally separate entities for which the primary government is considered to be financially accountable and for which the nature and significance of their relationship with the primary government are such that exclusion would cause the Village’s financial statements to be misleading or incomplete. A primary government is considered financially accountable if it appoints a voting majority of an organization’s governing body and is able to impose its will on that organization. The primary government may also be financially accountable if an organization is fiscally dependent on the primary government and a financial benefit or burden relationship exists, regardless of the authority of the organization’s governing board. Blended component units, although legally separate entities, are, in substance, part of the primary government’s operations and are included as part of the primary government.

Based on the application of the criteria set forth by the Government Accounting Standards Board, management has determined that no component units exist which would require inclusion in this report. Further, management is not aware of any entity which would consider the Village to be a component unit.

##### **B. Government-Wide Financial Statements:**

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all activities of the Village. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

## ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA

### NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2021

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#### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

The Statement of Activities demonstrates the degree to which program revenues offset the direct expenses of a given function or program. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: (1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or program, and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or program. Taxes and other items not properly included among program revenues are reported instead as general revenues.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the government's wastewater function and various other functions of the government, if applicable. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

#### C. Fund Financial Statements:

The fund financial statements provide information about the Village's funds. Separate statements for each fund category – governmental and proprietary funds – are presented. The emphasis on fund financial statements is on major governmental and enterprise funds, each displayed in a separate column. All remaining governmental and enterprise funds are aggregated and reported as nonmajor funds.

The Village reports the following major governmental funds:

The **General Fund** is the Village's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The **Debt Service Fund** is used to account for the accumulation of resources that are restricted, committed, or assigned for the payment of principal and interest on long-term obligations of governmental funds.

The **Capital Projects Fund** accounts for revenues from discretionary sales surtax, grants and impact fees for capital improvement projects.

## ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA

### NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2021

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#### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

The Village reports the following major proprietary funds:

The **Wastewater Utility Fund** is used to account for the design, construction and operation of Village owned wastewater treatment facilities that are financed and operated in a manner similar to a private business enterprise. The costs of providing services are recovered through user charges.

The **Plantation Yacht Harbor Marina Fund** is used to account for marina services provided to the community that are financed and operated in a manner similar to a private business enterprise. The costs of providing services are generally recovered through user charges.

Additionally, the Village reports the following nonmajor funds:

**Special Revenue Funds** are used to account for the proceeds of specific revenue sources (other than major capital projects) requiring separate accounting because of legal or regulatory provisions or administrative action.

The **Stormwater Utility Fund** is used to account for the construction of a Village owned stormwater drainage utility that provides drainage services to the residents of the Village and is operated in a manner similar to a private business enterprise. The costs of providing services will be recovered through user charges in the future.

During the course of operations the Village has activity between funds for various purposes. Any residual balances outstanding at year-end are reported as due from/to other funds and advances to/from other funds. While these balances are reported in the fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Balances between funds included in governmental activities are eliminated so that only the net amount is included as internal balances in the governmental activities column. Similarly, balances between the funds in business-type activities are eliminated so that only the net amount is included as internal balances in the business-type activities column.

Further, certain activity occurs during the year involving transfers of resources between funds. In fund financial statements these amounts are reported at gross amounts as transfers in/out. While reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Transfers between the funds included in governmental activities are eliminated so that only the net amount is included as transfers in the governmental activities column. Similarly, balances between the funds included in business-type activities are eliminated so that only the net amount is included as transfers in the business-type activities column.

## ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA

### NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2021

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#### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

##### **D. Measurement Focus and Basis of Accounting:**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the proprietary funds are charges to customers for sales and services. Operating expenses include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses that do not meet this definition are reported as non-operating revenues or expenses.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. Ad valorem taxes and charges for services are susceptible to accrual when collected in the current year or within 60 days subsequent to year-end, provided that amounts received pertain to billings through the fiscal year. Intergovernmental revenues, which include federal and state grants, state revenue sharing allotments, local government one-half cent sales tax and county shared revenue, among other sources are recorded in accordance with their legal or contractual requirements if collected in the current period or within 60 days after year-end. Interest income is recorded when earned. Licenses and permits, fines and forfeitures, and miscellaneous revenues are recorded as revenues when received in cash because they are generally not measurable until actually received.

Expenditures are generally recognized under the modified accrual basis of accounting when the related liability is incurred. Exceptions to this general rule include principal and interest on general long-term debt, which is recognized when due.

## ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA

### NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2021

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#### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

##### **E. Budgetary Information:**

Florida Statutes require that all municipal governments establish budgetary systems and approve balanced annual operating budgets. The Village Council annually adopts an operating budget and appropriates funds for the General, Special Revenue, Capital Project, Debt Service, and Enterprise funds consistent with generally accepted accounting principles. The procedures for establishing budgetary data are as follows:

- In August of each year, the Village Manager submits a proposed operating budget to the Council for the fiscal year commencing the following October 1. The operating budget includes proposed appropriations and the means of funding them.
- Two public hearings are conducted, usually during the month of September, to obtain taxpayer comments on the proposed budgets for each fund.
- Upon completion of the public hearings and before October 1, a final operating budget is legally enacted through the passage of a resolution. Passage of this resolution constitutes appropriation of the amounts specified in the budget as expenditures.

The adopted budget resolution specifies that the initial limitation on expenditures is by department or category total. The total allocated to each department, category (personnel, operating or capital) or line item may be increased or decreased by the Village Manager so long as the modification does not exceed the Village's total budgeted funds. Whenever a department, category or line item reallocation occurs, the Village Manager must present a resolution to the Village Council for approval amending the budget to reflect such department, category or line item reallocation within thirty days of the date of the reallocation.

Additionally, the adopting budget resolution provides that all outstanding encumbrances (open purchase orders) at the end of the fiscal year shall lapse. Those outstanding encumbrances may be re-appropriated into the next fiscal year budget. The total amount of outstanding encumbrances at year-end are reflected in assigned fund balance of the respective funds. When the year-end outstanding encumbrances are re-appropriated the next fiscal year, a use of fund balance is requested for approval by the Village Council.

Florida Statutes provide that the governing body of each municipality may amend the budget at any time within the fiscal year or within 60 days following the end of the fiscal year. Within 60 days of the fiscal year-end, the Village prepares a re-appropriation budget amendment to try to ensure that budget deficiencies at department, category, or line item level are covered.

## ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA

### NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2021

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#### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

##### **F. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Fund Balance/Net Position:**

###### Cash and Cash Equivalents:

Cash and cash equivalents are defined as cash on hand, demand deposits and highly liquid investments with original maturities of three months or less from the date of acquisition.

###### Prepays:

Prepayments are recorded as assets when the initial payment is made. Each asset is then charged off against operations in the period benefitted. These amounts are reported as nonspendable in the governmental fund financial statements.

###### Special Assessments:

Special assessments, levied pursuant to Florida Statutes, are used to finance wastewater utility capital projects, in combination with grants and other revenue sources. The assessments are levied and imposed on all real estate parcels in the assessment districts upon adoption of a final assessment resolution. Typically, when special assessments are imposed they may be prepaid in a lump sum or spread over a 25-30 year amortization period (with interest and fees) as a non-ad valorem assessment, at the discretion of the affected property owner. During the amortization period, property owners also have the option annually to pay off the remaining principal amount of an assessment and remove it from future tax rolls. Each year, in order to perfect the lien, the Village must adopt an assessment resolution to place the annual non-ad valorem assessments on the current tax roll.

Under full accrual accounting, the estimated value of the current wastewater assessment roll levied for the 2021-2022 fiscal year (less an allowance for uncollectible amounts and interest and fees which are applicable to fiscal year 2022) is considered a current receivable for fiscal year 2020-2021. The remaining unpaid principal of each assessment (less an allowance for uncollectible amounts) is recorded as a noncurrent receivable.

###### Capital Assets:

Capital assets, which include land, construction-in-progress, equipment and furniture, vehicles, buildings and building renovation, improvements other than buildings, infrastructure and infrastructure improvements, land improvements, and park improvements, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the Village as assets with an initial, individual cost of more than \$2,500 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

## ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA

### NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2021

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#### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities are expensed as incurred.

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

	Years
Equipment and furniture	5-12
Vehicles	6-7
Buildings and building renovations	50
Infrastructure and infrastructure improvements	10-40
Land improvements	10
Park improvements	15-50
Improvements other than buildings	12

#### Deferred Outflows/Inflows of Resources:

In addition to assets, the Statement of Net Position and Proprietary Funds Statement of Net Position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The government has three items that qualify for reporting in this category. One is the accumulated decrease in the fair value of hedging activities. The second relates to the Village's defined benefit pension plan. The third relates to the Village's total other post-employment benefit liability.

In addition to liabilities, the Statement of Net Position and Proprietary Funds Statement of Net Position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will not be recognized an inflow of resources (revenue) until that time. The deferred inflows of resources reported in these statements are related to the Village's defined benefit pension plan and total other post-employment liability.

The Governmental Funds Statement of Revenues, Expenditures, and Change in Fund Balance also reports unavailable revenue as a deferred inflow of resources which represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until the amount becomes available.

## ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA

### NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2021

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#### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

The Village reports deferred outflows and deferred inflows related to the recording of changes in its net pension liability and total OPEB liability. Certain changes in the net pension liability and total OPEB liability are recognized as pension expense over time instead of all being recognized in the year of occurrence.

Experience gains or losses from periodic actuary studies and changes in actuarial assumptions which adjust the net pension liability and total OPEB liability are also recorded as deferred outflows of resources and are amortized into pension expense over the expected remaining lives of plan members. The difference between projected investment return on pension investments and actual return on those investments is also deferred and amortized against pension expense over a five year period. The changes in proportion and differences between Village contributions and proportionate share of contributions are also deferred and amortized against pension expense over a five year period.

Additionally, any contributions made by the Village to the pension plan before year-end but subsequent to the measurement date of the Village's net pension liability are reported as deferred outflows of resources.

#### Pension:

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Village's FRS plan and additions to/deductions from this plan's fiduciary net position have been determined on the same basis as they are reported by the plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### Compensated Absences:

The Village's employees are granted compensated absence pay for vacation and sick leave in varying amounts based on length of service. Unused compensated absences are payable upon separation from service. Vacation is accrued as a liability when benefits are earned by the employees, that is, the employees have rendered services that give rise to the vacation liability and it is probable that the Village will compensate the employees in some manner, e.g., in cash or in paid time-off, now or upon termination or retirement. The Village uses the vesting method in accruing sick leave liability. The vesting method accrues sick leave liability for employees who are eligible to receive termination payments upon separation. Vacation and sick pay that is expected to be liquidated with expendable available financial resources is reported as an expenditure and a fund liability of the governmental fund that will pay it.

## **ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA**

### **NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2021**

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#### **NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

In the fund financial statements, governmental funds report only the compensated absence liability payable if they are material (i.e., unused reimbursable leave still outstanding following an employee's resignation or retirement). The General Fund has typically been used in prior years to liquidate such amounts. Vacation and sick pay is accrued when incurred in the government-wide and proprietary fund financial statements.

##### Long-Term Obligations:

In the government-wide financial statements, and proprietary fund type in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type Statement of Net Position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method. Bonds payable is reported net of the applicable bond premiums or discounts.

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of debt is reported as another financing source. Premiums received on debt issuances are reported as other financing sources, while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

##### Fund Balance/Net Position:

The Village desires to provide a stable financial environment for operations that allows the Village to provide quality services in a fiscally responsible manner. This fund balance policy is meant to serve as the framework upon which consistent operations may be built and sustained.

When both restricted and unrestricted fund balance/net position are available for use, it is the Village's policy to use restricted resources first, then unrestricted resources as they are needed. Within unrestricted fund balance, the order in which expenditures will be applied is as follows: committed, assigned and then unassigned.

## ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA

### NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2021

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#### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Pursuant to GASB Statement No. 54, fund balance for governmental funds is reported in classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Additionally, fund balance classifications should depict the nature of the net resources that are reported in a governmental fund. The following definitions provided by GASB Statement No. 54 will be used in reporting activity in governmental funds of the Village.

- Nonspendable Fund Balance: Amounts that cannot be spent because they are either: (1) not in spendable form, or (2) legally or contractually required to be maintained intact. Amounts included as nonspendable include inventories, prepaid amounts, long-term amounts of loans and notes receivable, and property held for resale, unless proceeds are restricted, committed or assigned, as well as funds legally or contractually required to be maintained intact.
- Restricted Fund Balance: Amounts that may only be spent for specific purposes, as stipulated by external resource providers, by constitution or through enabling legislation that is legally enforceable by an external party. Enabling legislation that creates a revenue stream must also stipulate the purposes for which that revenue can be used. Restrictions may only be changed by parties external to the Village.
- Committed Fund Balance: Amounts committed for specific purposes by formal action of the government's highest level of decision-making authority. Fund balance can be committed pursuant to constraints imposed by either an ordinance, resolution, or a valid agreement between the Village and a counterparty for which it is clearly documented that the Village will use existing resources, rather than future revenues, to satisfy the contractual obligation. These amounts cannot be used for any other purpose unless the Village Council removes or changes the limitation by taking the same form of action it employed to previously impose the limitation. Formal action to commit an amount to a specific purpose must be made prior to the end of the Village's fiscal year. The actual amount, however, may be computed after year-end as part of the preparation of the financial statements.
- Assigned Fund Balance: Amounts that are intended by the government to be used for specific purposes but are neither restricted nor committed. Intent should be expressed by: (1) the governing body itself, or (2) a subordinate high-level body or official possessing the authority to assign amounts to be used for specific purposes. This authority is granted by the Village Council to the Village Manager. Assignment calculations may be made after year-end as part of the preparation of the financial statements. Included in this category is any fund balance carry-forward used to balance the subsequent year's budget.
- Unassigned Fund Balance: The residual classification of fund balance which has not been restricted, committed or assigned to specific purposes. Only the General Fund may report positive unassigned fund balance. Unassigned residual deficits may apply to other governmental funds to the extent fund balances are insufficient to satisfy restricted and committed balances.

## ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA

### NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2021

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#### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Government-wide and proprietary fund financial statements utilize a net position presentation. Net position is presented in three components as follows:

1. Net investment in capital assets – Consists of capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, notes or borrowings that are attributable to the acquisition, construction or improvement of those assets. This component does not include the unspent proceeds of debt.
2. Restricted net position – Consists of funds with constraints placed on their use either by: (1) external groups such as creditors, grantors, contributors, or laws and regulations of other governments, or (2) law through constitutional provisions or enabling legislation.
3. Unrestricted net position – Consists of net position that does not meet the definition of “restricted” or “net investment in capital assets.”

#### G. Property Taxes:

Under Florida law, the assessment of all properties and the collection of all county, municipal and school board property taxes are consolidated in the offices of the County Property Appraiser and County Tax Collector, respectively. All property is reassessed according to its fair market value on January 1 of each year and each assessment roll is submitted to the State Department of Revenue for review to determine if the assessment roll meets all of the appropriate requirements of State Law. State statutes permit municipalities to levy property taxes at a rate of up to 10 mills.

The tax levy is established by the Council prior to October 1 of each year during the budget process. The millage rate assessed by the Village for the year ended September 30, 2021, was 3.015 mills (\$3.015 for each \$1,000 of assessed valuation). The nonexempt assessed value of property within the Village limits at January 1, 2021, was approximately \$4 billion.

Taxes may be paid less a 4% discount in November or at declining discounts each month through the month of February. All unpaid taxes become delinquent on April 1 following the year in which they are assessed. Delinquent taxes on real property bear interest at 18% per year until the tax is satisfied either by seizure and sale of the property or by the five year statute of limitations.

#### H. Estimates:

The presentation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses/expenditures during the reporting period. Actual results could differ from those estimates.

## ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA

### NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2021

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#### NOTE 3 – DEPOSITS AND INVESTMENTS

The Village maintains a cash pool that is available for use by all funds to facilitate the cash management process. Each fund's portion of this pool is included on the Statement of Net Position and Balance Sheet as "cash and cash equivalents." Interest is allocated to the various funds based on their proportionate share of the cash pool.

Cash – All of the Village's deposits are held in qualified public depositories pursuant to State of Florida Statutes, Chapter 280, *Florida Security for Public Deposits Act*. Under the act, every qualified public depository shall deposit with the Treasurer eligible collateral equal to or in excess of the required collateral of the depository to be held subject to his or her order. The Treasurer, by rule, shall establish minimum required pledging levels. The pledging level may range from 25% to 125% of the average monthly balance of public deposits depending upon the depository's financial condition and establishment period. All collateral must be deposited with an approved financial institution. Any losses to public depositors are covered by applicable deposit insurance, sale of securities pledged as collateral and, if necessary, assessments against other qualified public depositories of the same type as the depository in default.

At year-end, the carrying amount of the Village's deposits was \$33,216,106 and the total bank balance was \$33,316,707. Included in cash and equity in pooled cash on the Statement of Net Position and Balance Sheet – Governmental Funds is \$6,161,753 in Certificate of Deposits due within one year and \$2,850 cash on hand. All balances are covered by federal depository insurance or by collateral held by the State Treasurer.

Investments – In accordance with the Village's investment policy, the Village may invest in the following:

- Interest-bearing time deposits and checking or savings accounts in qualified public depositories as defined in Florida Statute 280.02.
- The Local Government Surplus Funds Trust Fund or any intergovernmental investment pool authorized pursuant to the Florida Statute 163.01.
- Securities and Exchange Commission registered money market funds with the highest credit quality rating from a nationally recognized rating agency.
- Direct obligations of the United States Treasury.
- Federal agencies or instrumentalities.

At September 30, 2021, the Village's surplus funds were held in interest-bearing checking and savings accounts.

# ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA

## NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2021

### NOTE 4 – RECEIVABLES

Receivables at September 30, 2021 for the Village's individual major funds and total nonmajor funds are as follows:

	<u>Special Accounts</u>	<u>Assessments</u>	<u>Due from Other Governments</u>	<u>Total</u>
<b>Governmental Activities</b>				
Major funds				
General Fund	\$ 114,670	\$ -	\$ 1,125,346	\$ 1,240,016
Capital Projects Fund	-	-	230,582	230,582
Nonmajor funds	-	-	57,047	57,047
Total governmental activities	<u>114,670</u>	<u>-</u>	<u>1,412,975</u>	<u>1,527,645</u>
<b>Business-Type Activities</b>				
Major funds				
Wastewater Utility Fund	1,079,687	26,008,379	3,155	27,091,221
Plantation Yacht Harbor Marina	11,753	-	-	11,753
Nonmajor funds	-	-	4,205	4,205
Total business-type activities	<u>1,091,440</u>	<u>26,008,379</u>	<u>7,360</u>	<u>27,107,179</u>
Total primary government	<u>\$ 1,206,110</u>	<u>\$ 26,008,379</u>	<u>\$ 1,420,335</u>	<u>\$ 28,634,824</u>

Special assessment receivables are net of an allowance for uncollectible accounts in the amount of \$1,083,682. All other receivables are deemed fully collectible by the Village.

# ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA

## NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2021

### NOTE 5 – CAPITAL ASSETS

Capital asset activity for the governmental activities for the year ended September 30, 2021 was as follows:

	Balance October 1	Increases	Decreases	Transfers	Balance September 30
<b>Governmental Activities</b>					
Capital assets, not being depreciated					
Land	\$ 26,409,788	\$ 2,029,335	\$ -	\$ -	\$ 28,439,123
Construction in progress	838,927	692,451	-	-	1,531,378
Total capital assets, not being depreciated	<u>27,248,715</u>	<u>2,721,786</u>	<u>-</u>	<u>-</u>	<u>29,970,501</u>
Capital assets, being depreciated					
Land improvements	696,321	-	-	-	696,321
Buildings and improvements	10,624,505	130,980	-	-	10,755,485
Improvements other than buildings	4,982,663	79,748	(4,200)	-	5,058,211
Infrastructure	10,541,306	-	-	-	10,541,306
Equipment and furniture	4,034,783	155,514	(59,888)	-	4,130,409
Vehicles	3,700,328	646,624	(403,099)	-	3,943,853
Total capital assets, being depreciated	<u>34,579,906</u>	<u>1,012,866</u>	<u>(467,187)</u>	<u>-</u>	<u>35,125,585</u>
Less accumulated depreciation for					
Land improvements	(639,351)	(7,254)	-	-	(646,605)
Buildings and improvements	(3,727,449)	(296,895)	-	-	(4,024,344)
Improvements other than buildings	(4,172,836)	(199,069)	4,200	-	(4,367,705)
Infrastructure	(7,099,881)	(331,791)	-	-	(7,431,672)
Equipment and furniture	(2,768,502)	(305,569)	37,268	-	(3,036,803)
Vehicles	(2,288,580)	(187,845)	403,099	-	(2,073,326)
Total accumulated depreciation	<u>(20,696,599)</u>	<u>(1,328,423)</u>	<u>444,567</u>	<u>-</u>	<u>(21,580,455)</u>
Total capital assets, being depreciated, net	<u>13,883,307</u>	<u>(315,557)</u>	<u>(22,620)</u>	<u>-</u>	<u>13,545,130</u>
Governmental activities capital assets, net	<u><u>\$ 41,132,022</u></u>	<u><u>\$ 2,406,229</u></u>	<u><u>\$ (22,620)</u></u>	<u><u>\$ -</u></u>	<u><u>\$ 43,515,631</u></u>

Depreciation expense was charged to the governmental activities as follows:

#### **Governmental Activities**

General government	\$ 244,469
Public safety	376,435
Physical environment	402,963
Culture and recreation	304,556
Total depreciation expense, governmental activities	<u><u>\$ 1,328,423</u></u>

# ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA

## NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2021

### **NOTE 5 – CAPITAL ASSETS (CONTINUED)**

Capital asset activity for the business-type activities for the year ended September 30, 2021 was as follows:

	<b>Balance</b>				<b>Balance</b>
	<b>October 1</b>	<b>Increases</b>	<b>Decreases</b>	<b>Transfers</b>	<b>September 30</b>
<b>Business-Type Activities</b>					
Capital assets, not being depreciated					
Land	\$ 1,061,948	\$ -	\$ -	\$ -	\$ 1,061,948
Construction in progress	158,172	27,953	-	-	186,125
Total capital assets, not being depreciated	<u>1,220,120</u>	<u>27,953</u>	<u>-</u>	<u>-</u>	<u>1,248,073</u>
Capital assets, being depreciated					
Land improvements	173,588	-	-	4,797	178,385
Buildings and improvements	882,631	-	-	-	882,631
Improvements other than buildings	2,400,139	-	-	-	2,400,139
Infrastructure	168,737,401	918,706	-	-	169,656,107
Equipment and furniture	1,828,081	-	-	(4,797)	1,823,284
Vehicles	298,450	89,231	-	-	387,681
Total capital assets, being depreciated	<u>174,320,290</u>	<u>1,007,937</u>	<u>-</u>	<u>-</u>	<u>175,328,227</u>
Less accumulated depreciation for					
Land improvements	(169,160)	(4,100)	-	-	(173,260)
Buildings and improvements	(323,979)	(21,879)	-	-	(345,858)
Improvements other than buildings	(623,893)	(51,418)	-	-	(675,311)
Infrastructure	(29,949,584)	(5,820,584)	-	-	(35,770,168)
Equipment and furniture	(1,193,635)	(89,493)	-	-	(1,283,128)
Vehicles	(67,741)	(33,686)	-	-	(101,427)
Total accumulated depreciation	<u>(32,327,992)</u>	<u>(6,021,160)</u>	<u>-</u>	<u>-</u>	<u>(38,349,152)</u>
Total capital assets, being depreciated, net	<u>141,992,298</u>	<u>(5,013,223)</u>	<u>-</u>	<u>-</u>	<u>136,979,075</u>
Business-type activities capital assets, net	<u>\$143,212,418</u>	<u>\$ (4,985,270)</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 138,227,148</u>

Depreciation expense was charged to the business-type activities as follows:

### **Business-Type Activities**

Plantation Yacht Harbor Marina	\$ 186,508
Wastewater Utility	5,724,341
Stormwater Utility	110,311
<b>Total depreciation expense, business-type activities</b>	<b><u>\$ 6,021,160</u></b>

## ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA

### NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2021

#### NOTE 6 – INTERFUND BALANCES

Due from/to other funds generally represent temporary cash deficits. Balances as of September 30, 2021 were as follows:

	<b>Due From Other Funds</b>	<b>Due to Other Funds</b>
General Fund	\$ 68,895	\$ -
Wastewater Fund	-	6,774
Nonmajor Governmental Funds	<u>6,774</u>	<u>68,895</u>
	<u><u>\$ 75,669</u></u>	<u><u>\$ 75,669</u></u>

Interfund transfers between funds for the year ended September 30, 2021 were as follows:

	<b>Transfers In</b>	<b>Transfers Out</b>
<b>Governmental Activities</b>		
Major Funds		
General Fund	\$ 451,633	\$ 477,016
Debt Service Fund	839,415	-
Capital Projects Fund	800,000	91,529
Nonmajor Funds	172,688	1,791,685
<b>Business-Type Activities</b>		
Major Funds		
Wastewater Utility Fund	96,494	-
Total	<u><u>\$ 2,360,230</u></u>	<u><u>\$ 2,360,230</u></u>

Because the Village's governmental debt is secured by discretionary sales surtax levied to fund infrastructure capital projects, a transfer of \$535,087 occurred from the Transportation Fund to the Debt Service Fund. In addition, \$304,328 was transferred from the General Fund to the Debt Service Fund to fund long-term debt payments. A transfers of \$800,000 was made from the Affordable Housing Fund to the Capital Projects Fund to fund capital expenditures. Transfers of \$172,688 was made from the General Fund to the Building Fund to transfer fund balance of the Building Department to the new fund. A transfer of \$451,633 was transferred from the Canal Debris fund to the General Fund to close out the Canal Debris fund. the Finally, transfers of \$91,529 and \$4,965 were made from the Capital Projects and Affordable Housing Funds, respectively, were made to the Wastewater Utility Fund for costs related to the wastewater project.

# ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA

## NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2021

### NOTE 7 – LONG-TERM LIABILITIES

The following is a summary of changes in governmental activities long-term debt for the year ended September 30, 2021:

	Balance October 1	Additions	Reductions	Balance September 30	Due Within One Year
	\$	\$	\$	\$	\$
<b>Governmental Activities</b>					
Bonds Payable					
Series 2012	\$ 1,914,398	\$ -	\$ (264,947)	\$ 1,649,451	\$ 270,803
Series 2013	3,780,000	- (395,000)	3,385,000	410,000	
Compensated absences	1,004,368	384,695	(380,293)	1,008,770	352,581
Net pension liability	12,594,078	4,723,618	(13,096,219)	4,221,477	-
Total OPEB liability	118,197	61,036	(13,490)	165,743	-
Total governmental activities	<u>\$ 19,411,041</u>	<u>\$ 5,169,349</u>	<u>\$ (14,149,949)</u>	<u>\$ 10,430,441</u>	<u>\$ 1,033,384</u>

Typically, compensated absences, the net pension liability, and other post-employment benefits are liquidated with funds from the General Fund.

Long-term debt of the governmental activities at September 30, 2021 is composed of the following bonds payable:

	<u>Governmental Activities</u>
<u>Capital Improvement Refunding Revenue Bond, Series 2012</u>	
The Village issued bonds in the amount of \$2,392,749 to refund \$2,332,600 of outstanding Public Improvement Revenue Bonds, Series 2007, plus accrued interest and issuance costs. Principal and interest at 2.210% is payable semi-annually on December 1 and June 1 through June 2027. The bonds are secured by, and payable from, the Village's portion of the one-cent governmental infrastructure surtax.	\$ 1,649,451
<u>Capital Improvement Revenue Bond, Series 2013</u>	
The Village issued bonds in the amount of \$6,000,000 to finance the cost of acquisition and construction of capital improvements to the road system and pay issuance costs. Principal and interest at 3.13% is payable semi-annually on October 1 and April 1 through October 1, 2028. The bonds are secured by, and payable from, the Village's local option gas tax revenues.	<u>3,385,000</u> <u>\$ 5,034,451</u>

# ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA

## NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2021

### **NOTE 7 – LONG-TERM LIABILITIES (CONTINUED)**

Annual debt service requirements to maturity for outstanding bonds for governmental activities are as follows:

Year Ending September 30,	Principal	Interest	Total
2022	\$ 680,803	\$ 157,873	\$ 838,677
2023	691,788	136,200	827,987
2024	717,905	114,109	832,013
2025	739,157	91,218	830,374
2026	755,548	67,619	823,167
2027 - 2031	1,449,251	72,370	1,521,621
	<u>\$ 5,034,451</u>	<u>\$ 639,388</u>	<u>\$ 5,673,840</u>

The following is a summary of changes in business-type activities long-term debt for the year ended September 30, 2021:

	Balance October 1			Balance September 30	Due Within One Year
	Additions	Reductions			
<b>Business-Type Activities</b>					
Bonds Payable					
Series 2012	\$ 1,999,311	\$ -	\$ (274,955)	\$ 1,724,356	\$ 281,015
Direct Borrowings:					
State Revolving Fund Loans					
2006	2,111,634	-	(277,626)	1,834,008	285,276
2012	69,831,314	-	(4,838,297)	64,993,017	3,914,637
Compensated absences	98,431	30,223	(49,965)	78,689	24,817
Net pension liability	714,943	268,146	(743,443)	239,646	-
Total OPEB liability	11,137	5,750	(1,270)	15,617	-
Total governmental activities	<u>\$ 74,766,770</u>	<u>\$ 304,119</u>	<u>\$ (6,185,556)</u>	<u>\$ 68,885,333</u>	<u>\$ 4,505,745</u>

## ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA

### NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2021

#### NOTE 7 – LONG-TERM LIABILITIES (CONTINUED)

Long-term debt of the business-type activities at September 30, 2021 is composed of the following bonds payable:

	<u>Business-Type Activities</u>
<u>Capital Improvement Refunding Revenue Bond, Series 2012</u>	
The Village issued bonds in the amount of \$3,931,877 to refund \$2,492,276 of outstanding Special Assessment Improvement Bonds, Series 2006, \$104,288 of outstanding Public Improvement Revenue Bonds, Series 2007, and \$1,175,198 of outstanding Capital Improvement Revenue Bonds, Series 2009, plus accrued interest and issuance costs. Principal and interest at 2.210% is payable semi-annually on December 1 and June 1 through June 2027. The bonds are secured by, and payable from, the Village's portion of the one-cent governmental infrastructure surtax.	\$ 1,724,356
<u>2006 State Revolving Fund Loan Program</u>	
The Village entered into a loan agreement with the State Department of Environmental Protection Clean Water Revolving Fund Loan program to borrow funds to finance the engineering and design of a wastewater collection system in the amount of \$5,219,564 (including capitalized interest and service fees). The combined interest and grant allocation assessment for this agreement is fixed as 2.92%. Principal and interest payments in the amount of \$166,769 are payable semi-annually on January 15 and July 15 through July 15, 2027. The loan is secured by assessments and annual revenues derived from the operation of the sewer system.	1,834,008
<u>2012 State Revolving Fund Loan Program</u>	
The Village entered into a loan agreement with the State Department of Environmental Protection Clean Water State Revolving Fund program to borrow funds to finance the design and construction of a wastewater collection system. As of September 30, 2013, the approved loan amount was \$47,799,014, including capitalized interest, and \$22,502,437 had been borrowed to date. The combined interest and grant allocation assessment for this agreement is 2.33%. Payments will begin June 15, 2016, and semi-annually thereafter on December 15 and June 15 until paid in full. The loan is secured by assessments and annual revenues derived from the operation of the sewer system.	64,993,017
	<u>\$ 68,551,381</u>

## ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA

### NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2021

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#### NOTE 7 – LONG-TERM LIABILITIES (CONTINUED)

The annual requirements to amortize the outstanding debt of the business-type activities as of September 30, 2021 is as follows:

<b>Bonds</b>				
<b>Year Ending September 30,</b>	<b>Principal</b>	<b>Interest</b>	<b>Total</b>	
2022	\$ 281,015	\$ 37,974	\$ 356,964	
2023	287,205	31,761	350,727	
2024	293,529	25,411	344,351	
2025	299,990	18,921	337,832	
2026	306,591	12,288	331,167	
2027 - 2031	256,026	5,542	279,398	
	<u>\$ 1,724,356</u>	<u>\$ 131,897</u>	<u>\$ 2,000,439</u>	

<b>Notes Payable from Direct Borrowings</b>				
<b>Year Ending September 30,</b>	<b>Principal</b>	<b>Interest</b>	<b>Total</b>	
2022	\$ 4,199,913	\$ 1,854,437	\$ 6,054,351	
2023	4,309,463	1,744,887	6,054,350	
2024	4,421,918	1,632,433	6,054,351	
2025	4,537,355	1,516,995	6,054,350	
2026	4,655,856	1,398,494	6,054,350	
2027 - 2031	23,770,089	5,167,511	28,937,600	
2032-2036	20,932,431	1,939,899	22,872,330	
	<u>\$ 66,827,025</u>	<u>\$ 15,254,657</u>	<u>\$ 82,081,682</u>	

## ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA

### NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2021

#### **NOTE 8 – FUND BALANCE**

Fund balance as of September 30, 2021 consists of the following:

	General Fund	Capital Projects Fund	Nonmajor Governmental Funds	Total
<b>Nonspendable</b>				
Prepays	\$ 172,174	\$ -	\$ -	\$ 172,174
Deposits	110	-	-	110
Total nonspendable	<u>172,284</u>	<u>-</u>	<u>-</u>	<u>172,284</u>
<b>Restricted</b>				
Police training	66,201	-	-	66,201
Capital projects	-	4,788,890	-	4,788,890
Building fund	-	-	342,712	342,712
Total restricted	<u>66,201</u>	<u>4,788,890</u>	<u>342,712</u>	<u>5,197,803</u>
<b>Committed</b>				
Landscape mitigation	507,455	-	-	507,455
Building code enforcement training	-	-	203,752	203,752
Affordable housing	-	-	117,017	117,017
Impact fees - transportation	-	548,321	-	548,321
Impact fees - fire rescue	-	419,188	-	419,188
Impact fees - parks & rec	-	1,132,232	-	1,132,232
Solid waste projects and operations	-	-	92,636	92,636
Total committed	<u>507,455</u>	<u>2,099,741</u>	<u>413,405</u>	<u>3,020,601</u>
<b>Unassigned</b>				
	<u>9,633,810</u>	<u>-</u>	<u>(12,900)</u>	<u>9,620,910</u>
Total fund balance	<u><u>\$ 10,379,750</u></u>	<u><u>\$ 6,888,631</u></u>	<u><u>\$ 743,217</u></u>	<u><u>\$ 18,011,598</u></u>

#### **NOTE 9 – OTHER POST-EMPLOYMENT BENEFITS**

**Plan Description** – The Village provides healthcare benefits through a single-employer defined benefit plan (the “Plan”) administered by the Village. Pursuant to the provisions of Section 112.0801, Florida Statutes, former employees and eligible dependents who retire from the Village may continue to participate in the Village’s self-funded health and hospitalization plans for medical and prescription drug coverage. The Village subsidizes the premium rates paid by retirees by allowing them to participate in the plans at reduced or blended group (implicitly subsidized) premium rates for both active and retired employees. These rates provide an implicit subsidy for retirees because, on an actuarial basis, their current and future claims are expected to result in higher costs to the plan on average than those of active employees. The Plan does not issue a stand-alone financial report, but a valuation report is prepared by an actuary in accordance with Governmental Accounting Standards Board Statement No. 75 (GASB 75). The results of this valuation were based on a measurement date of September 30, 2020, and are applicable to the fiscal year ending September 30, 2021.

## ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA

### NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2021

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#### NOTE 9 – OTHER POST-EMPLOYMENT BENEFITS (CONTINUED)

Employees Covered by the Benefit Terms – At September 30, 2020, the date of the most recent actuarial valuation, the following employees were covered by the benefit terms:

Retirees and beneficiaries	-
Inactive, nonretired members	-
Active plan members	107
Total	<u>107</u>

Benefits Provided – A retired employee and his or her spouse and eligible dependents are eligible to continue health insurance identical to active employees if they meet the eligibility for retirement under the applicable retirement plan. The retiree is responsible for paying the entire monthly premium for health coverage and that of any covered spouse or eligible dependents. At age 65, Medicare becomes the primary insurance.

The Village's total OPEB liability was determined by an actuarial valuation as of September 30, 2020 updated to September 30, 2021, using the following assumptions:

Inflation rate	2.50%
Salary increase rate(s)	Varies by service
Discount rate	2.14%
Initial trend rate	7.00%
Ultimate trend rate	4.00%
Years to ultimate	54

All mortality rates were based on the Pub-2010 mortality tables with fully generational improvement using Scale MP-2018. Rates are based on those outlined in Milliman's July 1, 2019, Florida Retirement System (FRS) valuation report.

*Mortality - Active Lives:* For female (non-special risk) lives, the headcount-weighted PubG-2010 female below-median income employee table was used. For male (non-special risk) lives, the headcount-weighted PubG-2010 male below-median income employee table, set back one year, was used. For both male and female special risk lives, the PubS.H-2010 (Below Median) for Employees table, set forward one year was used.

*Mortality - Inactive Healthy Lives:* For female (non-special risk) lives, the headcount-weighted PubG-2010 female below-median income healthy retiree table was used. For male (non-special risk) lives, the headcount-weighted PubG-2010 male below-median income healthy retiree table, set back one year, was used. For female special risk lives, the PubS.H-2010 for Healthy Retirees table, set forward one year was used. For male special risk lives, the PubS.H-2010 (Below Median) for Healthy Retirees table, set forward one year was used.

## ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA

### NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2021

#### NOTE 9 – OTHER POST-EMPLOYMENT BENEFITS (CONTINUED)

*Mortality - Disabled Lives:* For female (non-special risk) lives, 100% of the Disabled Female table was used, set forward two years. For male (non-special risk) lives, 100% of the Disabled Male table was used, set back four years. For both male and female special risk lives, the 80% PubG.H-2010 and 20% PubS.H-2010 for Disabled Retirees table was used.

*Discount Rate:* Given the Village's decision not to fund the program, all future benefit payments were discounted using a high-quality municipal bond rate of 2.14%. The high-quality municipal bond rate was based on the S&P Municipal Bond 20 Year High Grade Rate Index as published by S&P Dow Jones Indices nearest the measurement date. The S&P Municipal 20 Year High Grade Rate Index consists of bonds in the S&P Municipal Bond Index with a maturity of 20 years. Eligible bonds must be rated at least AA by Standard and Poor's Ratings Services, Aa2 by Moody's or AA by Fitch. If there are multiple ratings, the lowest rating is used.

Changes in the Total OPEB Liability of the Village – The changes in the total OPEB liability of the Village for the year ended September 30, 2021 were as follows:

	Total OPEB Liability
Balances at September 30, 2020	\$ 129,334
 Changes for the year:	
Service cost	19,512
Interest on the total OPEB liability	5,313
Difference between expected and actual experience of the total OPEB liability	(13,852)
Changes of assumptions	41,961
Benefit payments	(908)
Net changes	<u>52,026</u>
Balances at September 30, 2021	<u>\$ 181,360</u>

Difference Between Expected and Actual Experience reflects the impact of changes to the census data from the prior valuation to the valuation as of September 30, 2020.

Changes in assumptions reflect a change in the discount rate from 3.58% for the reporting period ended September 30, 2020, to 2.14% for the reporting period ended September 30, 2021. Also reflected as assumption changes are updated health care costs and premiums, updated health care cost trend rates, and updated mortality tables.

## ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA

### NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2021

#### NOTE 9 – OTHER POST-EMPLOYMENT BENEFITS (CONTINUED)

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate – The following presents the total OPEB liability of the Village, as well as what the Village's total OPEB liability would be if it were calculated using a discount rate that is one percentage-point lower or one percentage-point higher than the current discount rate:

	1% Decrease 1.14%	Current Discount Rate 2.14%	1% Increase 3.14%
Total OPEB liability	\$ 191,938	\$ 181,360	\$ 170,056

Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates – The following presents the total OPEB liability of the Village, as well as what the Village's Total OPEB Liability would be if it were calculated using healthcare cost trend rates that are one percentage-point lower or one percentage-point higher than the current healthcare cost trend rate:

	1% Decrease 3.00% - 6.50%	Current Healthcare Cost Trend Rate 4.00% - 7.50%	1% Increase 5.00% - 8.50%
Total OPEB liability	\$ 152,134	\$ 181,360	\$ 216,798

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources – For the year ended September 30, 2021, the Village will recognize OPEB expense of \$27,075.

On September 30, 2021, the Village reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ -	\$ 12,290
Changes in assumptions and other inputs	44,152	4,787
Village contributions subsequent to the measurement date	6,033	-
<b>Total</b>	<b><u>\$ 50,185</u></b>	<b><u>\$ 17,077</u></b>

## ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA

### NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2021

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#### NOTE 9 – OTHER POST-EMPLOYMENT BENEFITS (CONTINUED)

The deferred outflows of resources related to the total OPEB liability, totaling \$6,033 resulting from benefits paid subsequent to the measurement date, will be recognized as a reduction of the total OPEB liability in the fiscal year ended September 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ended September 30,	
2022	\$ 3,633
2023	3,633
2024	3,633
2025	3,634
2026	4,826
Thereafter	<u>7,716</u>
Total	<u><u>\$ 27,075</u></u>

#### NOTE 10 – EMPLOYEE BENEFIT PLANS

Islamorada, Village of Islands' Money Purchase Plan is a defined contribution plan that was established by the Village and is administered by Nationwide Retirement Solutions, Inc. to provide benefits at retirement for certain Village employees who did not convert to the Florida Retirement System (FRS) when it became available in January 2016. New enrollments into this plan are not permissible; therefore, participant numbers and contribution amounts decline as employees in the plan leave employment with the Village. Plan revisions and contribution requirements are established and may be amended by the Village Council. Effective October 1, 2011, the Village Council agreed that the Village would make 4% employer contributions to the plan for non-fire rescue personnel. For the fiscal years ended September 30, 2021 and 2020, the Village contributed approximately \$13,713 and \$17,782, respectively, to this plan. Plan members do not make contributions to the plan. Effective October 1, 2011, the term of vesting for new participants was increased to two years from anniversary date.

As part of the Village Manager's contract and the Village Attorney's contracts, the Village makes 10% contributions to a 457 plan on their behalf up to a maximum limit established by the Internal Revenue Service. For the year ended September 30, 2021, the Village contributed \$29,100 to the plan.

The Village offers its employees two optional deferred compensation plans – one through Nationwide Retirement Solutions, Inc., and another through ING. The Village has adopted the provision of IRS Code Section 457(g) and GASB Statement No. 32, *Accounting and Financial Reporting for IRS Code Section 457 Deferred Compensation Plans*. Under these provisions, all assets and income of the plan are held in trust for the exclusive benefit of participants. Accordingly, the assets and liabilities of the plan are not reported within the Village's financial statements.

## ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA

### NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2021

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#### NOTE 10 – EMPLOYEE BENEFIT PLANS (CONTINUED)

##### **Florida Retirement System (FRS)**

General Information – The Village provides contributions to the Florida Retirement System for its employees. As provided by Chapters 121 and 112, Florida Statutes, the FRS provides two cost sharing, multiple employer defined benefit plans administered by the Florida Department of Management Services, Division of Retirement, including the FRS Pension Plan (“Pension Plan”) and the Retiree Health Insurance Subsidy (“HIS Plan”). Under Section 121.4501, Florida Statutes, the FRS also provides a defined contribution plan (“Investment Plan”) alternative to the FRS Pension Plan, which is administered by the State Board of Administration (“SBA”).

As a general rule, membership in the FRS is compulsory for all employees working in a regularly established position for a state agency, county government, district school board, state university, community college, or a participating village or special district within the State of Florida. The FRS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefits are established by Chapter 121, Florida Statutes, and Chapter 60S, *Florida Administrative Code*. Amendments to the law can be made only by an act of the Florida State Legislature.

The State of Florida annually issues a publicly available financial report that includes financial statements and required supplementary information for the FRS. The latest available report may be obtained by writing to the State of Florida Division of Retirement, Department of Management Services, P.O. Box 9000, Tallahassee, Florida 32315-9000, or from the website: [www.dms.myflorida.com/workforce\\_operations/retirement/publications](http://www.dms.myflorida.com/workforce_operations/retirement/publications).

##### **Pension Plan**

Plan Description – The Pension Plan is a cost-sharing multiple-employer defined benefit pension plan, with a Deferred Retirement Option Program (“DROP”) for eligible employees.

Benefits Provided – Benefits under the Pension Plan are computed on the basis of age, average final compensation, and service credit. For Pension Plan members enrolled before July 1, 2011, Regular class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 1.6% of their final average compensation based on the five highest years of salary, for each year of credited service. Vested members with less than 30 years of service may retire before age 62 and receive reduced retirement benefits. Special Risk Administrative Support class members who retire at or after age 55 with at least six years of credited service or 25 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 1.6% of their final average compensation based on the five highest years of salary, for each year of credited service. Special Risk class members (sworn law enforcement officers, firefighters, and correctional officers) who retire at or after age 55 with at least six years of credited service, or with 25 years of service regardless of age, are entitled to a retirement benefit payable monthly for life, equal to 3.0% of their final average compensation based on the five highest years of salary for each year of credited service.

## ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA

### NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2021

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#### NOTE 10 – EMPLOYEE BENEFIT PLANS (CONTINUED)

Senior Management Service class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 2.0% of their final average compensation based on the five highest years of salary for each year of credited service. Elected Officers' class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 3.0% (3.33% for judges and justices) of their final average compensation based on the five highest years of salary for each year of credited service.

For Plan members enrolled on or after July 1, 2011, the vesting requirement is extended to eight years of credited service for all these members and increasing normal retirement to age 65 or 33 years of service regardless of age for Regular, Senior Management Service, and Elected Officers' class members, and to age 60 or 30 years of service regardless of age for Special Risk and Special Risk Administrative Support class members. Also, the final average compensation for all these members will be based on the eight highest years of salary.

As provided in Section 121.101, Florida Statutes, if the member is initially enrolled in the Pension Plan before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is 3% per year. If the member is initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of 3% determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by 3%. Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

In addition, to the above benefits, the DROP program allows eligible members to defer receipt of monthly retirement benefit payments while continuing employment with a FRS employer for a period not to exceed 60 months after electing to participate. Deferred monthly benefits are held in the FRS Trust Fund and accrue interest. There are no required contributions by DROP participants.

Contributions – The contribution requirements of plan members and the employer are established and may be amended by the Florida Legislature. Employees are required to contribute 3% of their salary to FRS. The employer's contribution rates for the period October 1, 2020 through June 30, 2021, and July 1, 2021 through September 30, 2021, were as follows: Regular Class 10.00% and 10.82%, Senior Management 27.29% and 29.01%, Special Risk Employee Class 24.45% and 25.89%, Elected Officials 58.91% and 51.42%, and DROP Participants 16.98 and 18.34%.

The Village's contributions to the Pension Plan totaled \$1,057,418 for the fiscal year ended September 30, 2021.

## ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA

### NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2021

#### NOTE 10 – EMPLOYEE BENEFIT PLANS (CONTINUED)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – At September 30, 2021, the Village reported a liability of \$1,973,329 for its proportionate share of the Pension Plan's net pension liability. The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2021. The Village's proportionate share of the net pension liability was based on the Village's 2020-2021 fiscal year contributions relative to the 2020-2021 fiscal year contributions of all participating members. At June 30, 2021, the Village's proportionate share was 0.026123437%, which was an increase of 0.000748828% from its proportionate share measured as of June 30, 2020.

For the fiscal year ended September 30, 2021, the Village recognized a pension benefit of \$357,715. In addition the Village reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Description	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 338,232	\$ -
Assumption changes	1,350,249	-
Net difference between projected and actual earnings on Pension Plan investments	-	6,884,448
Changes in proportion and differences between Village Pension Plan contributions and proportionate share of contributions	735,203	90,006
Village Pension Plan contributions subsequent to the measurement date	282,561	-
Total	<u>\$ 2,706,245</u>	<u>\$ 6,974,454</u>

## ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA

### NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2021

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#### NOTE 10 – EMPLOYEE BENEFIT PLANS (CONTINUED)

The deferred outflows of resources related to the Pension Plan, totaling \$282,561 resulting from Village contributions to the Plan subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the Pension Plan will be recognized in pension expense as follows:

Fiscal Year Ending	
September 30:	Amount
2022	\$ (801,505)
2023	(934,629)
2024	(1,238,024)
2025	(1,586,441)
2026	9,828
Thereafter	-
Total	<u><u>\$ (4,550,770)</u></u>

Actuarial Assumptions – The total pension liability in the July 1, 2021, actuarial valuation was determined using the following actuarial assumption, applied to all period included in the measurement:

Inflation	2.40 %
Salary increases	3.25%, average, including inflation
Investment rate of return	6.80%, net of pension plan investment expense, including inflation

Mortality rates were based on the PUB-2010 base table varies by member category and sex, projected generationally with Scale MP-2018 details in valuation report.

The actuarial assumptions used in valuation were based on the results of an actuarial experience study for the period July 1, 2013 through June 30, 2018.

The long-term expected rate of return on Pension Plan investments was not based on historical returns, but instead is based on a forward-looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown on the following page. Each asset class assumption is based on a consistent set of underlying assumptions and includes an adjustment for the inflation assumption.

## ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA

### NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2021

#### NOTE 10 – EMPLOYEE BENEFIT PLANS (CONTINUED)

The target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation <sup>(1)</sup>	Annual Arithmetic Return	Compound Annual (Geometric) Return	Standard Deviation
Cash	1.00%	2.10%	2.10%	1.10%
Fixed income	20.00%	3.80%	3.70%	3.30%
Global equity	54.20%	8.20%	6.70%	17.80%
Real estate	10.30%	7.10%	6.20%	13.80%
Private equity	10.80%	11.70%	8.50%	26.40%
Strategic investments	<u>3.70%</u>	<u>5.70%</u>	<u>5.40%</u>	<u>8.40%</u>
Total	<u><u>100.00%</u></u>			
Assumed Inflation - Mean			2.40%	1.20%

<sup>(1)</sup> As outlined in the Pension Plan's investment policy

Discount Rate – The discount rate used to measure the total pension liability was 6.80%. The Pension Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculation the total pension liability is equal to the long-term expected rate of return.

Sensitivity of the Village's Proportionate Share of the Net Position Liability to Changes in the Discount Rate – The following represents the Village's proportionate share of the net pension liability calculated using the discount rate of 6.80%, as well as what the Village's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (5.80%) or one percentage point higher (7.80%) than the current rate:

	Current		
	1% Decrease	Discount Rate	1% Increase
	<u>(5.80%)</u>	<u>(6.80%)</u>	<u>(7.80%)</u>

Village's proportionate share of  
the net pension liability      \$ 8,824,859      \$ 1,973,329      \$(3,753,782)

## ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA

### NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2021

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#### **NOTE 10 – EMPLOYEE BENEFIT PLANS (CONTINUED)**

Pension Plan Fiduciary Net Position – Detailed information regarding the Pension Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State-Administered Systems Annual Comprehensive Financial Report.

Payables to the Pension Plan – At September 30, 2021, the Village reported a payable in the amount of \$24,902 for outstanding contributions to the Pension Plan required for the fiscal year ended September 30, 2021.

#### **HIS Plan**

Plan Description – The HIS Plan is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, Florida Statutes, and may be amended by the Florida legislature at any time. The benefit is a monthly payment to assist retirees of state-administered retirement systems in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement.

Benefits Provided – For the fiscal year ended September 30, 2021, eligible retirees and beneficiaries received a monthly HIS payment of \$5 for each year of creditable service completed at the time of retirement, with a minimum HIS payment of \$30 and a maximum HIS payment of \$150 per month. To be eligible to receive these benefits, a retiree under a state-administered retirement system must provide proof of health insurance coverage, which may include medicare.

Contributions – The HIS Plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended September 30, 2021, the HIS contribution for the period October 1, 2020 through June 30, 2021, and from July 1, 2021 through September 30, 2021, was 1.66%. The Village contributed 100% of its statutorily required contributions for the current and preceding three years. HIS Plan contribution are deposited in a separate trust fund from which payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or cancelled.

The Village's contributions to the HIS Plan totaled \$124,028 for the fiscal year ended September 30, 2021.

## ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA

### NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2021

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#### NOTE 10 – EMPLOYEE BENEFIT PLANS (CONTINUED)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – At September 30, 2020, the Village reported a liability of \$2,487,794 for its proportionate share of the HIS Plan’s net pension liability. The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2021. The Village’s proportionate share of the net pension liability was based on the Village’s 2020-2021 fiscal year contributions relative to the 2019-2020 fiscal year contributions of all participating members. At June 30, 2021, the Village’s Proportionate share was 0.020281198%, which was an increase of 0.00135145% from its proportionate share measured as of June 30, 2020.

For the fiscal year ended September 30, 2021, the Village recognized pension benefit of \$381,787. In addition, the Village reported deferred outflows of resources and deferred in flows of resources related to pensions from the following sources:

Description	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 83,248	\$ 1,042
Assumption changes	195,485	102,503
Net difference between projected and actual earnings on HIS Plan investments	2,593	-
Changes in proportion and differences between Village HIS Plan contributions and proportionate share of contributions	503,843	-
Village HIS Plan contributions subsequent to the measurement date	31,520	-
<b>Total</b>	<b>\$ 816,689</b>	<b>\$ 103,545</b>

## ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA

### NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2021

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#### NOTE 10 – EMPLOYEE BENEFIT PLANS (CONTINUED)

The deferred outflows of resources related to the HIS Plan, totaling \$31,520 resulting from Village contributions to the HIS Plan subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the HIS Plan will be recognized in pension expense as follows:

Fiscal Year Ending	
September 30:	Amount
2022	\$ 187,742
2023	59,809
2024	123,404
2025	163,802
2026	122,505
Thereafter	24,361
Total	<u>\$ 681,624</u>

Actuarial Assumptions – The total pension liability in the July 1, 2018, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.40%
Salary increases	3.25%, average, including inflation
Investment rate of return	2.16%

Mortality rates were based on the Generational RP-2000 with Projection Scale BB tables.

The actuarial assumptions used in the valuation were based on the results of an actuarial experience study for the period July 1, 2013 through June 30, 2018.

Discount Rate – The discount rate used to measure the total pension liability was 2.16%. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the HIS Plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index.

## ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA

### NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2021

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#### NOTE 10 – EMPLOYEE BENEFIT PLANS (CONTINUED)

Sensitivity of the Village's Proportionate Share of the Net Position Liability to Changes in the Discount Rate – The following represents the Village's proportionate share of the net pension liability calculated using the discount rate of 2.16%, as well as what the Village's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (1.16%) or one percentage point higher (3.16%) than the current rate:

	1% Decrease (1.16%)	Discount Rate (2.16%)	1% Increase (3.16%)
Village's proportionate share of the net pension liability	\$ 2,876,131	\$ 2,487,794	\$ 2,169,639

Pension Plan Fiduciary Net Position – Detailed information regarding the HIS Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State-Administered Systems Annual Comprehensive Financial Report.

Payables to the Pension Plan – At September 30, 2021, the Village reported a payable in the amount of \$0 for outstanding contributions to the HIS Plan required for the fiscal year ended September 30, 2021.

#### NOTE 11 – RISK MANAGEMENT AND INSURANCE

The Village is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters, for which commercial insurance is carried. Specifically, the Village purchases commercial insurance for property, medical benefits, workers' compensation, general liability, automobile liability, errors and omissions, and directors and officers liability. Claims expenditures and liabilities are reported when it is probable that a loss has occurred and the amount of loss can be reasonably estimated. The Village is also covered by Florida Statutes under the Doctrine of Sovereign Immunity which effectively limits the amount of liability of municipalities to individual claims of \$100,000 - \$200,000 for all claims relating to the same incident. There were no settlements that exceeded insurance coverage in the last three years.

## **ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA**

### **NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2021**

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#### **NOTE 12 – COMMITMENTS AND CONTINGENCIES**

##### Contingencies:

There are various claims and legal actions pending against the Village for which no provision has been made in the financial statements. Although the outcome of these lawsuits is not presently determinable, in the opinion of management, based the advice of the Village Attorney, the resolution of these matters will not have a material adverse effect on the financial condition of the Village.

##### Commitments:

The Village entered into a construction contract with Island Village Construction, Inc., for a project to build a new Modular Marina Office. The total contract amount is \$187,071. As of September 30, 2021, the remaining amount to complete the contract is \$174,071.

##### Agreement for Police Services:

The Village has had contracts with the Monroe County Sheriff's Office for the provision of professional police services since incorporation. On August 8, 2019, the Village Council adopted Resolution No. 19-08-60 to approve a five-year contract with the Monroe County Sheriff's Office and the Monroe County Board of County Commissioners for police services from October 1, 2019 through September 30, 2024. Costs for local police services under this contract for the year ended September 30, 2021, were \$1,982,693.

##### Agreement for Solid Waste Collection Services:

On November 14, 2013, the Village entered into a contract with Advanced Disposal Services Solid Waste Southeast, Inc. to provide residential and commercial solid waste, yard waste and recycling collection and disposal services for the period from January 1, 2014 through December 31, 2023. Costs for solid waste, yard waste and recycling collection and disposal services under this contract for the year ended September 30, 2021, were \$1,890,423.

#### **NOTE 13 – SUBSEQUENT EVENTS**

The Village has evaluated subsequent events through June 29, 2022.

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**REQUIRED SUPPLEMENTARY INFORMATION**

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**ISLAMORADA, VILLAGE OF ISLANDS**  
**SCHEDULE OF REVENUES, EXPENDITURES AND**  
**CHANGES IN FUND BALANCES—BUDGET AND ACTUAL**  
**GENERAL FUND**  
**FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2021**

	<b>Budgeted Amounts</b>			<b>Variance with Final Budget</b>
	<b>Original</b>	<b>Final</b>	<b>Actual</b>	
<b>Revenues</b>				
Taxes				
Ad valorem	\$ 11,544,900	\$ 11,647,300	\$ 11,647,316	\$ 16
Communication services tax	207,900	223,200	223,272	72
Permits, fees and assessments				
Franchise fees	650,000	715,000	715,944	944
Building permits	298,000	584,100	596,014	11,914
Intergovernmental				
Local government one-half cent sales tax	915,900	1,495,900	1,497,887	1,987
State revenue sharing	249,700	316,400	318,204	1,804
Other	941,500	1,507,700	1,375,733	(131,967)
Charges for services	774,000	1,085,300	1,137,899	52,599
Fines and forfeitures	78,000	179,000	180,266	1,266
Interest	10,000	54,500	26,727	(27,773)
Miscellaneous	42,700	65,700	72,510	6,810
Total revenues	<u>15,712,600</u>	<u>17,874,100</u>	<u>17,791,772</u>	<u>(82,328)</u>
<b>Expenditures</b>				
General government				
Legislative				
Personnel services	64,600	65,600	64,829	771
Operating	294,100	330,300	316,077	14,223
Total legislative	<u>358,700</u>	<u>395,900</u>	<u>380,906</u>	<u>14,994</u>
Village manager/Village clerk				
Personnel services	751,400	712,200	647,566	64,634
Operating	525,100	588,800	569,697	19,103
Total Village manager/Village clerk	<u>1,276,500</u>	<u>1,301,000</u>	<u>1,217,263</u>	<u>83,737</u>
Finance and administrative/IT				
Personnel services	765,700	809,700	728,739	80,961
Operating	776,500	761,000	662,343	98,657
Total finance and administrative/IT	<u>1,542,200</u>	<u>1,570,700</u>	<u>1,391,082</u>	<u>179,618</u>
Legal				
Personnel services	316,600	341,600	330,579	11,021
Operating	172,500	147,500	131,484	16,016
Total legal	<u>489,100</u>	<u>489,100</u>	<u>462,063</u>	<u>27,037</u>
Planning and zoning				
Personnel services	656,450	696,950	675,796	21,154
Operating	262,500	256,100	188,365	67,735
Total planning and zoning	<u>918,950</u>	<u>953,050</u>	<u>864,161</u>	<u>88,889</u>
Total general government	<u>4,585,450</u>	<u>4,709,750</u>	<u>4,315,475</u>	<u>394,275</u>

(Continued)

**ISLAMORADA, VILLAGE OF ISLANDS**  
**SCHEDULE OF REVENUES, EXPENDITURES AND**  
**CHANGES IN FUND BALANCES—BUDGET AND ACTUAL**  
**GENERAL FUND**  
**FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2021**

	<b>Budgeted Amounts</b>			<b>Variance with Final Budget</b>
	<b>Original</b>	<b>Final</b>	<b>Actual</b>	
<b>Expenditures (Continued)</b>				
Public safety				
Law enforcement				
Personnel services	\$ 66,400	\$ 70,000	\$ 65,986	\$ 4,014
Operating	2,161,800	2,164,000	2,077,328	86,672
Total law enforcement	<u>2,228,200</u>	<u>2,234,000</u>	<u>2,143,314</u>	<u>90,686</u>
Fire control and EMS				
Personnel services	3,912,000	4,504,000	4,439,525	64,475
Operating	749,900	797,500	744,286	53,214
Total fire control and EMS	<u>4,661,900</u>	<u>5,301,500</u>	<u>5,183,811</u>	<u>117,689</u>
Total public safety	<u>6,890,100</u>	<u>7,535,500</u>	<u>7,327,125</u>	<u>208,375</u>
Transportation				
Road and street facilities				
Personnel services	825,400	850,400	810,694	39,706
Operating	402,800	437,800	385,411	52,389
Total road and street facilities	<u>1,228,200</u>	<u>1,288,200</u>	<u>1,196,105</u>	<u>92,095</u>
Fills				
Personnel services	49,100	264,300	257,509	6,791
Operating	110,000	49,700	23,927	25,773
Total fills	<u>159,100</u>	<u>314,000</u>	<u>281,436</u>	<u>32,564</u>
Total transportation	<u>1,387,300</u>	<u>1,602,200</u>	<u>1,477,541</u>	<u>124,659</u>
Culture and recreation				
Personnel services	1,100,100	1,147,100	1,045,159	101,941
Operating	873,500	941,500	798,279	143,221
Total culture and recreation	<u>1,973,600</u>	<u>2,088,600</u>	<u>1,843,438</u>	<u>245,162</u>
Total expenditures	<u>14,836,450</u>	<u>15,936,050</u>	<u>14,963,579</u>	<u>972,471</u>
Excess of revenues over expenditures	<u>876,150</u>	<u>1,938,050</u>	<u>2,828,193</u>	<u>890,143</u>
<b>Other financing uses</b>				
Transfers in	-	451,000	451,633	633
Transfers out	(2,470,700)	(483,200)	(477,016)	6,184
Total other financing sources uses	<u>(2,470,700)</u>	<u>(32,200)</u>	<u>(25,383)</u>	<u>6,817</u>
Change in fund balance	(1,594,550)	1,905,850	2,802,810	896,960
Fund balance, beginning of year	7,576,940	7,576,940	7,576,940	-
Fund balance, end of year	<u>\$ 5,982,390</u>	<u>\$ 9,482,790</u>	<u>\$ 10,379,750</u>	<u>\$ 896,960</u>

ISLAMORADA, VILLAGE OF ISLANDS

**REQUIRED SUPPLEMENTARY INFORMATION**  
**SCHEDULE OF THE VILLAGE'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY-**  
**FLORIDA RETIREMENT SYSTEM PENSION PLAN**

	9/30/2021 6/30/2021	9/30/2020 6/30/2020	9/30/2019 6/30/2019	9/30/2018 6/30/2018
Reporting period ending				
Measurement date				
Village's proportion of the FRS net pension liability	0.02612344%	0.02537461%	0.02427653%	0.02511681%
Village's proportionate share of the FRS net pension liability	\$ 1,973,329	\$ 10,997,730	\$ 8,360,269	\$ 7,565,313
Village's covered employee payroll	\$ 7,174,156	\$ 6,078,670	\$ 6,432,631	\$ 5,592,650
Village's proportionate share of the FRS net pension liability as a percentage of its covered employee payroll	27.51%	180.92%	129.97%	135.27%
FRS Plan fiduciary net position as a percentage of the FRS total pension liability	96.40%	78.85%	84.88%	84.88%
FRS total pension liability				
Reporting period ending	9/30/2017 6/30/2017	9/30/2016 6/30/2016	9/30/2015 6/30/2015	9/30/2014 6/30/2014
Measurement date				
Village's proportion of the FRS net pension liability	0.02321416%	0.01754437%	0.013256768%	0.011688803%
Village's proportionate share of the FRS net pension liability	\$ 6,866,593	\$ 4,429,967	\$ 1,712,289	\$ 713,189
Village's covered employee payroll	\$ 5,594,675	\$ 3,775,204	\$ 2,042,187	\$ 1,893,991
Village's proportionate share of the FRS net pension liability as a percentage of its covered employee payroll	122.73%	117.34%	83.85%	37.66%
FRS Plan fiduciary net position as a percentage of the FRS total pension liability	84.88%	84.88%	92.00%	96.09%
FRS total pension liability				

**Notes to the Schedule:**

The schedule will present 10 years of information once it is accumulated.

ISLAMORADA, VILLAGE OF ISLANDS

**REQUIRED SUPPLEMENTARY INFORMATION**  
**SCHEDULE OF CONTRIBUTIONS**  
**FLORIDA RETIREMENT SYSTEM PENSION PLAN**

	<b>9/30/2021</b>	<b>9/30/2020</b>	<b>9/30/2019</b>	<b>9/30/2018</b>
Contractually required FRS contribution	\$ 1,057,418	\$ 882,204	\$ 776,634	\$ 675,445
FRS Contributions in relation to the contractually required FRS contribution	<u>1,057,418</u>	<u>882,204</u>	<u>776,634</u>	<u>675,445</u>
FRS Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered employee payroll	\$ 7,464,537	\$ 6,344,680	\$ 6,282,749	\$ 5,535,131
FRS Contributions as a percentage of covered employee payroll	14.17%	13.90%	12.36%	12.20%

	<b>9/30/2017</b>	<b>9/30/2016</b>	<b>9/30/2015</b>	<b>9/30/2014</b>
Contractually required FRS contribution	\$ 643,425	\$ 510,264	\$ 323,211	\$ 256,034
FRS Contributions in relation to the contractually required FRS contribution	<u>643,425</u>	<u>510,264</u>	<u>323,211</u>	<u>256,034</u>
FRS Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered employee payroll	\$ 5,594,675	\$ 3,775,204	\$ 2,042,187	\$ 1,893,991
FRS Contributions as a percentage of covered employee payroll	11.50%	13.52%	15.83%	13.52%

**Notes to the Schedule:**

The schedule will present 10 years of information once it is accumulated.

ISLAMORADA, VILLAGE OF ISLANDS

**REQUIRED SUPPLEMENTARY INFORMATION**  
**SCHEDULE OF THE VILLAGE'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY-**  
**HEALTH INSURANCE SUBSIDY PENSION PLAN**

	<b>9/30/2021</b> <b>6/30/2021</b>	<b>9/30/2020</b> <b>6/30/2020</b>	<b>9/30/2019</b> <b>6/30/2019</b>	<b>9/30/2018</b> <b>6/30/2018</b>
Reporting period ending				
Measurement date				
Village's proportion of the HIS net pension liability	0.020281198%	0.018929748%	0.018316840%	0.017164980%
Village's proportionate share of the HIS net pension liability	\$ 2,487,794	\$ 2,311,291	\$ 2,049,471	\$ 1,919,894
Village's covered employee payroll	\$ 7,174,156	\$ 6,078,670	\$ 6,432,631	\$ 5,592,650
Village's proportionate share of the HIS net pension liability as a percentage of its covered employee payroll	34.68%	38.02%	31.86%	34.33%
HIS Plan fiduciary net position as a percentage of the HIS total pension liability	3.56%	3.12%	0.97%	0.97%
Reporting period ending				
Measurement date				
Village's proportion of the HIS net pension liability	0.010020070%	0.018139398%	0.017164980%	0.010020070%
Village's proportionate share of the HIS net pension liability	\$ 1,835,358	\$ 1,167,798	\$ 641,219	\$ 515,876
Village's covered employee payroll	\$ 5,594,675	\$ 3,775,204	\$ 2,042,187	\$ 1,893,991
Village's proportionate share of the HIS net pension liability as a percentage of its covered employee payroll	32.81%	30.93%	31.40%	27.24%
HIS Plan fiduciary net position as a percentage of the HIS total pension liability	0.97%	0.97%	1.22%	1.06%

**Notes to the Schedule:**

The schedule will present 10 years of information once it is accumulated.

ISLAMORADA, VILLAGE OF ISLANDS

**REQUIRED SUPPLEMENTARY INFORMATION**  
**SCHEDULE OF CONTRIBUTIONS**  
**HEALTH INSURANCE SUBSIDY PENSION PLAN**

	<b>9/30/2021</b>	<b>9/30/2020</b>	<b>9/30/2019</b>	<b>9/30/2018</b>
Contractually required HIS contribution	\$ 124,028	\$ 111,575	\$ 104,315	\$ 93,348
HIS Contributions in relation to the contractually required HIS contribution	<u>124,028</u>	<u>111,575</u>	<u>104,315</u>	<u>93,348</u>
HIS Contribution deficiency (excess)	<u><u>\$ -</u></u>	<u><u>\$ -</u></u>	<u><u>\$ -</u></u>	<u><u>\$ -</u></u>
Covered employee payroll	\$ 7,464,537	\$ 6,344,680	\$ 6,282,749	\$ 5,535,131
HIS Contributions as a percentage of covered employee payroll	1.66%	1.76%	1.66%	1.69%

	<b>9/30/2017</b>	<b>6/30/2016</b>	<b>6/30/2015</b>	<b>6/30/2014</b>
Contractually required HIS contribution	\$ 92,834	\$ 69,020	\$ 24,034	\$ 18,900
HIS Contributions in relation to the contractually required HIS contribution	<u>92,834</u>	<u>69,020</u>	<u>24,034</u>	<u>18,900</u>
HIS Contribution deficiency (excess)	<u><u>\$ -</u></u>	<u><u>\$ -</u></u>	<u><u>\$ -</u></u>	<u><u>\$ -</u></u>
Covered employee payroll	\$ 5,594,675	\$ 3,775,204	\$ 2,042,187	\$ 1,893,991
HIS Contributions as a percentage of covered employee payroll	1.66%	1.83%	1.18%	1.00%

**Notes to the Schedule:**

The schedule will present 10 years of information once it is accumulated.

ISLAMORADA, VILLAGE OF ISLANDS

REQUIRED SUPPLEMENTARY INFORMATION  
 SCHEDULE OF CHANGES IN THE VILLAGE'S  
 TOTAL OPEB LIABILITY AND RELATED RATIOS  
 SEPTEMBER 30, 2021

Reporting period end Measurement date	9/30/21 9/30/20	9/30/20 9/30/19	9/30/19 9/30/18	9/30/18 9/30/17
<b>Total OPEB liability</b>				
Service cost	\$ 19,512	\$ 17,113	\$ 14,228	\$ 15,749
Interest	5,313	4,986	3,235	2,514
Changes of benefit terms	-	-	5,660	-
Differences between expected and actual experience	(13,852)	-	(272)	-
Changes of assumptions	41,961	5,501	5,300	(9,575)
Benefit payments	(908)	(841)	(476)	(438)
<b>Net change in total OPEB liability</b>	52,026	26,759	27,675	8,250
<b>Total OPEB liability - beginning</b>	129,334	# 102,575	# 74,900	66,650
<b>Total OPEB liability - ending</b>	\$ 181,360	\$ 129,334	\$ 102,575	\$ 74,900
<b>Covered-employee payroll</b>	\$ 6,986,038	\$ 6,259,497	\$ 5,962,289	\$ 5,335,131
<b>Total OPEB liability as a percentage of covered-employee payroll</b>	2.60%	2.07%	1.72%	1.40%

**Notes to Schedule:**

This schedule is intended to have ten years of data. Additional data to be compiled as information becomes available.

Covered Employee Payroll was projected one year forward from the valuation date for the reporting period ending September 30, 2021.

*Changes of Assumptions.* Changes of assumptions and other inputs reflect the effects of changes in the discount rate each period. The following are the discount rates used in each period:

2021	2.14%
2020	3.58%
2019	4.18%

*Benefit Payments.* The Village did not provide actual net benefits paid by the Village for the fiscal year ending on September 30, 2021. Expected net benefit payments produced by the valuation model for the same period are shown in the table above.

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## **OTHER SUPPLEMENTARY INFORMATION**

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ISLAMORADA, VILLAGE OF ISLANDS

COMBINING BALANCE SHEET  
NONMAJOR GOVERNMENTAL FUNDS  
SEPTEMBER 30, 2021

	Special Revenue Funds						
	Solid Waste Fund	Transportation Fund	Affordable Housing Fund	Canal Debris Removal Fund	Building Fund	American Rescue Plan Act Fund	Nonmajor Governmental Funds
Assets							
Cash and cash equivalents	\$ 413,411	\$ -	\$ 412,633	\$ -	\$ 587,392	\$ 1,581,946	\$ 2,995,382
Due from other funds	-	-	6,774	-	-	-	6,774
Due from other governments	1,052	55,995	-	-	-	-	57,047
Prepays	-	-	-	-	33,135	-	33,135
Total assets	<u>\$ 414,463</u>	<u>\$ 55,995</u>	<u>\$ 419,407</u>	<u>\$ -</u>	<u>\$ 620,527</u>	<u>\$ 1,581,946</u>	<u>\$ 3,092,338</u>
Liabilities							
Accounts payable	\$ 317,532	\$ -	\$ 2,800	\$ -	\$ 60,900	-	\$ 381,232
Accrued expenditures	194	-	-	-	13,163	-	13,357
Due to other funds	-	68,895	-	-	-	-	68,895
Unearned revenue	4,101	-	299,590	-	-	1,581,946	1,885,637
Total liabilities	<u>\$ 321,827</u>	<u>\$ 68,895</u>	<u>\$ 302,390</u>	<u>\$ -</u>	<u>\$ 74,063</u>	<u>\$ 1,581,946</u>	<u>\$ 2,349,121</u>
Deferred inflow of resources							
Unavailable revenue	-	-	-	-	-	-	-
Fund balances							
Restricted	-	-	-	-	342,712	-	342,712
Committed	92,636	-	117,017	-	203,752	-	413,405
Unassigned	-	(12,900)	-	-	-	-	(12,900)
Total fund balances (deficit)	<u>\$ 92,636</u>	<u>\$ (12,900)</u>	<u>\$ 117,017</u>	<u>\$ -</u>	<u>\$ 546,464</u>	<u>\$ -</u>	<u>\$ 743,217</u>
Total liabilities and fund balances	<u>\$ 414,463</u>	<u>\$ 55,995</u>	<u>\$ 419,407</u>	<u>\$ -</u>	<u>\$ 620,527</u>	<u>\$ 1,581,946</u>	<u>\$ 3,092,338</u>

**ISLAMORADA, VILLAGE OF ISLANDS**  
**COMBINING STATEMENT OF REVENUES, EXPENDITURES AND**  
**CHANGES IN FUND BALANCES**  
**NONMAJOR GOVERNMENTAL FUNDS**  
**FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2021**

	<b>Special Revenue Funds</b>						
	<b>Solid Waste Fund</b>	<b>Transportation Fund</b>	<b>Affordable Housing Fund</b>	<b>Canal Debris Removal Fund</b>	<b>Building Fund</b>	<b>American Rescue Plan Act Fund</b>	<b>Nonmajor Governmental Funds</b>
<b>Revenues</b>							
Taxes	\$ -	\$ 495,733	\$ -	\$ -	\$ -	\$ -	\$ 495,733
Permits, fees and special assessments	1,925,737	-	716,962	-	1,914,131	-	4,556,830
Intergovernmental	-	339,198	-	1,310,905	-	-	1,650,103
Interest income	985	-	1,418	-	622	-	3,025
Miscellaneous	-	-	5,051	-	-	-	5,051
Total revenues	<u>1,926,722</u>	<u>834,931</u>	<u>723,431</u>	<u>1,310,905</u>	<u>1,914,753</u>	<u>-</u>	<u>6,710,742</u>
<b>Expenditures</b>							
Current							
Public safety	-	-	-	-	1,540,977	-	1,540,977
Physical environment	1,912,412	-	-	1,307,390	-	-	3,219,802
Transportation	-	-	-	-	-	-	-
Economic environment	-	-	60,344	-	-	-	60,344
Total expenditures	<u>1,912,412</u>	<u>-</u>	<u>60,344</u>	<u>1,307,390</u>	<u>1,540,977</u>	<u>-</u>	<u>4,821,123</u>
Excess of revenues over expenditures	14,310	834,931	663,087	3,515	373,776	-	1,889,619
<b>Other financing sources (uses)</b>							
Transfers in	-	-	-	-	172,688	-	172,688
Transfers out	-	(535,087)	(804,965)	(451,633)	-	-	(1,791,685)
Total other financing sources (uses)	<u>-</u>	<u>(535,087)</u>	<u>(804,965)</u>	<u>(451,633)</u>	<u>172,688</u>	<u>-</u>	<u>(1,618,997)</u>
Change in fund balances	14,310	299,844	(141,878)	(448,118)	546,464	-	270,622
Fund balances (deficit), beginning of year	78,326	(312,744)	258,895	448,118	-	-	472,595
Fund balances (deficit), end of year	<u>\$ 92,636</u>	<u>\$ (12,900)</u>	<u>\$ 117,017</u>	<u>\$ -</u>	<u>\$ 546,464</u>	<u>\$ -</u>	<u>\$ 743,217</u>

**ISLAMORADA, VILLAGE OF ISLANDS**  
**SCHEDEULE OF REVENUES, EXPENDITURES AND**  
**CHANGES IN FUND BALANCES—BUDGET AND ACTUAL**  
**SOLID WASTE FUND**  
**FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2021**

	<b>Budgeted Amounts</b>			<b>Variance with Final Budget</b>
	<b>Original</b>	<b>Final</b>	<b>Actual</b>	
<b>Revenues</b>				
Permits, fees and assessments	\$ 1,900,700	\$ 1,925,700	\$ 1,925,737	\$ 37
Interest income	500	500	985	485
Total revenues	<u>1,901,200</u>	<u>1,926,200</u>	<u>1,926,722</u>	<u>522</u>
<b>Expenditures</b>				
Current				
Physical environment	<u>1,941,100</u>	<u>1,941,100</u>	<u>1,912,412</u>	<u>28,688</u>
Total expenditures	<u>1,941,100</u>	<u>1,941,100</u>	<u>1,912,412</u>	<u>28,688</u>
Change in fund balance	(39,900)	(14,900)	14,310	29,210
Fund balance, beginning of year	<u>78,326</u>	<u>78,326</u>	<u>78,326</u>	<u>-</u>
Fund balance, end of year	<u>\$ 38,426</u>	<u>\$ 63,426</u>	<u>\$ 92,636</u>	<u>\$ 29,210</u>

**ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA**  
**SCHEDULE OF REVENUES, EXPENDITURES AND**  
**CHANGES IN FUND BALANCES—BUDGET AND ACTUAL**  
**TRANSPORTATION FUND**  
**FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2021**

	<b>Budgeted Amounts</b>			<b>Variance with Final Budget</b>
	<b>Original</b>	<b>Final</b>	<b>Actual</b>	
Revenues				
Taxes	\$ 407,500	\$ 495,600	\$ 495,733	\$ 133
Intergovernmental	323,200	338,900	339,198	298
Interest income	200	200	-	(200)
Total revenues	<u>730,900</u>	<u>834,700</u>	<u>834,931</u>	<u>231</u>
Excess of revenues over expenditures	<u>730,900</u>	<u>834,700</u>	<u>834,931</u>	<u>231</u>
Other financing uses				
Transfers out	(534,500)	(535,500)	(535,087)	413
Total other financing uses	<u>(534,500)</u>	<u>(535,500)</u>	<u>(535,087)</u>	<u>413</u>
Change in fund balance	196,400	299,200	299,844	644
Fund balance (deficit), beginning of year	<u>(312,744)</u>	<u>(312,744)</u>	<u>(312,744)</u>	<u>-</u>
Fund balance (deficit), end of year	<u>\$ (116,344)</u>	<u>\$ (13,544)</u>	<u>\$ (12,900)</u>	<u>\$ 644</u>

**ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA**  
**SCHEDULE OF REVENUES, EXPENDITURES AND**  
**CHANGES IN FUND BALANCES—BUDGET AND ACTUAL**  
**AFFORDABLE HOUSING FUND**  
**FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2021**

	<b>Budgeted Amounts</b>			<b>Variance with Final Budget</b>
	<b>Original</b>	<b>Final</b>	<b>Actual</b>	
Revenues				
Permits, fees and special assessments	\$ 105,000	\$ 716,500	\$ 716,962	\$ 462
Interest income	2,000	2,000	1,418	(582)
Miscellaneous	5,000	5,000	5,051	51
Total revenues	<u>112,000</u>	<u>723,500</u>	<u>723,431</u>	<u>(69)</u>
Expenditures				
Economic environment	60,000	65,000	60,344	4,656
Total expenditures	<u>60,000</u>	<u>65,000</u>	<u>60,344</u>	<u>4,656</u>
Excess of revenues over expenditures	<u>52,000</u>	<u>658,500</u>	<u>663,087</u>	<u>4,587</u>
Other financing uses				
Transfers out	-	(805,000)	(804,965)	35
Total other financing uses	<u>-</u>	<u>(805,000)</u>	<u>(804,965)</u>	<u>35</u>
Change in fund balance	52,000	(146,500)	(141,878)	4,622
Fund balance, beginning of year	<u>258,895</u>	<u>258,895</u>	<u>258,895</u>	<u>-</u>
Fund balance, end of year	<u>\$ 310,895</u>	<u>\$ 112,395</u>	<u>\$ 117,017</u>	<u>\$ 4,622</u>

**ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA**  
**SCHEDULE OF REVENUES, EXPENDITURES AND**  
**CHANGES IN NET POSITION—BUDGET AND ACTUAL**  
**CANAL DEBRIS REMOVAL FUND**  
**FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2021**

	<b>Budgeted Amounts</b>			<b>Variance with Final Budget</b>
	<b>Original</b>	<b>Final</b>	<b>Actual</b>	
Revenues				
Intergovernmental	1,000,000	1,311,082	\$ 1,310,905	\$ (177)
Interest income	-	100	-	(100)
Total revenues	<u>1,000,000</u>	<u>1,311,182</u>	<u>1,310,905</u>	<u>(277)</u>
Expenditures				
Physical environment	1,263,800	1,308,800	1,307,390	1,410
Total expenditures	<u>1,263,800</u>	<u>1,308,800</u>	<u>1,307,390</u>	<u>1,410</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(263,800)</u>	<u>2,382</u>	<u>3,515</u>	<u>1,133</u>
Other financing sources				
Transfers out	-	(450,500)	(451,633)	(1,133)
Total other financing sources	<u>-</u>	<u>(450,500)</u>	<u>(451,633)</u>	<u>(1,133)</u>
Change in fund balance	(263,800)	(448,118)	(448,118)	-
Fund balance, beginning of year	<u>448,118</u>	<u>448,118</u>	<u>448,118</u>	<u>-</u>
Fund balance, end of year	<u>\$ 184,318</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

**ISLAMORADA, VILLAGE OF ISLANDS**  
**SCHEDEULE OF REVENUES, EXPENDITURES AND**  
**CHANGES IN FUND BALANCES—BUDGET AND ACTUAL**  
**DEBT SERVICE FUND**  
**FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2021**

	<b>Budgeted Amounts</b>			<b>Variance with Final Budget</b>
	<b>Original</b>	<b>Final</b>	<b>Actual</b>	
<b>Expenditures</b>				
Debt service				
Principal	\$ 660,000	\$ 660,000	\$ 659,947	\$ 53
Interest	179,000	179,000	179,468	(468)
Total expenditures	<u>839,000</u>	<u>839,000</u>	<u>839,415</u>	<u>(415)</u>
Deficiency of revenues under expenditures	<u>(839,000)</u>	<u>(839,000)</u>	<u>(839,415)</u>	<u>(415)</u>
<b>Other financing sources</b>				
Transfers in	839,000	839,000	839,415	415
Total other financing sources	<u>839,000</u>	<u>839,000</u>	<u>839,415</u>	<u>415</u>
Change in fund balance	-	-	-	-
Fund balance, beginning of year	-	-	-	-
Fund balance, end of year	\$ -	\$ -	\$ -	\$ -

**ISLAMORADA, VILLAGE OF ISLANDS**  
**SCHEDEULE OF REVENUES, EXPENDITURES AND**  
**CHANGES IN FUND BALANCES—BUDGET AND ACTUAL**  
**CAPITAL PROJECTS FUND**  
**FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2021**

	<b>Budgeted Amounts</b>			<b>Variance with Final Budget</b>
	<b>Original</b>	<b>Final</b>	<b>Actual</b>	
<b>Revenues</b>				
Taxes	\$ 1,780,000	\$ 2,830,900	\$ 2,830,991	\$ 91
Permits, fees and assessments	242,500	384,700	385,489	789
Intergovernmental	936,500	373,500	373,841	341
Interest income	15,000	19,000	18,683	(317)
Miscellaneous	-	321,200	73,228	(247,972)
<b>Total revenues</b>	<b>2,974,000</b>	<b>3,929,300</b>	<b>3,682,232</b>	<b>(247,068)</b>
<b>Expenditures</b>				
Current				
Public safety	94,200	133,200	132,301	899
Capital outlay	1,617,200	4,095,700	3,503,834	591,866
<b>Total expenditures</b>	<b>1,711,400</b>	<b>4,228,900</b>	<b>3,636,135</b>	<b>592,765</b>
Excess (deficiency) of revenues over (under) expenditures	1,262,600	(299,600)	46,097	345,697
<b>Other financing sources (uses)</b>				
Transfers in	392,000	800,000	800,000	-
Transfers out	(500,000)	(507,500)	(91,529)	415,971
<b>Total other financing sources (uses)</b>	<b>(108,000)</b>	<b>292,500</b>	<b>708,471</b>	<b>415,971</b>
Change in fund balance	1,154,600	(7,100)	754,568	761,668
Fund balance, beginning of year	6,134,063	6,134,063	6,134,063	-
<b>Fund balance, end of year</b>	<b>\$ 7,288,663</b>	<b>\$ 6,126,963</b>	<b>\$ 6,888,631</b>	<b>\$ 761,668</b>

## **STATISTICAL SECTION**

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**ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA**  
**STATISTICAL SECTION**  
**For the Year Ended September 30, 2021**

This part of the Islamorada, Village of Islands, Florida's annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements says about the Village's overall financial health.

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	Page
<b>Financial Trends</b> These schedules contain trend information to help the reader understand how the Village's financial performance and well-being have changed over time.	75-79
<b>Revenue Capacity</b> These schedules contain information to help the reader assess the Village's most significant local revenue source, the property tax.	80-83
<b>Debt Capacity</b> These schedules contain information to help the reader assess the affordability of the Village's current levels of outstanding debt and the Village's ability to issue additional debt in the future.	84-88
<b>Demographic and Economic Information</b> These schedules offer demographic and economic indicators to help the reader understand how the environment within which the Village's financial activities takes place.	89-90
<b>Operating Information</b> These schedules contain service and infrastructure data to help the reader understand how the information in the Village's financial report relates to the services the Village provides and activities it performs.	91-93

Sources: Unless otherwise noted, the information in these schedules is derived from the annual comprehensive financial reports for the relevant year.

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ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA

NET POSITION BY COMPONENT  
LAST TEN FISCAL YEARS  
(ACCRUAL BASIS OF ACCOUNTING)

	2012	2013 (1)	2014	2015	2016	2017	2018	2019	2020	2021
Governmental activities:										
Net investment in capital assets	\$ 32,693,895	\$ 31,983,555	\$ 26,946,172	\$ 26,168,847	\$ 26,572,055	\$ 28,038,919	\$ 30,946,977	\$ 34,011,063	\$ 35,437,624	\$ 38,481,180
Restricted	1,141,557	1,992,475	4,375,977	2,773,434	3,333,947	3,300,974	2,800,685	2,945,076	4,439,864	5,197,803
Unrestricted	5,345,149	4,786,168	3,148,688	3,440,777	4,511,519	4,259,954	(2,714,745)	(2,714,745)	2,074,088	4,950,779
Total governmental activities	<u>\$ 39,180,601</u>	<u>\$ 38,762,198</u>	<u>\$ 34,470,837</u>	<u>\$ 32,383,058</u>	<u>\$ 34,417,521</u>	<u>\$ 35,599,847</u>	<u>\$ 31,032,917</u>	<u>\$ 34,241,394</u>	<u>\$ 41,951,576</u>	<u>\$ 48,629,762</u>
Business-type activities:										
Net investment in capital assets	\$ 22,906,007	\$ 37,092,647	\$ 62,679,462	\$ 62,887,417	\$ 65,599,655	\$ 65,153,935	\$ 65,576,951	\$ 67,480,474	\$ 69,270,159	\$ 69,675,767
Restricted	2,047,753	40,389,802	37,694,565	37,805,598	37,162,394	30,688,029	23,330,239	14,974,460	7,074,694	-
Unrestricted (deficit)	528,111	(5,354,130)	(8,368,365)	(1,153,975)	4,354,531	9,885,532	15,846,097	22,601,844	31,670,632	39,268,761
Total business-type activities	<u>\$ 25,484,871</u>	<u>\$ 72,128,319</u>	<u>\$ 92,005,662</u>	<u>\$ 99,539,040</u>	<u>\$ 107,116,580</u>	<u>\$ 105,727,496</u>	<u>\$ 104,753,287</u>	<u>\$ 105,056,778</u>	<u>\$ 108,015,485</u>	<u>\$ 108,944,528</u>
Total government:										
Net investment in capital assets	\$ 55,599,902	\$ 69,076,202	\$ 89,625,634	\$ 89,056,264	\$ 92,171,710	\$ 93,192,854	\$ 96,523,928	\$ 101,491,537	\$ 104,707,783	\$ 108,156,947
Restricted	3,189,310	42,382,277	42,070,542	40,579,032	40,496,341	33,989,003	26,130,924	17,919,536	11,514,558	5,197,803
Unrestricted	5,873,260	(567,962)	(5,219,677)	2,286,802	8,866,050	14,145,486	13,131,352	22,029,042	33,744,720	44,219,540
Total primary government	<u>\$ 64,662,472</u>	<u>\$ 110,890,517</u>	<u>\$ 126,476,499</u>	<u>\$ 131,922,098</u>	<u>\$ 141,534,101</u>	<u>\$ 141,327,343</u>	<u>\$ 135,786,204</u>	<u>\$ 141,440,115</u>	<u>\$ 149,967,061</u>	<u>\$ 157,574,290</u>

(1) In 2013, net position increased significantly due to the sewer assessment resolutions that were finalized.

ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA  
**CHANGES IN NET POSITION**  
**LAST TEN FISCAL YEARS**  
**(ACCRUAL BASIS OF ACCOUNTING)**

	2012	2013 <sup>(a)</sup>	2014	2015	2016	2017	2018	2019	2020	2021
<b>EXPENSES:</b>										
Governmental activities:										
General government	\$ 2,991,371	\$ 3,315,610	\$ 3,269,118	\$ 4,820,298	\$ 3,521,955	\$ 4,350,392	\$ 4,326,484	\$ 5,177,335	\$ 5,031,531	\$ 4,524,451
Public safety	4,791,810	5,500,953	6,109,484	5,728,730	6,418,351	8,266,762	15,033,000	8,948,989	9,649,603	9,087,591
Physical environment	3,512,410	2,182,733	2,212,768	2,349,359	1,882,482	1,994,621	2,659,957	4,608,651	2,814,151	3,601,987
Transportation	-	379,788	421,427	527,242	1,118,995	1,067,892	1,170,068	1,631,722	1,796,588	1,481,058
Economic environment	-	16,314	665	27,190	147,300	466,830	261,586	22,074	15,750	60,344
Culture and recreation	1,543,532	1,692,705	1,758,477	1,920,665	2,156,958	1,945,151	1,807,646	2,165,029	2,004,037	2,139,272
Interest on long-term debt	286,043	229,214	376,598	344,031	305,670	266,244	233,419	285,586	210,330	170,036
Total governmental activities	<u>13,125,166</u>	<u>13,317,317</u>	<u>14,148,537</u>	<u>15,717,515</u>	<u>15,551,711</u>	<u>18,357,892</u>	<u>25,492,160</u>	<u>22,839,386</u>	<u>21,521,990</u>	<u>21,064,739</u>
Business-type activities:										
Plantation Yacht Harbor Marina	1,066,432	1,128,296	1,235,811	1,215,792	1,175,037	1,150,839	1,181,510	1,182,902	1,049,899	1,273,534
Wastewater Utility	2,174,584	2,119,785	2,815,724	4,707,772	5,101,708	12,752,792	11,764,339	11,114,975	10,336,653	10,788,195
Stormwater Utility	51,758	52,251	56,931	49,882	44,457	35,517	34,470	36,842	95,117	181,868
Total business-type activities	<u>3,292,774</u>	<u>3,300,332</u>	<u>4,108,466</u>	<u>5,973,446</u>	<u>6,321,202</u>	<u>13,939,148</u>	<u>12,980,319</u>	<u>12,334,719</u>	<u>11,481,669</u>	<u>12,243,597</u>
Total governmental expenses	<u>\$ 16,417,940</u>	<u>\$ 16,617,649</u>	<u>\$ 18,257,903</u>	<u>\$ 21,690,961</u>	<u>\$ 21,872,913</u>	<u>\$ 32,297,040</u>	<u>\$ 38,472,479</u>	<u>\$ 35,174,105</u>	<u>\$ 33,003,659</u>	<u>\$ 33,308,336</u>
<b>PROGRAM REVENUES:</b>										
Governmental activities:										
Charges for services:										
General government	\$ 42,226	\$ 9,415	\$ 1,198,570	\$ 286,517	\$ 434,051	\$ 166,279	\$ 135,000	\$ 546,585	\$ 57,762	\$ 149,138
Public safety	264,884	1,226,314	286,746	1,896,275	2,260,926	2,308,161	2,322,292	2,637,327	2,360,490	987,203
Physical environment	2,535,014	1,539,994	1,538,853	1,546,024	1,663,890	1,675,782	1,693,485	1,953,787	2,022,373	4,556,830
Transportation	-	-	-	-	8,957	2,000	35,221	38,051	32,193	48,940
Economic environment	-	-	-	-	5,051	5,051	5,051	5,051	5,051	5,051
Culture and recreation	452,495	422,058	491,184	549,379	566,564	571,965	552,167	729,740	454,500	874,636
Operating grants and contributions	373,673	148,959	160,056	106,584	175,257	300,183	68,171	5,034,895	5,220,455	3,255,534
Capital grants and contributions	-	273,588	293,240	507,018	485,026	1,367,086	2,255,249	3,838,081	2,159,369	2,000,396
Total governmental activities	<u>3,668,292</u>	<u>3,620,328</u>	<u>3,968,649</u>	<u>4,891,797</u>	<u>5,599,722</u>	<u>6,396,507</u>	<u>7,066,636</u>	<u>14,783,517</u>	<u>12,312,193</u>	<u>11,877,728</u>
Business-type activities:										
Charges for services:										
Plantation Yacht Harbor Marina	1,016,185	1,113,144	1,303,384	1,306,232	1,316,060	1,273,723	1,398,850	1,460,971	1,343,776	1,611,608
Wastewater Utility	946,933	937,214	1,029,352	1,265,174	5,741,322	6,500,404	6,242,365	6,341,867	6,716,955	7,144,011
Stormwater Utility	-	47,076	99,679	195,959	191,482	186,258	190,543	189,525	190,662	204,967
Capital grants and contributions	3,123,476	27,578,804	15,868,777	6,809,610	4,051,219	2,717,782	2,281,205	2,408,159	3,935,649	1,922,487
Total business-type activities	<u>5,086,594</u>	<u>29,676,238</u>	<u>18,301,192</u>	<u>9,576,975</u>	<u>11,300,083</u>	<u>10,678,167</u>	<u>10,112,963</u>	<u>10,400,522</u>	<u>12,187,042</u>	<u>10,883,073</u>
Program revenues	<u>\$ 8,754,886</u>	<u>\$ 33,296,566</u>	<u>\$ 22,269,841</u>	<u>\$ 14,468,772</u>	<u>\$ 16,899,805</u>	<u>\$ 17,074,674</u>	<u>\$ 25,184,039</u>	<u>\$ 24,499,235</u>	<u>\$ 22,760,801</u>	

ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA  
**CHANGES IN NET POSITION**  
**LAST TEN FISCAL YEARS**  
**(ACCRUAL BASIS OF ACCOUNTING)**  
(Continued)

	2012	2013 <sup>(1)</sup>	2014	2015	2016	2017	2018	2019	2020	2021
<b>NET (EXPENSE)/REVENUE:</b>										
Governmental activities										
Business-type activities	\$ (9,456,874)	\$ (9,696,989)	\$ (10,179,888)	\$ (10,825,718)	\$ (9,951,989)	\$ (11,961,385)	\$ (18,425,524)	\$ (8,055,869)	\$ (9,209,797)	\$ (9,187,011)
Total net expense	<u>\$ 1,793,820</u>	<u>\$ 26,375,906</u>	<u>\$ 14,192,726</u>	<u>\$ 3,603,529</u>	<u>\$ 4,978,881</u>	<u>\$ (3,260,981)</u>	<u>\$ (2,867,356)</u>	<u>\$ (1,934,197)</u>	<u>\$ 705,373</u>	<u>\$ (1,360,524)</u>
	<u><u>\$ 7,663,054</u></u>	<u><u>\$ 16,678,917</u></u>	<u><u>\$ 4,012,838</u></u>	<u><u>\$ 7,222,189</u></u>	<u><u>\$ (4,973,108)</u></u>	<u><u>\$ (15,222,366)</u></u>	<u><u>\$ (21,292,880)</u></u>	<u><u>\$ (9,990,066)</u></u>	<u><u>\$ (8,504,424)</u></u>	<u><u>\$ (10,547,535)</u></u>
<b>GENERAL REVENUES AND OTHER CHANGES IN NET POSITION:</b>										
Governmental activities:										
Taxes:										
Property taxes	\$ 6,000,543	\$ 6,010,989	\$ 6,066,519	\$ 6,024,109	\$ 6,230,467	\$ 6,230,467	\$ 8,947,561	\$ 9,702,155	\$ 11,517,945	\$ 11,647,316
Other taxes	1,146,335	1,259,664	1,287,604	1,781,552	1,933,123	1,933,123	2,068,543	2,354,334	1,934,203	2,830,991
State revenue sharing/sales taxes	2,643,624	2,797,216	2,757,988	2,494,204	2,557,817	2,557,817	2,843,336	1,358,448	1,295,595	1,434,949
Investment income and miscellaneous	84,919	149,739	163,037	87,673	12,284	12,284	24,506	82,889	136,282	48,435
Transfers	(1,147,196)	(559,935)	(387,909)	(1,105,652)	(4,845,164)	(4,845,164)	(27,541)	(91,537)	(105,989)	(96,494)
Prior period adjustment	(369,015)	-	-	-	-	-	-	-	-	-
Total governmental activities	<u>\$ 8,359,710</u>	<u>\$ 9,657,673</u>	<u>\$ 9,887,739</u>	<u>\$ 9,281,886</u>	<u>\$ 5,888,527</u>	<u>\$ 5,888,527</u>	<u>\$ 13,856,405</u>	<u>\$ 13,406,289</u>	<u>\$ 14,778,036</u>	<u>\$ 15,865,197</u>
Business-type activities:										
Investment income and miscellaneous	41,628	7,191	18,727	62,751	2,020,460	2,020,460	1,865,391	2,146,151	2,147,345	2,193,073
Transfers	1,147,196	559,935	387,909	1,105,652	4,845,164	4,845,164	27,541	91,537	105,989	96,494
Special assessment refund	(5,564,048)	-	-	-	-	-	-	-	-	-
Total business-type activities	<u><u>\$ 4,375,224</u></u>	<u><u>\$ 567,126</u></u>	<u><u>\$ 406,636</u></u>	<u><u>\$ 1,168,403</u></u>	<u><u>\$ 6,865,624</u></u>	<u><u>\$ 6,865,624</u></u>	<u><u>\$ 1,892,932</u></u>	<u><u>\$ 2,237,688</u></u>	<u><u>\$ 2,253,334</u></u>	<u><u>\$ 2,289,567</u></u>
Total general revenues	<u><u>\$ 3,984,486</u></u>	<u><u>\$ 10,224,799</u></u>	<u><u>\$ 10,293,875</u></u>	<u><u>\$ 10,450,289</u></u>	<u><u>\$ 12,754,151</u></u>	<u><u>\$ 12,754,151</u></u>	<u><u>\$ 15,749,337</u></u>	<u><u>\$ 15,643,977</u></u>	<u><u>\$ 17,031,370</u></u>	<u><u>\$ 18,154,764</u></u>
<b>CHANGE IN NET POSITION:</b>										
Governmental activities	\$ (1,097,164)	\$ (39,316)	\$ (292,649)	\$ (1,543,832)	\$ (4,063,462)	\$ (6,072,858)	\$ (4,569,119)	\$ 5,350,420	\$ 5,568,239	\$ 6,678,186
Business-type activities	<u><u>\$ (2,581,404)</u></u>	<u><u>\$ 26,943,032</u></u>	<u><u>\$ 14,599,562</u></u>	<u><u>\$ 4,771,932</u></u>	<u><u>\$ 11,844,505</u></u>	<u><u>\$ 3,604,643</u></u>	<u><u>\$ (974,424)</u></u>	<u><u>\$ 303,491</u></u>	<u><u>\$ 2,958,707</u></u>	<u><u>\$ 929,043</u></u>
Total change in net position	<u><u>\$ (3,678,568)</u></u>	<u><u>\$ 26,903,716</u></u>	<u><u>\$ 14,306,713</u></u>	<u><u>\$ 3,228,100</u></u>	<u><u>\$ 7,781,043</u></u>	<u><u>\$ (2,468,215)</u></u>	<u><u>\$ (5,543,543)</u></u>	<u><u>\$ 5,653,911</u></u>	<u><u>\$ 8,526,946</u></u>	<u><u>\$ 7,607,229</u></u>

<sup>(1)</sup> In 2013, various revenues and expenses were reclassified for reporting purposes. Also, a \$20 million sewer assessment was finalized in 2013.

ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA  
**FUND BALANCES OF GOVERNMENTAL FUNDS**  
**LAST TEN FISCAL YEARS**  
**(MODIFIED ACCRUAL BASIS OF ACCOUNTING)**

	<b>2012</b>	<b>2013 <sup>(1)</sup></b>	<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>
General Fund:										
Nonspendable	\$ 123,903	\$ 37,607	\$ 43,467	\$ 54,239	\$ 186,900	\$ 408,416	\$ 258,952	\$ 137,034	\$ 123,223	\$ 172,284
Restricted	-	33,492	33,492	225,698	222,231	226,906	230,090	153,019	63,390	66,201
Committed	-	252,770	252,770	174,096	455,667	302,299	349,760	383,948	497,744	507,455
Assigned	174,600	307,839	307,839	24,010	58,510	256,940	-	-	-	-
Unassigned	3,240,474	3,045,698	2,763,824	4,124,805	4,621,968	4,525,818	(1,412,537)	3,483,360	6,892,583	9,633,810
Total General Fund	<u>\$ 3,538,977</u>	<u>\$ 3,677,406</u>	<u>\$ 3,401,392</u>	<u>\$ 4,602,848</u>	<u>\$ 5,545,276</u>	<u>\$ 5,720,379</u>	<u>\$ (573,735)</u>	<u>\$ 4,157,361</u>	<u>\$ 7,576,940</u>	<u>\$ 10,379,750</u>
All other governmental funds:										
Nonspendable	\$ -	\$ 231	\$ -	\$ -	\$ 14,632	\$ 14,495	\$ 669,262	\$ -	\$ -	\$ -
Restricted	1,141,557	1,958,983	4,342,485	2,738,639	3,295,389	3,074,068	2,570,595	2,792,057	4,376,474	5,131,602
Committed	1,700,558	1,020,055	1,144,556	1,415,858	1,629,281	2,809,833	2,651,226	2,764,773	2,542,928	2,513,146
Assigned	28,799	-	-	-	-	152,450	-	-	-	-
Unassigned	-	-	-	-	-	-	(364,322)	(683,591)	(312,744)	(12,900)
Total all other governmental funds	<u>\$ 2,870,914</u>	<u>\$ 2,979,269</u>	<u>\$ 5,487,041</u>	<u>\$ 4,154,497</u>	<u>\$ 4,939,302</u>	<u>\$ 6,050,846</u>	<u>\$ 5,526,761</u>	<u>\$ 4,873,239</u>	<u>\$ 6,606,658</u>	<u>\$ 7,631,848</u>

<sup>(1)</sup> In 2013, various revenues and expenses were reclassified for reporting purposes. Also, a \$20 million sewer assessment was finalized in 2013.

ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA

CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS  
LAST TEN FISCAL YEARS  
(MODIFIED ACCRUAL BASIS OF ACCOUNTING)

	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
<b>REVENUES:</b>										
Taxes	\$ 8,518,975	\$ 8,696,316	\$ 8,882,429	\$ 9,466,821	\$ 10,135,057	\$ 11,709,533	\$ 11,634,812	\$ 13,220,701	\$ 14,082,861	\$ 15,197,312
Licenses and permits	810,168	2,859,077	3,147,252	3,630,067	4,013,951	4,249,593	4,207,815	2,737,186	2,723,431	1,311,958
Intergovernmental	2,043,163	1,416,297	1,580,382	1,712,737	1,817,532	2,182,978	3,135,674	5,490,151	8,631,884	5,215,768
Fines and forfeitures	32,884	45,339	65,042	109,595	111,431	70,507	163,035	324,789	134,687	180,266
Impact fees	199,308	273,589	240,415	452,235	340,168	1,173,106	415,347	2,326,329	2,240,710	4,942,319
Charges for services	2,171,218	629,575	712,068	791,026	946,618	823,042	836,821	1,028,635	659,747	1,137,899
Investment income	46,425	11,987	12,284	11,323	10,715	11,941	24,506	82,889	136,282	48,435
Miscellaneous	116,119	63,991	62,468	281,369	432,602	164,830	134,451	548,336	57,013	150,789
Donations and contributions	-	-	-	-	-	-	-	-	-	-
Total revenues	<u>13,938,260</u>	<u>13,996,171</u>	<u>14,702,340</u>	<u>16,455,173</u>	<u>17,808,074</u>	<u>20,385,530</u>	<u>20,552,461</u>	<u>25,739,016</u>	<u>28,666,615</u>	<u>28,184,746</u>
<b>EXPENDITURES:</b>										
Current:										
General government	2,643,092	2,996,838	3,164,964	3,184,477	3,373,606	3,836,819	3,858,822	4,527,395	4,487,748	4,315,475
Public safety	4,381,591	5,006,655	6,052,482	5,579,624	5,941,540	7,390,734	13,974,205	7,322,524	7,864,853	9,000,403
Physical environment	3,159,733	1,880,317	1,944,842	2,065,287	1,617,648	1,642,074	2,339,567	4,218,920	2,709,800	3,219,802
Transportation	-	379,788	421,427	527,242	1,118,995	1,067,892	1,168,327	1,627,936	1,410,787	1,477,541
Economic environment	-	16,314	665	27,190	147,300	466,830	261,586	22,074	15,750	60,344
Culture and recreation	1,080,317	1,244,787	1,430,119	1,497,931	1,772,297	1,673,658	1,525,281	1,798,853	1,634,197	1,843,438
Capital outlay	628,092	297,077	92,193	505,601	346,895	1,443,071	2,775,779	3,506,887	1,928,391	3,503,834
Debt service:										
Principal	579,416	650,257	633,527	1,166,094	1,118,455	1,162,793	1,195,623	767,462	3,144,219	659,947
Interest and other fiscal charges	289,740	250,802	286,524	354,723	315,833	276,506	243,929	287,944	211,883	179,468
Total expenditures	<u>12,761,981</u>	<u>12,722,835</u>	<u>14,026,743</u>	<u>14,908,169</u>	<u>15,752,569</u>	<u>18,960,377</u>	<u>27,343,119</u>	<u>24,089,995</u>	<u>23,407,628</u>	<u>24,260,252</u>
Excess (deficiency) of revenues over (under) expenditures	1,176,279	1,273,336	675,597	1,547,004	2,055,505	1,425,153	(6,790,658)	1,669,021	5,258,987	3,924,494
<b>OTHER FINANCING SOURCES (USES):</b>										
Issuance of debt	-	2,393,493	6,000,000	-	-	-	-	-	-	-
Settlements and insurance proceeds	22,627	18,207	3,725	-	-	-	-	-	-	-
Proceeds from sale of capital assets	17,757	-	32,600	14,606	-	-	-	-	-	-
Proceeds from capital lease	-	-	365,000	-	-	-	-	-	-	-
Payment to refunding bond escrow agent	-	(2,332,600)	-	-	-	-	-	-	-	-
Transfers in	969,156	840,166	877,402	1,840,454	1,447,091	1,592,416	1,950,299	1,581,374	3,883,402	2,263,736
Transfers out	(1,357,065)	(1,945,818)	(5,722,566)	(3,553,152)	(1,775,363)	(1,730,922)	(1,977,840)	(1,672,911)	(3,989,391)	(2,360,230)
Total other financing sources (uses)	<u>(347,525)</u>	<u>(1,026,552)</u>	<u>1,556,161</u>	<u>(1,678,092)</u>	<u>(328,272)</u>	<u>(138,506)</u>	<u>(27,541)</u>	<u>2,408,463</u>	<u>(105,989)</u>	<u>(96,494)</u>
Net change in fund balances	<u>\$ 828,754</u>	<u>\$ 246,784</u>	<u>\$ 2,231,758</u>	<u>\$ (131,088)</u>	<u>\$ 1,727,233</u>	<u>\$ 1,286,647</u>	<u>\$ (6,818,199)</u>	<u>\$ 4,077,484</u>	<u>\$ 5,152,998</u>	<u>\$ 3,828,000</u>
Debt service as a percentage of non-capital expenditures	7.16%	7.25%	6.60%	10.56%	9.31%	8.22%	5.86%	5.13%	15.62%	4.04%

ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA

NET ASSESSED VALUE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY

LAST TEN FISCAL YEARS  
(DOLLARS IN THOUSANDS)

Fiscal Year Ended September 30	Tax Roll Year	Real Property	Personal Property		Total Net Assessed Value <sup>(1)</sup>	Direct Tax Rate	Total Estimated Actual Value <sup>(2)</sup>	Estimated Actual Value as a % of Net Assessed Value <sup>(2)</sup>
			2011	45,299	2,466,711	(2)	2.5217	n/a
2012	2011	2,421,412	42,805	2,455,761	(2)	2.5329	n/a	n/a
2013	2012	2,412,956	40,187	2,547,919	(2)	2.5329	n/a	n/a
2014	2013	2,507,732	34,529	2,632,453	2,547,920	2.5329	n/a	n/a
2015	2014	2,810,656	36,840	2,983,365	2,666,982	2.6459	n/a	n/a
2016	2015	2,983,365	39,459	3,247,655	3,022,824	3.0000	n/a	n/a
2017	2016	3,247,655	37,875	3,452,332	3,285,530	2.8000	n/a	n/a
2018	2017	3,452,332	46,078	3,662,107	3,498,410	3.0247	n/a	n/a
2019	2018	3,662,107	52,279	3,932,103	3,714,386	3.2000	n/a	n/a
2020	2019	3,932,103	56,616	3,988,719	3.0150	n/a	n/a	n/a
2021								

Notes:

(1) Values are from each year's DR-420.

(2) Property in the Village is reassessed each year. The Property Appraiser estimates a just (market) value for all types of real property. For non-homesteaded properties the just value is equal to the assessed value. For homesteaded properties, the just value is adjusted for both the Florida "Save Our Homes" valuation cap and the homestead exemption amount to arrive at the assessed value. As a result, there is no formula available to estimate the relationship between overall just (actual) value and assessed value.

Sources:

Monroe County Property Appraiser's Office and the Village Administration and Finance Department.

ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA

PROPERTY TAX RATES - DIRECT AND OVERLAPPING GOVERNMENTS  
LAST TEN FISCAL YEARS

Fiscal Year	Tax Roll Year	Village of Islamorada - Operating Millage (Direct Rate)	Overlapping Rates <sup>(1)</sup>					
			South Florida		Florida Keys		Other	Total Direct and Overlapping Rates
			Water	Management District	Mosquito Control District			
2012	2011	2.52	3.57	3.35	0.18	0.48	0.26	10.36
2013	2012	2.53	3.65	3.12	0.18	0.52	0.26	10.26
2014	2013	2.53	3.68	3.14	0.17	0.51	0.24	10.27
2015	2014	2.53	3.63	3.13	0.16	0.48	0.23	10.16
2016	2015	2.65	3.55	2.98	0.15	0.50	0.21	10.16
2017	2016	3.00	3.48	2.83	0.14	0.58	0.19	10.23
2018	2017	2.80	3.36	2.70	0.13	0.46	0.18	9.63
2019	2018	3.02	3.36	2.70	0.12	0.46	0.17	9.83
2020	2019	3.20	3.35	2.58	0.11	0.45	0.16	9.85
2021	2020	3.02	3.35	2.58	0.11	0.45	0.16	9.66

All millage rates are based on \$1 for every \$1,000 of assessed value.

Note: <sup>(1)</sup> Overlapping rates are those of other local and county governments or entities that apply to property owners within the Village of Islamorada.

Sources: Monroe County Tax Collector's Office.

ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA  
**PRINCIPAL PROPERTY TAXPAYERS**  
 CURRENT YEAR AND NINE YEARS AGO

Fiscal Year 2021 (Tax Roll Year 2020)				Fiscal Year 2012 (Tax Roll Year 2011)			
Taxpayer	Net Assessed Value	Rank	% of Total Village Net Assessed Value	Taxpayer	Net Assessed Value	Rank	% of Total Village Net Assessed Value
NWCL LLC (Cheeca Lodge)	\$ 50,489,652	1	1.27%	Cheeca Lodge (Cheeca Condo, LLC & Cheeca Holdings, LLC) NWCL LLC	\$ 36,551,590	1	1.48%
PC Inn Resort LLC (Postcard Inn)	37,173,223	2	0.93%	Holiday Isle Resort & Marina (VII Holiday Isle, LLC)	21,318,977	2	0.86%
LAH Islander LLC	26,561,348	3	0.67%	The Islander Resort (H&C Islander Resort)	14,904,340	3	0.60%
EAP Enterprises LLC	24,340,257	4	0.61%	Chesapeake Motel & Villas	7,385,435	5	0.30%
Islands of Islamorada	24,275,249	5	0.61%	Hampton Inn & Suites (EDCO Ltd)	7,347,201	4	0.30%
CRP 80001 Overseas LLC	20,235,623	6	0.51%	City National Bank of Florida	7,209,717	6	0.29%
Murray Timothy and Charene	18,229,663	7	0.46%	American Caribbean Investments	7,154,744	7	0.29%
Pelican Cove Resort LLC	14,812,035	8	0.37%	Parmelee Family Tr AG 11/22/1972	5,505,487	8	0.22%
RDB Industries Inc.	14,658,041	9	0.37%	OLI Development LLC	5,222,943	9	0.21%
SHM Islamorada	13,873,139	10	0.35%	EAP Enterprises LLC	5,019,874	10	0.20%
	<hr/> <u>\$ 244,648,230</u>		<hr/> <u>6.13%</u>		<hr/> <u>\$ 117,620,308</u>		<hr/> <u>4.77%</u>

Source: Tax rolls provided by Monroe County Property Appraiser's Office.

ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA

PROPERTY TAX LEVIES AND COLLECTIONS  
LAST TEN FISCAL YEARS

Fiscal Year Ended September 30	Total Taxes Levied for Fiscal Year	Collected within the Fiscal Year			Total Collections to Date
		Amount	% of Levy	Collections in Subsequent Years <sup>(1)</sup>	
2012	6,220,305	6,066,519	97.53%	N/A	6,066,519
2013	6,220,197	6,024,109	96.85%	N/A	6,024,109
2014	6,453,624	6,230,467	96.54%	N/A	6,230,467
2015	6,755,199	6,560,162	97.11%	N/A	6,560,162
2016	7,534,190	7,303,500	96.94%	N/A	7,303,500
2017	9,068,472	8,831,591	97.39%	N/A	8,831,591
2018	9,199,484	8,905,882	96.81%	N/A	8,905,882
2019	10,581,641	10,190,202	96.30%	N/A	10,190,202
2020	11,886,035	11,517,945	96.90%	N/A	11,517,945
2021	12,025,988	11,647,316	96.85%	N/A	11,647,316

<sup>(1)</sup> This information is not available from Monroe County.

Note:

Sources: Monroe County Tax Collector's Office and Village of Islamorada Administration and Finance Department.

**ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA**

**RATIOS OF OUTSTANDING DEBT BY TYPE  
LAST TEN FISCAL YEARS**

Fiscal Year Ended September 30	Governmental Activities			Business-Type Activities			% of Net Assessed Value <sup>(1)</sup>	Per Capita <sup>(2)</sup>
	Revenue Bonds and Notes	Revenue Bonds and Notes	Loans Payable	Total				
2012	6,606,853	6,508,811	3,732,545	16,848,209			0.67%	2,733
2013	6,017,489	6,064,966	4,848,749	16,931,204			0.68%	2,634
2014	11,383,961	15,443,688	46,637,695	73,465,344			0.69%	11,826
2015	10,582,952	11,582,948	81,584,976	103,750,876			2.88%	16,737
2016	9,464,353	4,152,778	90,526,956	104,144,087			3.89%	16,792
2017	8,207,640	3,466,324	88,311,873	99,985,837			3.04%	15,806
2018	7,106,080	2,757,920	83,531,114	93,395,114			2.67%	15,592
2019	8,838,617	2,268,336	77,586,950	88,693,903			2.39%	14,280
2020	5,694,399	1,999,312	71,942,946	79,636,657			2.00%	12,443
2021	5,034,452	1,724,357	66,827,024	73,585,833			1.84%	10,341

Notes:

(1) Total personal income amounts for Islamorada, Village of Islands separate from total for Monroe County was not available. Therefore, assessed taxable value was used as the relevant economic base.

(2) Source for population: Bureau of Economic and Business Research ([www.bebr.ufl.edu/population](http://www.bebr.ufl.edu/population)).

**ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA**

**RATIOS OF GENERAL BONDED DEBT OUTSTANDING**  
**SEPTEMBER 30, 2021**

The Village does not have any general obligation bonds outstanding as of September 30, 2021.

**ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA**

**LEGAL DEBT MARGIN INFORMATION  
SEPTEMBER 30, 2021**

The Village Charter and the Constitution of the State of Florida, Florida State Statute 200.181, do not provide for a legal debt limit.

ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA  
**PLEDGED REVENUE COVERAGE  
LAST TEN FISCAL YEARS**

Improvement Revenue Notes and Bonds								
Fiscal Year Ended September 30,	Local Government Infrastructure Tax	Local Government Half Cent Sales Tax (2)	1st and 2nd Local Option Gas Taxes (5)	Wastewater Special Assessments <sup>(3)</sup>	Marina Operating Revenues <sup>(1)</sup>	Less Marina Operating Expenses <sup>(4)</sup>	Debt Service	
							Net Available Revenue	Principal
							Interest	Coverage
2012	1,674,732	898,542	-	449,290	1,017,544	(733,350)	3,306,758	1,347,977
2013	1,781,552	951,618	-	1,585,519	1,139,143	(812,446)	4,645,386	1,488,031
2014	1,933,123	1,030,975	-	175,218	1,335,278	(938,595)	3,535,999	1,254,806
2015	2,165,932	1,105,954	514,820	631,939	1,341,554	(929,551)	4,315,828	1,947,930
2016	2,134,496	1,137,327	526,295	3,142,137	1,358,286	(908,492)	7,390,049	2,017,115
2017	2,191,969	1,165,777	530,024	10,019,402	1,309,916	(1,110,825)	14,106,263	5,566,989
2018	2,068,543	1,097,955	517,667	10,349,623	1,436,696	(1,158,825)	14,311,639	6,684,787
2019	2,354,335	1,247,809	525,236	10,591,419	1,487,006	(1,176,967)	15,028,838	7,201,211
2020	1,934,203	1,038,325	506,566	10,205,067	1,355,760	(1,047,965)	13,991,956	9,057,246
2021	2,830,991	1,497,887	495,734	9,635,276	1,622,251	(1,271,859)	14,810,280	2,044,590

Notes:

(1) Marina revenues not pledged against debt service until issuance of 2004A Public Improvement Revenue Bond.  
(2) Local Government Half Cent Sales Tax pledged against debt service for Series 2007 revenue bond which converted to fixed 20 year repayment in August 2009 and refunded in November 2012.

(3) Reflects only those wastewater assessments pledged against bonds.

(4) Marina operating expenses shown exclude provision for depreciation and amortization (non-cash item).

(5) Pledged for \$6 million Paving Loan associated with wastewater capital project.

Source: Islamorada, Village of Islands Finance Department.

**ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA**

**DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT**  
**SEPTEMBER 30, 2021**

The Village does not have any direct and overlapping governmental activities debt as of September 30, 2021.

ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA  
**DEMOGRAPHIC AND ECONOMIC STATISTICS**  
**LAST TEN CALENDAR YEARS**

Year	Village Population <sup>(1)</sup>	Monroe County Personal Income <sup>(2)</sup>		Monroe County Per Capita Personal Income <sup>(2)</sup>	Monroe County Unemployment Rate <sup>(2)</sup>
		Monroe County Personal Income <sup>(1)</sup>	Monroe County Per Capita Personal Income <sup>(2)</sup>		
2012	6,165	4,354,126,000	58,941	58,941	5.0%
2013	6,427	4,245,050,000	56,745	56,745	4.0%
2014	6,212	4,415,284,000	57,829	57,829	4.2%
2015	6,199	5,368,160,000	69,593	69,593	3.5%
2016	6,202	5,765,374,000	74,409	74,409	3.2%
2017	6,326	5,869,890,000	74,230	74,230	3.2%
2018	5,990	6,417,335,000	83,328	83,328	2.6%
2019	6,211	6,911,436,000	92,119	92,119	2.6%
2020	6,400	7,516,454,000	101,262	101,262	2.1%
2021	7,116	(3)	(3)	(3)	3.0%

Sources: (1) Florida Legislature's Office of Economic and Demographic Research.  
(2) Florida Legislature's Office of Economic and Demographic Research; data is for all of Monroe County.

ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA

PRINCIPAL EMPLOYERS  
CURRENT AND NINE YEARS PRIOR

Employer	2021		2012	
	Number of Employees <sup>(1)</sup>	Rank	Employer	Number of Employees <sup>(1)</sup>
Publix Super Markets	135	1	World Wide Sportsman	100
Islamorada, Village of Islands	124	2	Islamorada, Village of Islands	83
Crystal Health & Rehab LLC	105	3	Coral Medical Equipment	64
World Wid Sportsman	100	4	Cheeca Lodge & Spa	64
Foret Tek Lumber	36	5	Easy Storage LLC	60
Caribee Boat Sales & Marina	25	6	Hershoff, Lupino & Yagel LLP	35
Dooley Construction	25	7	Caribee Boat Sales	34
Islamorada Pool Service & Maintenance	21	8	Dooley Construction	26
Houston Air	20	9	Forest Tek	25
Sands of the Keys, Inc	17	10	Houston Air	9

Note: <sup>(1)</sup> The data provided does have one notable limitation. The Monroe County Tax Collector does not have employee data for the Village's businesses in the following categories: overnight accommodations (hotels, motels, apartment), restaurants and bars, professional business services other than medical or banks. Therefore these businesses are not included in this ranking. The Village does not have a reliable method for collecting data relative to number of employees for any entity but the Village itself.

Source: Monroe County Tax Collector's Office Occupational License Department.

ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA

FULL-TIME EQUIVALENT VILLAGE GOVERNMENT EMPLOYEES BY FUNCTION  
LAST TEN FISCAL YEARS

	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
Number of Employees:										
General government <sup>(1)</sup>	11	11	17	21	20	24	25	25	25	22
Public safety <sup>(2)</sup>	29	29	40	40	41	41	42	44	44	52
Physical environment <sup>(3)</sup>	27	29	16	15	24	19	20	20	20	23
Culture and recreation <sup>(4)</sup>	16	16	24	24	16	24	23	24	28	29
Total Number of Employees	<u><u>83</u></u>	<u><u>84</u></u>	<u><u>97</u></u>	<u><u>100</u></u>	<u><u>101</u></u>	<u><u>107</u></u>	<u><u>110</u></u>	<u><u>113</u></u>	<u><u>117</u></u>	<u><u>125</u></u>

Notes: <sup>(1)</sup> Includes Village Manager, Village Attorney, Village Clerk, Finance and Administration, Planning and Development Services, IT and Communications, Code Compliance Departments.

<sup>(2)</sup> Includes Fire Rescue, Building Services, Local Law Enforcement Departments.

<sup>(3)</sup> Includes Public Works, Stormwater, Wastewater, Solid Waste.

<sup>(4)</sup> Includes Parks and Recreation and Marina.

Source: Islamorada, Village of Islands Department of Finance and Administration.

ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA

OPERATING INDICATORS BY FUNCTION/PROGRAM  
LAST TEN FISCAL YEARS

	Function/Program	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
Public safety:											
Police:											
Police personnel and officers <sup>(1)</sup>	16	16	16	16	16	16	16	16	16	16	16
Police calls for service	28,193	24,616	28,048	27,732	25,735	23,860	25,270	28,539	27,352	31,716	
Fire/EMS:											
Fire personnel	25	25	28	28	28	28	30	31	35	35	
Fire rescue calls answered	363	319	317	252	467	454	472	496	335	335	
Emergency medical services calls	882	881	926	963	1,110	1,040	903	1,045	1,050	1,124	
Community Development:											
Building permits issued	1,443	1,854	1,767	1,886	2,988	1,833	2,281	1,682	1,409	1,533	
Community Services:											
Transportation:											
Public right of way maintenance (miles)	65	65	65	68	68	68	68	68	68	68	
Culture and recreation:											
Marina:											
Boat slips	83	83	83	83	83	83	83	83	83	83	

Note: <sup>(1)</sup> Police services are provided under contract with the Monroe County Sheriff's Department.

Utility services are provided by Florida Keys Aqueduct Authority and Florida Keys Electric Coop.  
Business permits and occupational licenses are issued and regulated by Monroe County.  
Solid waste services are provided by a contract solid waste hauler.

Sources: Various City Departments, Monroe County Sheriff's Office.

ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA

CAPITAL ASSETS STATISTICS BY FUNCTION/PROGRAM  
LAST TEN FISCAL YEARS

	Function/Program	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
General government:											
Number of general government buildings	1	1	1	1	1	1	1	1	1	1	1
Public safety:											
Police:											
Police stations	1	1	1	1	1	1	1	1	1	1	1
Fire:											
Fire stations	3	3	3	3	3	3	3	3	3	3	3
Transportation:											
Miles of streets	65	65	65	65	65	65	65	65	65	65	65
Number of street lights	203	203	209	209	209	209	209	209	209	209	209
Number of traffic signals	3	3	3	3	3	3	3	2	2	2	2
Number of street signs	334	334	346	346	346	364	364	364	364	364	364
Culture and recreation:											
Parks	7	7	7	7	7	7	7	7	7	7	7
Parks acreage	95.3	95.3	95.3	95.3	95.3	95.3	95.3	95.3	95.3	95.3	95.3
Beaches	3	3	3	3	3	3	3	3	3	3	3
Swimming pools	1	1	1	1	1	1	1	1	1	1	1
Splash pad	1	1	1	1	1	1	1	1	1	1	1
Soccer fields	1	1	1	1	1	1	1	1	1	1	1
Skate park	1	1	0	0	0	0	0	0	0	0	0
Basketball courts	1	1	1	1	1	1	1	1	1	1	1
Tennis courts	1	1	1	1	1	1	1	1	1	1	1
Pickleball courts	1	1	1	1	1	1	1	1	1	1	1
Baseball/softball fields	1	1	1	1	1	1	1	1	1	1	1

Sources: Various City Departments and Florida Keys Electric Cooperative Association

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## **OTHER REPORTS OF INDEPENDENT AUDITORS**

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**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL  
REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT  
OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH  
*GOVERNMENT AUDITING STANDARDS***

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Village Council and Village Manager  
Islamorada, Village of Islands, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Islamorada, Village of Islands, Florida (the "Village"), as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the Village's basic financial statements, and have issued our report thereon dated June 29, 2022.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Village's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Village's internal control. Accordingly, we do not express an opinion on the effectiveness of the Village's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses, or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

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## Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Village's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in black ink that reads "Mauldin & Jenkins, LLC". The signature is fluid and cursive, with "Mauldin & Jenkins" on the top line and "LLC" on the bottom line.

Bradenton, Florida  
June 29, 2022



**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH  
MAJOR FEDERAL PROGRAM AND STATE PROJECT AND ON INTERNAL CONTROL  
OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE AND CHAPTER 10.550,  
RULES OF THE AUDITOR GENERAL**

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Village Council and Village Manager  
Islamorada, Village of Islands, Florida

**Report on Compliance for Each Major Federal Program and State Project**

We have audited Islamorada, Village of Islands, Florida's (the "Village") compliance with the types of compliance requirements described in the *OMB Compliance Supplement* and the *Department of Financial Services' State Projects Compliance Supplement* that could have a direct and material effect on each of the Village's major federal programs and state projects for the year ended September 30, 2021. The Village's major federal programs and state project are identified in the summary of auditor's results section of the accompanying Schedule of Findings and Questioned Costs.

***Management's Responsibility***

Management is responsible for compliance with federal and state statutes, regulations, and the terms and conditions of its federal and state awards applicable to its federal programs and state projects.

***Auditor's Responsibility***

Our responsibility is to express an opinion on compliance for each of the Village's major federal programs and state projects based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance) and Chapter 10.550, Rules of the Auditor General. Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal programs or state project occurred. An audit includes examining, on a test basis, evidence about the Village's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program and state project. However, our audit does not provide a legal determination of the Village's compliance.

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### ***Opinion on Each Major Federal Program and State Project***

In our opinion, the Village complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal programs and state project for the year ended September 30, 2021.

### **Report on Internal Control Over Compliance**

Management of the Village is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the Village's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program and state project to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing our opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with Uniform Guidance and Chapter 10.550, Rules of the Auditor General, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Village's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program or state project on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program or state project will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program or state project that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance and Chapter 10.550, Rules of the Auditor General. Accordingly, this report is not suitable for any other purpose.



Bradenton, Florida  
June 29, 2022

ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE  
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2021

Agency/Pass-through Entity	Assistance Listing / CSFA No.	Grantors Number	Expenditures
<b><u>Federal Awards</u></b>			
U. S. Department of the Treasury			
Passed through Department of Agriculture and Consumer Services			
Volunteer Fire Assistance Grant	10.664	N/A	\$ 118,341
Passed through Monroe County			
COVID-19 Coronavirus Relief Funds Phase 1	21.019	Y2287	40,900
COVID-19 Coronavirus Relief Funds Phase 3	21.019	Y2287	800,000
Total U. S. Department of the Treasury			<u>959,241</u>
U.S. Department of Defense			
Direct - Department of the Army, Office of the Chief of Engineers			
Florida Keys Water Quality Program - Section 109 - Recovery	12.128	N/A	<u>1,691,667</u>
Total U.S. Department of Defense			<u>1,691,667</u>
U. S. Department of Transportation			
Federal Highway Administration			
Passed through Florida Department of Environmental Protection	20.219	T17006	<u>200,000</u>
Total U.S. Department of Housing and Urban Development			<u>200,000</u>
U.S. Department of Homeland Security			
Passed through Florida Division of Emergency Management -			
Hurricane Irma	97.036	Z1090	<u>562,576</u>
Total U.S. Department of Housing and Urban Development			<u>562,576</u>
<b>Total Expenditures of Federal Awards</b>			<u>\$ 3,413,484</u>
<b><u>State Financial Assistance</u></b>			
Executive Office of the Governor			
Emergency Preparedness and Assistance Grant			
Hurricane Irma	31.063	Z1090	\$ 31,254
Total Florida Department of Economic Opportunity			<u>31,254</u>
Florida Department of Environmental Protection			
Division of Water Restoration Assistance	37.039	LP44052	<u>1,310,905</u>
Total Florida Department of Environmental Protection			<u>1,310,905</u>
<b>Total Expenditures of State Financial Assistance</b>			<u>\$ 1,342,159</u>

ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA

NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE  
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2021

**Note 1 - Basis of Presentation**

The Schedule of Federal Awards and State Financial Assistance includes federal and state grant activity of Islamorada, Village of Islands, Florida, and is presented on the accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Audits, and Chapter 10.550, Rules of the Auditor General. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in, the preparation of the basic financial statements.

**Note 2 - De-Minimus Indirect Cost Rate**

The Village chose not to use the ten percent de minimis cost rate for the fiscal year ended September 30, 2021.

**Note 3 - Subrecipients**

The Village did not pass federal expenditures to subrecipients during the fiscal year ended September 30, 2021.

**Note 4 - State Revolving Fund Loans**

The Village had the following State Revolving Fund loan balances outstanding at September 30, 2021:

<b>Program Title</b>	<b>CFDA</b>	<b>Grant Number</b>	<b>Total Outstanding As of September 30</b>
State Revolving Fund	66.458	WW 882020	64,993,017
State Revolving Fund	66.458	WW 882030	1,834,008

**ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA**  
**SCHEDULE OF FINDINGS AND QUESTIONED COSTS**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2021**

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**SECTION I**  
**SUMMARY OF AUDIT RESULTS**

**Financial Statements**

Type of report the auditor issued on whether the financial statements audited were prepared in accordance with GAAP:      Unmodified

Internal control over financial reporting:

Material weaknesses identified?       yes       no

Significant deficiencies identified not considered material weaknesses identified?

yes       no

Noncompliance material to financial statements noted?

yes       no

**Federal Awards and State Projects**

Internal control over major programs:

Material weaknesses identified?       yes       no

Significant deficiencies identified not considered to be material weaknesses?

yes       none reported

Type of auditor's report issued on compliance for major programs:

Unmodified

Any audit findings disclosed that are required to be reported in accordance with the Uniform Guidance?

yes       no

Identification of major federal programs:

CFDA Number	Name of Federal Program
12.128	Florida Keys Water Quality Program
21.019	Coronavirus Relief Fund

Dollar threshold used to distinguish between

Type A and Type B programs – federal programs:      \$750,000

Auditee qualified as a low-risk quiditee?

yes       no

Identification of major state projects:

CSFA Number	Name of Federal Program
37.039	Statewide Water Quality Restoration Projects

Dollar threshold used to distinguish between

Type A and Type B programs – state projects:      \$402,647

**ISLAMORADA, VILLAGE OF ISLANDS, FLORIDA  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2021**

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**SECTION II  
FINANCIAL STATEMENT FINDINGS AND RESPONSES**

None reported.

**SECTION III  
STATE FINANCIAL ASSISTANCE PROJECT  
FINDINGS AND QUESTIONED COSTS**

None reported.

**SECTION IV  
SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS**

None reported.



## INDEPENDENT AUDITOR'S MANAGEMENT LETTER

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Village Council and Village Manager  
Islamorada, Village of Islands, Florida

### Report on the Financial Statements

We have audited the financial statements of Islamorada, Village of Islands, Florida's (the "Village"), as of and for the fiscal year ended September 30, 2021, and have issued our report thereon dated June 29, 2022.

### Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; *Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance) and Chapter 10.550, Rules of the Auditor General.

### Other Reports and Schedule

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*; Independent Auditor's Report on Compliance for Each Major Federal Program and State Project and Report on Internal Control over Compliance; Schedule of Findings and Questioned Costs; and Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports and schedule, which are dated June 29, 2022, should be considered in conjunction with this management letter.

### Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no findings or recommendations in the preceding annual financial audit report requiring correction.

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## **Official Title and Legal Authority**

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. Islamorada, Village of Islands, Florida was created pursuant to Chapter 97-348, Florida Statutes, as of December 31, 1997. Additional information on the Village's creation is disclosed within the Village's footnotes. There were no component units related to the Village.

## **Financial Condition and Management**

Sections 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the Village has met one or more of the conditions described in Section 218.503(1), Florida Statutes, the specific condition(s) met. In connection with our audit, we determined that the Village did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures for the Village. It is management's responsibility to monitor the Village's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

## **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

## **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, federal and other granting agencies, the Mayor and Members of the Village Council, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.



Bradenton, Florida  
June 29, 2022



## INDEPENDENT ACCOUNTANT'S REPORT

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Village Council and Village Manager  
Islamorada, Village of Islands, Florida

We have examined Islamorada, Village of Islands, Florida's (the "Village") compliance with Section 218.415, Florida Statutes, regarding the investment of public funds during the year ended September 30, 2021. Management of the Village is responsible for the Village's compliance with those requirements. Our responsibility is to express an opinion on the Village's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Village complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the Village complied with the specified requirements. The nature, timing and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide a legal determination on the Village's compliance with specified requirements.

In our opinion, the Village complied, in all material respects, with the aforementioned requirements during the year ended September 30, 2021.

This report is intended solely for the information and use of the Village and the Auditor General, State of Florida, and is not intended to be and should not be used by anyone other than these specified parties.

A handwritten signature in cursive script that reads "Mauldin &amp; Jenkins, LLC".

Bradenton, Florida  
June 29, 2022

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# Islamorada, Village of Islands

Re: Islamorada FY 2020-2021 Audit Report

BEFORE ME, the undersigned authority, personally appeared Maria T. Bassett, who being duly sworn, deposes and says on oath that:

1. I am the Chief Financial Officer of Islamorada, Village of Islands, which is a local governmental entity of the State of Florida;
2. Islamorada, Village of Islands, adopted Ordinance No. 02-06 implementing an impact fee; and
3. Islamorada, Village of Islands, has complied and, as of the date of this Affidavit, remains in compliance with Section 163.31801, Florida Statutes.

FURTHER AFFIANT SAYETH NAUGHT.

Maria T. Bassett  
Maria T. Bassett, Chief Financial Officer

STATE OF FLORIDA  
COUNTY OF MONROE

SWORN TO AND SUBSCRIBED before me this 28<sup>th</sup> day of June,  
2022.

Debra L. Guenther  
NOTARY PUBLIC  
Print Name \_\_\_\_\_

Personally known X or produced identification \_\_\_\_\_

Type of identification produced: \_\_\_\_\_

My Commission Expires: \_\_\_\_\_



DEBRA L. GUNTHER  
Commission # HH 164525  
Expires December 10, 2025  
Bonded Thru Budget Notary Services